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30th June 2021

All Accounting Officers (Central Government, Local Governments & Missions Abroad) All Chief Executive Officers of State-Owned Enterprises and Public Corporations

### THE BUDGET EXECUTION CIRCULAR FOR FINANCIAL YEAR 2021/2022

### A. INTRODUCTION

- 1. In accordance with Article 155 of the Constitution of the Republic of Uganda and, Section 14 (1) of the Public Finance Management Act (PFMA), 2015 (as Amended), Parliament approved the Budget for FY 2021/2022 on 7th May 2021. The electronic copies of the Approved Budget Estimates for FY 2021/2022 are available on: www.budget.go.ug and www.finance.go.ug as follows:
  - Volume I for Central Government Votes and Missions Abroad; i.
  - Volume II for the Local Governments; ii.
  - Volume III for the State-Owned Enterprises and Public Corporations; and iii.
  - Volume IV for the Program Budgets in line with the Third National iv. Development Plan (NDPIII).
  - 2. The FY 2021/2022 Budget is based on the National Development Plan (NDPIII) and priority interventions pronounced by H.E. the President as articulated in the National Budget Framework Paper (BFP) FY2021/2022 and the Ministerial Policy Statements. Electronic copies of these documents are available on the Budget Information Website indicated in Para 1 above.
  - 3. This Budget Execution Circular for FY 2021/2022 has been issued as required pursuant to Section 13 (5) of the PFMA, 2015 and Regulation No. 38 (21) of the Public Finance Management Regulations 2016 which require the Annual Budget to become effective by1st July of each year'.
  - communicate:

4. The purpose of the Budget Execution Circular for FY 2021/2022 therefore, is to

- i) The Annual Cash Flow Plan of Government for FY 2021/2022;
- ii) The Budget Strategy for FY 2021/2022;
- iii) The Policy and Administrative Guidelines to execute the FY 2021/2022 Budget; and
- iv) The requirements to realign your budgets to the NDPIII.

### B. THE ANNUAL CASH-FLOW PLAN FOR FY 2021/2022

- 5. Pursuant to Section 15 (1) (3) of the PFMA, 2015, the Annual Cash Flow Plan for FY 2021/2022 (Annex 1) has been prepared.
- 6. The Annual Cash-Flow Plan demonstrates sufficiency of Government's liquidity by matching cash-inflows and out-flows, with payments timed to meet service delivery requirements using both domestic and external resources.
- 7. In line with Sections 15 (1) (3) and 21(1) of the PFMA, 2015, all subsequent quarterly reports submitted to this Ministry will be used to generate and submit a consolidated expenditure commitment report of all Votes to the Minister of Finance, within thirty days after the end of every quarter.
- 8. Therefore, execution of the approved Budget will be based on your Annual Cash Flow Plans, approved work plans, procurement plans and recruitment plans.

### COVID-19 Emergency Financing for FY 2021/2022

- 9. Cabinet approved a total amount of Ushs. 600 Bn to finance COVID-19 emergency response activities. Of this, Ushs. 371.7 Bn will be released in the First Quarter of FY 2021/2022. The balance of Ushs. 228.3 Bn will form part of the Contingencies Fund to finance the remaining COVID-19 response activities and other emergencies.
- 10. A general budget cut of 40 percent was made across all MDAs' development and recurrent budgets due to the impact of COVID-19 on the economy and the projected revenue underperformance of Ushs. 2 Trillion, as indicated in Annex 2. Besides, travel abroad, workshops and seminars were frozen for all Votes.
- 11. In the meantime, contracting for new programs and projects has been suspended. Accounting Officers should therefore embark on a process of reviewing their workplans in light of the Cabinet Decision to cut 40% of all MDAs's budgets to finance COVID-19 activities.

In light of the above, all Accounting Officers of Central Government Votes are hereby advised to adjust their work plans and budgets and implement accordingly.

### C. THE BUDGET STRATEGY FOR FY 2021/2022

- 12. The Theme of the FY 2021/2022 Budget Strategy is "Industrialization for Inclusive Growth, Employment and Job Creation", to achieve inclusive growth and enhanced socioeconomic development.
- 13. The Budget Strategy on which the FY 2021/2022 is premised, is anchored on the NDPIII, NRM Manifesto 2021 2026 and the eighteen priorities pronounced by H.E. The President as the most critical pillars for accelerating socioeconomic transformation.
- **14.** In addition, the Growth Strategy for FY 2021/2022 is derived from the five strategic objectives of the NDPIII and focuses on:
  - i) Restoring growth of the economy back to the medium term path;
  - ii) Improving the wellbeing of the population to ensure a healthy and skilled workforce; and
  - iii) Providing peace, security and good governance.

### Restoration of Economic Growth

- 15. In FY 2021/2022 and the medium-term, economic growth and recovery strategy will be driven by:
  - i) Boosting Private Sector business, especially Micro, Small and Medium Scale Enterprises by extending COVID-19 relief measures, increasing regional and continental market access, access to long term affordable capital and supporting entrepreneurial development;
  - ii) Promoting agro-Industrialization to unlock the potential of primary production, together with standards development and enforcement including enhanced Market Access;
  - iii) Commercializing Minerals, Oil and Gas endowments to obtain the greatest benefits from adding value to Uganda's natural endowments; and
  - iv) Developing and Maintaining Infrastructure for Economic Growth and Development and promote regionally balanced growth.

### Improving the well-being of Ugandans

**16.** A healthy population and skilled workforce are fundamental for socio-economic transformation. The key interventions in education, health, water and sanitation in next year's Budget include:

- i) Ensuring containment of the CoVID19 pandemic;
- ii) Maintenance, strengthening and further development of the health infrastructure and related systems to ensure increased efficiency and effectiveness in health care delivery;
- iii) Adopting e-learning methods and digitizing inspection and supervision to address absenteeism of learners and teachers for improved learning outcomes in order to boost education delivery;
- iv) Improving staffing and teacher quality at all levels; and
- v) Increase coverage of safe water supply in rural areas to 81% and to 100% in urban areas by 2025

### Peace, Security and Good Governance

- 17. The rule of law and good governance, provide a conducive environment for socio-economic development. They key interventions include:
  - i. Acquire, refurbish and maintain military equipment;
  - ii. Complete the construction of the Military Referral Hospital in Mbuya and train military medical personnel and procure medical equipment;
  - iii. Construction of 30,000 housing units for the military, the construction of the military museum, as well as military barracks;
  - iv. Improve urban security with implementation of phase III of the Safe City CCTV project;
  - v. Improve access to justice by deconcentrating it to Regional and District levels through construction of Courts of Appeal in Gulu and Mbarara, High Court Circuits in Luwero and Soroti, Magistrate Courts in Budaka, Alebtong, Lyantonde and Grade 1 Magistrate Courts in Karenga, Abim, Patongo and Kyazanga;
  - vi. Rationalization of Government Institutions to eliminate mandate overlaps;
  - vii. Improve asset management, including public infrastructure, fleet and equipment management.
  - viii. Strengthening procurement management by sanctioning corrupt officials and other persons who unduly influence procurement processes;
  - ix. Mitigate against accumulation of domestic arrears;

- x. Digitization of public financial management systems through automation and integration of ICT systems to ensure timely release and management of funds; and
- xi. Scaling down on consumptive expenditure items during execution.
- 18. Details of the Budget and Growth Strategy can be obtained in the Budget Speech for FY 2021/2022, the National Budget Framework Paper for FY 2021/2022 and the Ministerial Policy Statements for FY 2021/2022. Electronic copies of these documents are available on <a href="https://www.budget.go.ug">https://www.budget.go.ug</a>

### D. POLICY AND ADMINISTRATIVE GUIDELINES FOR IMPLEMENTATION OF THE BUDGET FOR FY 2021/2022

Alignment of the Budget with the Third National Development Plan (NDPIII)

- 19. The FY 2021/2022 will be the first year of alignment of the Budget to the program approach to the implementation of the NDPIII, guided by the Program Implementation Action Plans (PIAPs).
- 20. The Budget Execution Structures will remain unchanged but the reporting formats have been modified to reflect the programmatic structure. The budget and financial management systems are also being reconfigured to accommodate a new Chart of Accounts and corresponding Budget Structure for FY 2022/2023. These modifications will allow full harmonization of the Budget to NDPII, effective 1st July 2022. Therefore, Accounting Officers should prioritize the realignment of their Budgets to the NDPIII.
- 21. As required by the PFMA, 2015 (Amended), the National Planning Authority (NPA) annually rates the compliance of the alignment of the Budget and the respective National Development Plan. For FY 2020/2021, the compliance fell below the required standards, at 54.9 percent which is graded as unsatisfactory. The low rate is evidence that individual plans are not fully aligned towards achieving the purpose, values, goals, and objectives as outlined in the National Development Plan.
- 22. Accordingly, this Ministry will work with MALGs to harmonize budgets with the NDPIII, the Program Implementation Action Plans (PIAPs), and the NDPIII Results Chain. This harmonization is critical for fast-tracking the progress made by Votes towards achieving the NDPIII goals and objectives.
- 23. Therefore, Accounting Officers, supported by Desk Officers, are required to undertake a thorough review of the Votes to assess the alignment of the NDPIII goals in the Budgets, Subprograms, Sub-Sub programs, Directorates, Departments, and Outputs with the outputs of the PIAPS.

### Management of Government Assets and Inventories

- 24. To improve and sustain asset management, this Ministry issued an Asset Management Framework and Guidelines (AMFG) in October 2020 and this has been fully disseminated to all Accounting Officers to guide and ensure better management of public assets under their control.
- **25.** Accordingly, Accounting Officers are required to ensure strict compliance with the requirements of the AMFG during the execution of their budgets for the financial year 2021/2022 as follows:
  - Regular and proper maintenance of public assets to ensure maximum performance and efficiency for optimal economic benefits and service value derived in the delivery of public services;
  - ii) Maintenance of complete, accurate and up-to-date asset registers in line with Section 34 PFM Act, 2015 (Amended), through the specified asset management systems (IFMS Fixed Asset Module and Navision Accounting System). Ensure that all assets are correctly valued to ascertain their value and the cost of delivering related public services;
  - iii) Monitoring and evaluation of the performance of assets against the set outputs and targets to ensure optimal performance of those assets. Accordingly, Asset Management Action Plans (AMAP) should be developed by every vote and implemented to ensure that any gaps identified in the efficient and effective management of assets are addressed; and
  - iv) As part of the implementation of the AMAP, Accounting Officers should ensure that all Board of Survey and Audit Recommendations relating to asset management are implemented in a satisfactory manner.

### **Titling of Government Land**

26. Effective FY2021/2022 all Government land should be titled before any development is undertaken. No new projects will be approved without evidence of titled land. Accounting Officers are implored to secure land titles for all Government land under their jurisdiction.

### Recurring Issues Impacting on Budget Execution

- 27. According to the Auditor General's Report for FY2019/2020, a number of key issues were identified and require immediate attention. These include:
  - i) Poor Project Implementation: It was observed that some Accounting Officers commence implementation of projects with incomplete project feasibility studies, incompatible project designs, unrealistic targets, without constituting project management teams where necessary and, with contractors delayed access to project sites. These cause delays in project execution and in some cases, unjustified extensions and increased implementation project costs. Therefore, ensure that before commencement of any project, the above issues have been addressed.
  - ii) Under Absorption of Loans: Parliament approves a number of loans and these are timely disbursed to the respective implementing MDAs. However, a review of Loan performance indicates that a lot of these funds remain unutilized in time, leading Government to pay interest and commissions on unutilized funds. Accordingly, this Ministry is undertaking a review of all projects to ascertain causes of the above with a view of terminating non-performing projects to minimize interest costs and commitment charges incurred by Government on these non-performing projects.
  - iii) Fleet Management: As recommended by the Auditor General, a comprehensive review of the current public service vehicle standardization guidelines will be undertaken this FY2021/22. This requires Accounting Officers to fully comply with Asset Management framework and guidelines issued by this Ministry in 2020.
  - iv) Misappropriation of public funds: The Auditor General, in his 2019/2020 Report, observed that some entities spend funds for various activities without accountabilities, most notably wealth creation funds. Accounting Officers should put in place effective systems of risk management, internal control and internal audit with respect to all resources and transactions of a Vote.

### **Domestic Arrears**

28. The accumulation of domestic arrears remains persistent in Government. Several assessments have been done over the years in which Government has been rated poorly. To address these challenges, this Ministry has developed and issued the "Domestic Arrears"

- Strategy 2021" which has outlined actions to be implemented to clear and avoid accumulation of further arrears. The Strategy is attached as Annex 3.
- 29. In FY 2020/2021, Government provided Ushs. 676.9 Bn to various Votes to clear arrears. An additional Ushs. 400 Bn has been provided in the FY 2021/2022 Budget for the same purpose, in line with the strategy. Accounting Officers are therefore required to implement this Strategy in order to achieve the objectives therein i.e.: (i) Mitigate against further accumulation of arrears; (ii) Develop the most appropriate plan to clear the validated stock of arrears; and (iii) Enhance compliance with the existing commitment control systems.
- 30. Accordingly, Performance Contracts for Accounting Officers have been modified to stipulate the conditions under which an arrear can be considered. Accounting Officers who remain non-compliant with the Public Finance Management Act, 2015, and overall management of public resources, will be subjected to sanctions in line with the law.

### Payment of Taxes by Government Ministries, Agencies and Local Governments

31. A review of outstanding arrears to Government institutions has revealed that some Accounting Officers do not remit Pay-As-You Earn (PAYE), National Social Security Fund (NSSF) deductions for contract staff and with-holding tax due in spite of all appropriations being tax inclusive. Accordingly, Accounting Officers should ensure that relevant taxes are settled at the time of making payments to the relevant beneficiaries. You should also inform Uganda Revenue Authority (URA) of any contracts you have entered into and any payments that you make while implementing those contracts.

### Non Tax Revenue (NTR)

32. As required under Section 29 of the PFMA, 2015, all Non-Tax Revenue (NTR) and Local Revenue should be collected and remitted to the Uganda Consolidated Fund. Any Accounting Officer who attempts to collect and use NTR at source or fails to remit NTR will be sanctioned accordingly.

### Quarterly Expenditure Limits

- **33.** In order to facilitate timely release of funds in the FY 2021/2022, this Ministry will undertake the following:
  - i) Issue one Quarterly Release Circular on Expenditure Limits for all categories of funds (Wage, Pension, Non-Wage Recurrent, GoU Development External Financing and AIA) by the 10<sup>th</sup> day of the first month of each quarter to all Ministries, Departments and Agencies of Government;

- ii) For clarity, Quarterly Expenditure Limits issued for Central Government Votes comprise: Wage Recurrent, Pension, Gratuity, Salary Arrears, Pension and Gratuity Arrears, Development, Non-Wage Recurrent, External Financing and Arrears. For Local Government Votes, Quarterly Expenditure Limits issued are: Wage, Pension, Gratuity, Salary Arrears, Pension and Gratuity Arrears, Non-Wage Recurrent, Development, External Financing and Local Revenue.
- iii) Accounting Officers must submit all warrants at once in line with the issued Expenditure Limits;
- iv) Continue to release funds to Missions Abroad twice in the course of the financial year, in July (First Quarter) and in January (Third Quarter) purposely to guard against loss of poundage and to enable Missions to meet obligations which require one-off payments, such as rent;
- v) Release funds to all Learning Institutions in line with the Academic Year and Semester to facilitate timely planning and budget execution;
- vi) Release 100 percent of Local Government Development Grants by the Third Quarter (Q3) to avoid unspent balances at the end of the financial year; and
- vii) Funds for supply of seeds and planting materials will be released in the first and third quarters, to take into account the two planting seasons.
- **34.** Accounting Officers are reminded to execute their work plans accordingly, based on the above release calendar.

### Increasing Efficiency and Streamlining Public Sector Processes

35. This Ministry has reviewed its processes and procedures with the aim of improving efficiency during budget execution and overall service delivery. Similarly, Ministries, Agencies, and Local Governments (MALGs) are encouraged to look within their institutions and identify and implement efficiency measures and streamlining strategies.

### Virement of funds

36. Pursuant to Section 22 (2) (a – c) of the PFM, 2015 (Amended), Accounting Officers have previously been submitting requests for virements to the Minister of Finance, Planning and Economic Development at any time in the financial year. Effective FY 2021/2022, all virements should be initiated via the PBS by the 30<sup>th</sup> day of the second month of the current quarter so that the budget adjustment can be considered in the Expenditure Limits of the following quarter. This should be accompanied with signed-off hard copies submitted

- to the Honorable Minister of Finance, Planning and Economic Development, who may grant permission, upon satisfaction of all required conditions for a virement to be approved.
- 37. Upon approval of a Virement, you will receive a notification both online and in writing for your necessary action. When seeking a Virement, you are required to ensure that Funds are spent against the items for which they are released and in line with the revised approved Work plans. Virements will not be allowed from statutory items (Wage, Pensions and Gratuity in particular) to non-statutory items.
- 38. In addition to the above, Virements will only be approved based on outstanding budget balances where Expenditure Limits have not been issued. For avoidance of doubt, please note that Expenditure Limits already issued and warranted cannot be vired.

### **Supplementary Funding**

- **39.** Section 25 of the PFMA, 2015 (Amended) stipulates that Parliament may approve a supplementary budget up to 3% of the total Budget if the conditions of submission of the request were "unavoidable" or "unforeseeable" at the time of Budget preparation and approval.
- 40. An Accounting Officer who wishes to submit a request for a supplementary should initiate it online using the Program Budgeting System. (Refer to my earlier letter Ref. BPED/86/166/03 dated 22<sup>nd</sup> December 2020). Details of both virement and supplementary requests are provided in Annex 4.

### Change of Work plans

41. Please note that effective FY 2021/2022, Accounting Officers who intend to change their work plans are advised to do so by the 30<sup>th</sup> day of the second month of the current quarter before Expenditure Limits of the following quarter are issued.

### Warranting and Invoicing of Funds

- 42. To improve on efficiency in accessing funds, Local Government Accounting Officers should ensure that invoicing to the lower-level facilities including Health Units, Education Institutions, Sub-Counties, Town Councils and Municipal Divisions is done not later than the 20<sup>th</sup> day of the first month of the quarter. In the same vein, all funds budgeted through the Central Government Votes for transfer to other Agencies or Projects or subventions should be transferred by the same date.
- 43. Accounting Officers are advised to keep their usernames and passwords secretly to ensure system integrity. In case of any related challenges, please: Contact IFMS service Desk on; Tel: 0414707440 or 0414707305 and E-mail; <a href="mailto:servicedesk@ifms.go.ug">servicedesk@ifms.go.ug</a>

### Improving Procurement and Contracting

- 44. In order to strengthen public expenditure management, the Government has amended the existing Public Procurement legal framework to introduce new clauses that will enhance efficiency and effectiveness of the procurement function. These changes are aimed at among others introduction of good practices, reducing the procurement lead time, adherence to the Sustainable Development Goals, and making the law more user friendly.
- **45.** The effective date of the Public Procurement and Disposal of Public Assets (PPDA) Act 2021 is 1<sup>st</sup> July2021. Accounting Officers should facilitate the Procurement and Disposal Units (PDUs) to acquire copies of the amended law and disseminate the new changes to all stakeholders within their Procurement and Disposal Entities. In line with the SDGs 2030, Government intends to introduce Sustainable Procurement in the financial year 2021/2022 starting with a few products on a pilot basis. Details of this will be communicated in the due course of the financial year.
- **46.** As part of the arrangements to improve efficiency, transparency, and resource absorption, effective 01<sup>st</sup> July 2021 Government shall commence gradual rollout of the Electronic Government Procurement system to MDAs. The system will automate and integrate all procurement processes.
- 47. Accounting Officers are required to take lead in this reform with support from the respective PDU and ensure that the Vote solely uses the e-GP system for all their procurements i.e. there shall be no parallel run for on-boarded votes. Introduction and adoption of e-GP is expected to contribute towards—catalyzing the national development by stimulating the economy through improved budget absorption, lowering the digital gap, modernizing the public sector, and improving overall Government performance and service delivery to the citizens.
- 48. I have observed that once the Budget has been approved by Parliament, Accounting Officers and their Heads of Departments/Units delay to initiate their procurement processes yet they are aware of the length of time required. I am reminding Accounting Officers that once the Budget has been approved, the procurement process should start based on the approved work plans and budgets to improve on timely delivery of services and related payments.
- 49. Furthermore, staff involved in procurement should be guided and encouraged to attend tailored mandatory trainings, at least once a year. We will also strengthen and enforce the conflict-of-interest policies and sanction individuals who influence the procurement processes to address some of the long-standing bottlenecks, including unnecessary delays and poor execution in the procurement and contracting cycles.
- **50.** Equally, Accounting Officers should guard against irregular use of direct procurements, late delivery of goods and services, non-reception and non-receipting of goods delivered, payments before receiving goods and services, and failure to involve the Contracts

Committee. These issues have also been raised by the Auditor General in his 2019/2020 Report. You will be held personally responsible for losses of public funds.

### **Commitment of New Contracts**

**51.** I have observed that Accounting Officers sign contracts with service providers/contractors before confirming the availability of funds to have those contracts implemented. This often leads to unnecessary litigation against Government and in some cases accumulation of arrears. In FY 2021/2022, Accounting Officers will be required to commit and sign new contracts with service providers or contractors only and only if Expenditure Limits for the relevant services and activities have been issued by this Ministry. Failure to adhere to this guidance will attract sanctions.

### **Finance Committee Meetings**

52. It has come to my attention that most MALGs do not convene quarterly Finance Committee Meetings to discuss progress of implementation of the priority programs from the previous quarter and to rationalize expenditure requirements of the new quarter. During execution of the Budget for FY 2021/2022, all Accounting Officers should convene their quarterly Finance Committee Meetings in line with the Public Finance Management Regulations, 2016, to discuss the rationalization of their quarterly expenditure allocations. For Local Governments, this should be done before the Accounting Officers invoice funds. During the Local Government assessments, this item will also be assessed to ensure transparency by Accounting Officers.

### E. SALARIES, PENSION AND GRATUITY PAYMENTS

### **Payroll Management**

- 53. With effect from FY 2613/2014, Government undertook reforms to decentralize the salary payment process to ensure timely payment of salaries and eliminate irregularities on the payroll. In FY 2014/2015, Pensions payroll management and payment of pensions and gratuity were also decentralized. As Accounting Officers, you are responsible for budgeting, management and payment of salaries, wages, pension and gratuity under your Vote, to ensure that all Public Servants and Pensioners are paid by the 28<sup>th</sup> day of every month in line with Government Policy.
- 54. In addition, as communicated in the Circular on payroll processing, paying of temporary staff against the wage bill of the regular Civil Service should stop, since this has been a source of poor wage bill projections and reported wage shortfalls during budget execution. You are therefore, instructed to ensure that payment of staff is only made to those with National Identification Number (NIN), Tax Identification Number (TIN), IFMS Supplier

Number and an Integrated Personnel and Payroll System (IPPS) Number and should be charged from the following wage item codes accordingly.

- i. 211101 For Public Servants recruited by the Service Commissions and Appointing Authorities;
- ii. 211102 For Contract Staff recruited under Boards and Councils;
- iii. 211104 For Statutory Bodies; and
- iv. 211105 For Foreign Service Staff in Missions Abroad.
- 55. Accounting Officers for Votes that have not yet enrolled on the IPPS and still pay salaries directly off the IFMS without the IPPS payrolls interface files, should follow up with Ministry of Public Service to have their Votes fully enrolled on the IPPS so that staff acquire IPPS numbers for us to have a comprehensive Government payroll.
- 56. Furthermore, Government started the reform in which Heads of Department authorize payments and invoices on the IFMS. Accounting Officers should ensure proper alignment of wage budgets to existing staff structures. To eliminate the vice of paying ghost workers, compel Heads of Department NOT TO PAY persons who are not substantively deployed in their respective Departments.

### Recruitments

57. I have noted that some Accounting Officers undertake recruitment without due regard to the adequacy of the wage bill and without clearance to recruit. Even where such due diligence is undertaken, some Service Commissions and Appointing Authorities under the influence of Accounting Officers, have proceeded to recruit more staff than those approved by the Ministry of Public Service, hence creating wage shortfalls. Some MALGs have continued to illegally recruit staff in one financial year and regularised them in subsequent financial years creating salary arrears. Accounting Officers are advised to desist from such practices.

### Pension and Gratuity Processing

58. Following the full decentralization of pension and gratuity processing, all Votes are responsible for the management of their payrolls. However, it has come to my attention that there are delays in processing pension files due to unmatched records/information on retirees' files and IPPS system among other reasons advanced for the delays. These issues should have been rectified by now through decentralization, given that you have access rights to both physical staff files and the IPPS system. You are advised to superintend over all officers in the process, to ensure that no file takes more than one week at a given verification or approval stage and initiate disciplinary proceedings on the Officer(s) where such unnecessary delays are identified.

59. Relatedly, cases of delay of pensioners to access the pensions payroll even when their files are approved and ready for payment have been reported. Others drop-off the pensions payroll without clear reasons and before they are 75 years old, while those required to submit annual Life certificates are not informed in time to do so. This has caused anguish and misery to some of our senior citizens. Accounting Officers are therefore advised to access new pensioners on the payroll once their files are ready for payment without further delay. You are further requested to maintain a stable pensions payroll, and ensure timely processing and payment of Monthly Pension by the 28th day of the month.

### Salaries, Pension and Gratuity Arrears

- **60.** In line with Government's strategy and commitment to mitigate against salaries, pension and gratuity arrears, Government in FY 2016/2017 fully decentralized verification and processing salary, pension and gratuity arrears. Despite this, a number of Accounting Officers continue to submit arrears that have been outstanding for more than two years.
- 61. Accounting Officers are therefore informed that FY 2021/2022 is the cut-off period for verification and submission of salaries, pension and gratuity arrears accrued before FY 2020/2021. Any arrears that will not have been verified and submitted to this Ministry by 31<sup>st</sup> January 2022, shall not be accepted by this Ministry. All Accounting Officers are strongly advised to disseminate this timeline to all staff and pensioners/Estate Administrators of the deceased pensioners within their respective jurisdictions to submit their claims before the aforementioned due date.
- 62. Relatedly, adequate funds have been provided in the Budget for FY 2021/2022 to clear all your verified arrears submitted to this Ministry before 15<sup>th</sup> March 2021. These funds will be released to your respective Votes in the first quarter of FY 2021/2022 with a detailed schedule of claimants. You are therefore advised to circulate and display this schedule on your Institution's notice boards and ensure payments and accountability of these arrears are effected in the same quarter of disbursement.

### F. PUBLIC INVESTMENT MANAGEMENT

### **Project Implementation and Management**

63. All projects have a lifespan, i.e., the beginning and the end. However, it has been observed that some Accounting Officers do not manage projects well, leading to project extensions and project cost over-run even when the planned period has ended. In order to create the required fiscal space for new projects, all those under implementation must start and end on time and within the program costs.

**64.** On account of the above, 130 projects are scheduled to exit the Public Investment Plan (PIP) at the end of FY 2021/2022, as listed in **Annex 5**. These should be fast-tracked for completion by end of FY 2021/2022.

### Low Absorption of Project Funds

65. Slow implementation resulting into low absorption of project funds remains one of the major challenges across implementing agencies of Government. This is due to weak contract management, poor procurement planning, failure to meet disbursement and financing agreement conditionalities, weak financial planning and execution. Therefore, Accounting officers are advised to establish project management teams equipped with requisite skills in project planning and management. For externally financed projects, these will be recommended for re-negotiation and, with a view to suspending them from the PIP.

### Completion of the PIMS Project Approval Processes

- 66. During Budget preparation and finalization, a number of projects were issued codes before completing the entire appraisal process to enable them access the Budget for FY 2021/2022. This was on account of their strategic nature following Government's commitment to fulfill some of the requirements for external financing. These are attached as **Annex 6**
- 67. In addition, some of the newly created Votes were granted project codes for their respective Tooling projects to enable them acquire the necessary fixed assets to support their operations. All Accounting Officers with projects under this category must fast track the completion of all the requisite project approval processes. Failure to do so will imply that this Ministry will have no choice but have these codes frozen from the IFMS.

### **Multi-Sectoral Project Implementation**

63. A number of Accounting Officers commit to implement projects across programs without adequate resources resulting into time and cost over-runs and consequently attracts litigation costs. This partly leads to mischarges in some instances because of the need to pay contractors. During Budget execution, such challenges are further exacerbated when the Budget is suppressed in order to address other emerging and unavoidable challenges. To address this, Accounting Officers are advised to sequence projects and only execute them when adequate resources are in place.

### G. BUDGET PERFORMANCE AND BUDGET TRANSPARENCY

### **Performance Contracts for Accounting Officers**

- **69.** In FY 2021/2022, the Performance Contracts for Accounting Officers in Central and Local Governments were modified. The revisions include, but are not limited to, additional requirements pertaining to the following areas:
  - i) Working with the Program Working Groups
  - ii) Aligning your budget to the NDPIII
  - iii) Supplementary expenditure requests
  - iv) Accumulation of arrears
- 70. The requests for supplementary expenditure have been on an upward trend and equally the accumulation of arrears. Both represent poor budget planning and execution but also reflect poor management and leadership. As Accounting Officers, your budgets must account for all priority expenditure needs at the time of budget preparation. You are also not allowed to create bills that you cannot pay for within your appropriation. These two areas affect our budget credibility and hinder service delivery.
- 71. As a reminder, any Accounting Officer found to be negligent in the management of public funds will leave me with no option but to relieve you of your duties of Accounting Officer.

### **Quarterly Performance Reports**

- 72. MALGs do not submit quarterly performance reports because of the delays to undertake systems reconciliation under the IFMS. Therefore, effective FY 2021/2022, system reconciliation on the IFMS should be done 2 (two) weeks after the end of the previous quarter so that reporting is completed by the 30<sup>th</sup> day of the first month of the current quarter.
- 73. All performance reports should be based on the PBS programs and sub-programs under your respective Votes in line with the NDPIII PIAPs for which Parliament appropriated the resources for FY 2021/2022.
- 74. You are reminded to adhere to the reporting timelines as stipulated in the PFMA, 2015 (Amended) 2015. Failure to do so will attract sanctions such as non-appointment or withdrawal of appointment as Accounting Officers and halting financial transactions of the non-compliant Votes per Sections 15, 78, 79 and 80 of the PFMA, 2015 (Amended) 2015.
- 75. The Officers are urged to comply and ensure 100 percent reporting for revenues collected against the Budget in order to reflect the true position of Budget Performance.

### H. LOCAL GOVERNMENT SPECIFIC ISSUES

### Management of Local Revenue

- 76. Local Government Accounting Officers should note that appropriated funds have local revenues for both Local Government Headquarters and Lower Local Governments, constituting 100% of Local Revenues. As such, accountability for all these funds must be included in your respective quarterly performance reports.
- 77. On account of the above, Government has reviewed the issuance of Expenditure Limits for Local Revenue effective FY 2021/2022 accordingly. Expenditure Limits for Local Revenue will be issued by the Accountant General's Office as follows:
  - i) Automatic advance of Expenditure Limits with respect to the Local Revenue has been abolished;
  - Expenditure Limits will be issued to Local Government Votes based on the appropriated Budgets upon confirmation of remittances to Bank of Uganda and the requirements from the corresponding Local Government; and
  - iii) For purposes of quarterly reporting, Local Governments will report on all expenditures including Local Revenue at both Higher and Lower Local Governments.
- **78.** Local Governments are reminded to utilize 35 percent and 50 percent respectively of the total revenues collected at the Center. The remaining 65 percent and 50 percent of the total revenues collected should be utilized at lower Local Governments (Sub-Counties and Divisions) as stipulated in the Local Government Act, 2017 and the Local Government Accounting Manual, 2007.

### The Parish Development Model

- 79. Parliament approved implementation of the Parish Development Model (PDM) as a delivery mechanism for transitioning the 39 percent of households in the subsistence economy to the money economy starting 1<sup>st</sup> July, 2021. Accordingly, Ushs. 200 Bn was appropriated for the Model, out of which Ushs. 182.5 Bn was appropriated to Local Government Votes and Ushs. 17.5 billion to the coordinating Central Government Votes.
- **80.** You are reminded that the funds for implementation of the PDM were appropriated along four categories, namely:
  - i) Revolving Funds;
  - ii) Administrative dosts;
  - iii) Staff Costs; and

- iv) Gadgets and Tools (mainly Computers, Laptops and iPads).
- 81. Unless otherwise advised, the allocations as stated in Para 80 above are in line with the Parliamentary Appropriations and not along the seven (7) pillars of the PDM. Details of allocation of the PDM funds per district are attached in Annex 7. For purposes of successful implementation of the Model, details of the Parish Development Model Implementation Guidelines are attached as Annex 8.
- **82.** Local Government Accounting Officers are therefore advised to utilize the above resources to undertake the following preliminary activities before full scale implementation comes to effect:
  - i. Recruitment of Parish Chiefs;
  - ii. Establishment and training of Parish Development Committees;
  - iii. Setting up Community Information Systems; and
  - iv. Mobilization and sensitization of masses both at village and parish levels on the Parish Model.
- 83. For sub-counties with parishes where Parish Chiefs have already been recruited and substantively appointed, they are advised to go ahead to implement activities (ii) (iv) in Para 82 above.

### Off-Budget Financing

- 84. In an effort to achieve transparency and completeness in reporting, recognize and integrate off-budget support from Development Partners to the Local Governments, with the introduction of the Treasury Single Account (TSA) arrangement, this Ministry closed all bank accounts in commercial banks and all inflows to Local Governments including donor funds that are transferred to the revenue collection accounts in Bank of Uganda and mainstreamed in the approved budgets which are then spent through the IFMS.
- **85.** Regarding access to funds/grants by Development Partners (UNICEF, USAID, UNHCR among others), Accounting Officers should take the following into consideration during execution of the Budget in FY 2021/2022:
  - i. The financial Support by Development Partners to a particular Local Government is part of the overall budget of that Local Government;
  - ii. For any additional funding beyond appropriation by the District Council, the beneficiary Local Government shall obtain approval of supplementary budget by District Council. The beneficiary Local Government will then initiate and submit through the PBS the request to upload supplementary together with the District

- Council minute extract approving the expenditure and a letter of confirmation of funding by the Development Partner, with clear expenditure;
- Development partners will transfer funds to Bank of Uganda and submit to this Ministry a schedule of beneficiary Local Governments which shall be the basis for issuance of Expenditure Limits of the Grant; and iv). The beneficiary vote will setup the Development Partner master data information on the IFMS system to easy refund in case of unspent funds.

### Local Government Performance Assessment

- 86. In line with the Decentralization Policy, Government remains committed to improving the adequacy, equity and delivery of services, especially through Local Governance. On this basis, Government started the implementation of Inter-Governmental Fiscal Transfer Reforms purposely to address financing gaps and challenges under Health and Education Sectors. Local Governments are assessed on three dimensions of:
  - Budget and accountability requirements;
  - ii. Crosscutting and sector functional processes and systems; and
  - iii. Service delivery results.
- 87. The results of the assessment were used in determining the allocation of the UGIFT Development Grant for Decentralized Education and Health services for FY 2021/2022. Agriculture and Water Sectors were included for funding in the Budget for FY 2020/2021 and have not been assessed yet. This means that they will be subjected to assessment this year and the overall findings will inform Budget allocations for FY 2022/2023.
- 88. An assessment of Local Governments' adherence to Budget and accountability requirements is underway to verify whether those requirements and program guidelines have been met. Therefore, I will only sign Performance Contracts for a given financial year with Accounting Officers if the assessment shows that:
  - i. Grant Guidelines are properly adhered to in the Budget allocations; and
  - ii. Development and Unconditional Grant Allocations are:
    - a) Properly budgeted for against the respective Lower Local Governments;
    - b) Consistent with the approved budget allocations; and
    - c) Bank account details have been provided.

### Physical Location of Health Facilities and Institutions of Learning

89. Over the years, various concerns have been raised on the huge variations between data submitted to this Ministry, on the location of cost Centers/Schools which greatly affects

release of funds especially for Tertiary Institutions. Given that funds are released on the basis of the location of a given facility, these variations distort release of funds.

90. In order to avoid such situations, this Ministry in collaboration with Ministry of Education and Sports has enhanced the PBS to allow respective Local Government Accounting Officers to match the Cost Centers on the PBS. Accounting Officers must ensure that all the facilities under their jurisdiction are properly captured in the PBS. Any Accounting Officer who fails to align their Cost Centers will be held personally responsible for submission of wrong data and misallocation of resources.

### Uganda Inter-Governmental Fiscal Transfers Program (UGIFTP)

- 91. To ensure that the decentralization objectives are attained in the program period, the Local Government Accounting Officers should undertake the following:
  - i) Operationalization of completed Seed Secondary Schools and upgraded Health Centre IIIs.

This should be done by not later than October 2021. National Medical Stores has been provided with funds worth **UShs.100 Bn** to enable provision of medicines for the newly up-graded facilities.

ii) Uplift of staffing levels and deployment of staff

Government has provided UShs 40 Bn in the Health Wage grant, UShs 70.2Bn in Education Wage (Primary and Secondary), and UShs 4.3Bn for recruitment of additional school inspectors in Local Governments, and UShs 1.9Bn in Water Sector (unconditional Grants) to support the least staffed Local Governments. All Chief Administrative Officers should initiate the recruitment process in consultation with Ministry of Public Service not later than 31st August, 2021.

iii) Unspent Balances for UGIFT Projects in FY 2021/2022

Local Government Accounting Officers are requested to submit their supplementary requests by 1<sup>st</sup> August 2021, for unspent funds returned to the Consolidated Funds in FY 2020/2021. These requests should be accompanied with a confirmation from the Accountant General confirming that funds were actually returned to the Consolidated Fund. Please note, this exception is only for funds meant for the construction of Seed Secondary Schools and upgrade of Health Centre IIs-IIIs. These funds will only be re-voted through supplementary to the respective Local Government Votes after confirmation by the Accountant General's Office by project and budget category.

### iv) Contract Management, Monitoring and Supervision

Under the Project Investment Service costs, Local Government Accounting Officers should ensure that Project Management Teams are facilitated to carry out Joint Monitoring and Supervision exercises related to Contract Management, Environment and Social Safeguards implementation, payment of Clerk of works and related procurement expenses. Ensure that the revised Standard Bidding Documents (SBDs) for all Works and Supplies are utilized during procurement. All Payments to Contractors should be done within 14 days upon receipt of Certificates from the Contractor.

### v) Adherence to Environment, Social, Health and Safety (ESHS) requirements:

Local Government Accounting Officers shall be guided by the Environment, social, Safety and Health safeguard guidelines for Local Governments, issued and disseminated in 2020. The areas of emphasis are on; environment and social assessment of projects before commencement, acquisition of land titles for all Government facilities and operationalization of grievance redress committees.

### Release of Funds in FY 2021/2022

- **92.** In the context of the reforms to fiscal transfers, it is important to note that, during budget execution:
  - i) The release of transfers will be managed through PBS-IFMS interface. Information on transfers is available on-line, i.e., <a href="https://www.budget.go.ug/fiscal\_transfers">https://www.budget.go.ug/fiscal\_transfers</a>;
  - Direct transfers will be made to all Lower Local Governments, including sub-counties, for the non-wage unconditional grant and the DDEG on the basis of the grant allocations made to them; and
  - iii) Transfers to service delivery units (schools and health facilities) will be made based on the allocations to those units in Local Governments Budgets.

### **Budget Performance Reports**

- 93. It has been observed that most Local Government Accounting Officers still continue to submit performance reports later than the 30th day of the first month of the following quarter as required by the PFMA, 2015. This Ministry will freeze the IFMS operations of MDAs that fail to comply and will also publish the list of defaulting Accounting Officers in the press as a budget transparency initiative and accountability to the general public besides other administrative measures that will be taken against you.
- 94. You are therefore warned against late submission of reports and advised to adhere to the reporting timelines. You should always provide copies of your progress reports to the Offices of the LQVs and RDCs and other relevant stakeholders for budget transparency.

### Payment of Ex-gratia and Councilors' Allowances

- 95. I have noted that during the course of budget implementations, a number of Local Government Accounting Officers do not follow the prescribed Government rates for Councilors allowances and hence causing shortfalls on the budgeted funds.
- 96. Therefore, in FY 2021/2022, Accounting Officers are reminded to ensure that, Councilors and other Leaders are facilitated in line with Schedule 1 and 3 of the Local Government Act, 2017 as amended, by following the correct Government rates as indicated below:
  - District/Municipal Councilor's monthly allowances is UShs. 250,000/=; i)
  - District Speaker's monthly allowance is UShs. 400,000/=; ii)
  - Municipal Speaker's monthly allowance is UShs. 300,000/=; and iii)
  - The One-Off Ex-gratia for LCI and LCII Chairpersons is Ushs120,000/= per financial iv) year.

### CONCLUSION T.

- 97. The policy and administrative guidelines issued in this Circular are meant to facilitate timely implementation of Government programs in the Budget for FY 2021/2022 as guided by the Budget Strategy and H.E The President in line with the NDPIII. I wish to reiterate that you should ensure timely execution of the procurement and recruitment plans, timely payment of service providers and timely submission of quarterly performance reports. This will improve the absorption of funds, enhance transparency, accountability of public resources, improved service delivery and, boost recovery of the economy from the COVID-19 negative impacts.
- 98. I wish you all the best in the implementation of the Budget for FY 2021/2022.

Patrick Ocailap

FOR: PERMANENT SECRETARY/SECRETARY TO THE TREASURY

CC.

Rt. Hon. Speaker of Parliament

Rt. Hon. Deputy Speaker of Parliament

Rt. Hon. Prime Minister

Hon. Minister of Finance, Planning and Economic Development

Hon. Chief Whip of Government

All Hon. Ministers and Ministers of State

All Hon. Members of Parliament
The Chairperson, Parliamentary Budget Committee
The Chairperson, National Planning Authority
The Head of Public Service and Secretary to Cabinet
The Principal Private Secretary to His Excellency the President
All LC V Chairpersons and Mayors of Cities and Municipalities
All Resident District Commissioners
All Chairpersons of Service Commissions and Appointing Authorities
The Director, Parliamentary Budget Office

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Moroto Referral Hospital	Mubende Referral Hospital	Mharara Referral Hospital	Lira Referral Hospital	Sproti Referral Hospital	Mhale Referral Hospital	Napale Reterial Hospital	Jinja Reigi ai Ficepital	Holma Kelenai nospirai	Gulu Reterral Hospital	FOR PORTAL Referral Hospital	Arua Kerenai nospirai	A The Land Books and the Land Bo	Total Center Votes		National Council of Sports	Uganda Business and Technical Examination Board	National Council for Higher Education	Uganda Retirements Benefits Regulatory Authority	Uganda Microfinance Regulatory Authority	Hoanda Free Zones Authority	National Population Council	National Lotteries and Gaming Regulatory Board	Capital Markets Authority	Uganda investment Authority	NIRA	Soroti Univesity	Kabale Univesity	Uganda Export Promotion Board	DGAL	NCCC	UNMA	Lira Univesity	Butabika Hospital	Mulago Hospital Complex	Uganda Coffee Development Authority	Internal Security Organisation	National Forestry Authority	Uganda Land Commission	Cotton Development Organisation	Uganda National Bureau of Standards	NAADS Secretariat	Uganda Blood Transfusion Service (UB13)	National Environment Management Authority	Gulu University	Judicial Service Commission	Public Service Commission	Uganda Prisons	Uganda Police Force	Uganda Bureau of Statistics	National Agricultural Research Organisation	Uganda Management institute	Kyambogo University	Vote Description V	
4,397,539,303	5,501,090,063	5,493,972,426	5,265,902,324	4,645,306,824	6,704,777,035	4,666,634,554	4,226,714,720	7,264,606,461	6.264,914,753	5,175,875,878	5,693,525,306	5,115,869,314	Section in the Party	2 976 324 507 285	1,000,1+0,000,1			5,703,183,072	2,170,800,000	2,392,800,000	3,331,491,300	2,484,000,000	3,474,750,996	23,829,196,672	6.832,617,598	20,334,800,000	29,358,359,875	1,261,200,000	2,663,873,768	1,568,612,390	8,554,163,636	7 413 000 000	5,762,532,916	29,581,390,241	10,125,074,204	14,440,254,800	45,201,285,772	9 265 502 000	2,013,258,396	21,355,699,000	6,968,591,800	2,184,900,000	3 922 861 240	35,987,5/1,7/7	2,697,419,846	1,618,818,400	3,273,781,367	81 108 605.776	17,990,513,885	34,233,229,273	205,495,116,364	15.871.026.594	Wage	
3,336,346,861							2,405,450,333							22,689,815,098,834		16 759 672 104				3,695,561,041	12,039,508,700	5,886,000,000	3,419,249,004	18,264,456,210	12,163,240,016	47,322,660,101	4 779 445 123	5,226,479,716	10,440,143,095	8,270,595,604	29,708,370,157	4,139,424,461	7,004,000,104	31,/64,122,196	73,673,920,062	43,371,697,869	66,729,653,105	15.731.437.522	1,817,709,702	36,036,302,981	5,320,176,487	3,156,476,572	12.294,115,707	10,565,555,755	8,178,038,389	4,038,681,547	6,037,351,433	166,338,548,313	301 783 588 059	24,901,434,499	284,421,304,646	18,072,385,529	76.872.651.880	Cu
61 000,000,000	3,				N					1,		2,200,000,000	Н	7,310,887,832,170			5,000,000,000	. 0		1,010,000,000				10,927,000,000		Ī		2 552 240,000	12,9					3 808 140 579			5,110,710,315	12,882,993,000	38.809.756.122	7,652,915,228	10,994,000,000	99,145,056,610	2,181,330,255	989,999,994	3 213 666 165	156,699,840	2,134,222,142	40,026,536,287	206,272,975,586	20 409 485 946	44,243,695,827	1,200,000,000	1,842,845,106	
					20, 10, 100, 100, 100							11,007,373,740		0 32,977,044,136,289		İ		10.180.000.000	14 000 000 000				8,770,000,000	C)					6 543 960 436				28,559,149,601	17,375,611,679	69.315.512,437	67,457,240,000	117,041,649,192	36,879,932,522	72,398,549,355	8,041,968,098	23,282,768,287	104,486,433,182	18,398,307,202	17,879,153,375	57,767,197,675	11 648 254 859	11,445,354,942	287,473,690,376	878,689,552,140	68,769,415,634	534,160,116,837	35,143,412,123		Total
								1 055 578 580				40 1,276,967,327		89 744,214,142,317		100			_					n 858 687 749				7			2,130,540,909			72			3 610 063 700				<i>h</i> -	546,225,000		-		674,354,962	404 704 600	20,277,151,444	92,658,247,124	4,497,628,471	8 558 307 318	3,967,757,000	14,666,108,339	Wage
		25		2	Ī	2			2		2		1 459 572 435	17 5,165,545,516,000	r	506,962,381	· ·		38 202,389,616	00 242,512,500						0 11,039,470,957					2	55,000,500	1,3				24.508.143.398		32		7	499 399 422		100	w		233,125,569	429 460 295	113,760,772,056	5,001,589,611	3,666,337,530	71 104 951 672	6,820,600,841	NON WEEK TOO
300,000,000		2							2				35 550,000,000	200100000000000000000000000000000000000		97		=======================================	o o	6	čo	ď				8 272,469,860	2,050,707,040		4		7 1,529,103,140		2 27,211,009	1,0						294,300,000			4 162 505 245				•1:		18,132,443,373	3,491,644,000	4,397,920,430	11,060,923,957	4 4	Dakr
2,368,245,111								00 2,843,041,263		2,113,645,670			3,288,539,763	ı	7,412,567,547,935	200,000	0,000,404,704	012,000,021,1	1,528,185,384	000,212,087	666,949,968	1,3/3,269,911	1,079,967,250	1,107,906,270				7,678,579,817	494,480,124	_		3,035,794,443		5 144 184 469		9,628,820,070	28,118,207,098	42,838,256,377	2 685 107 394	Ī	13,292,059,456			5 551 632 252	2 269 434 155	1,162,912,485	637,830,169	1,247,905,637	89,068,166,141	787,798,066,21	16,622,565,279	133,539,654,720	4,746,357,282	21 486 709 179
111 25.0%	+		+		+	+	1	-	569 25.0%	370 25.6%			63 25.0%		35 25.0%	-	+	750.50	+	+	25 OZ		+	-	03 25.0%			70 24 7%	+	È			-	2508	-					25.0%	Н	$\vdash$	-	-+	5 25 0%					25.0%				25.0% 8
0,0.0.07		Т		Т	Т	П	Т		Е		П	П			22.8%			17 4%	T		7.0%			П				5.5%	3.4%	3.6%	29,6%	3,0%	1 3%	16.5%	28.0%	9.6%	56.5%	47.3%	3.9%	97 9%	22.1%	9.4%			68%	6 0%	5.8%	7.1%		37.7%			4.3%	8 9%
33.370	T			1	-1	T	1		1	Ι.					20.6%			00%			0.0%	000	2000		0.0%	6.5	0.0%	52.0%	0.0%	0.1%	25.1%	0.0%			28.5%	0.0%		0.0%		00%		0.0%	42%			0.0%	1			0.13	8.5%			0.0%
			Т	27 500		Т		32.6%	25.4%	25.0%	27.7%	27.9%	29.9%		22.5%		4.9%	15 9%	17.0%	11.6%	11 2%	4.8%	8 5%	16.1%	13.7%	17 Est	21 50	25.6%	18.6%	7.5%	27.4%	7.2%	7.4%	18.0%	28.7%	11.1%	45.8%	36.6%	7.3%	44.5%	20.4%	9.6%	4.8%	30.2%	13.3%	20.9%	11.0%	10.9%	31.0%	32.4%	15.0%	25 0%	13.5%	15.6%

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	TOTAL MISSIONS SPINARY	Uganda Empassy, Dolla	Mission in Algiers	Mission in Mombasa	Mission in Kuala Lumpur	Mission in Mogadishu	Mission in Ankara	Guangzhou Consulate in China	Uganda Embassy in Bujumbura	Uganda Embassy in Abu Dhabi	Uganda Embassy in Juba	Uganda Embassy in Canberra	Uganda Embassy in Moscow	Uganda Embassy in Teheran	Uganda Embassy in France, rans	Uganda Embassy in Sudan, Khartoum	Uganda Embassy in DRC, Kinshasa	Uganda Embassy in Italy, Rome	Uganda Embassy in Belgium, Brussels	Uranda Embassy in Denmark, Copenhagen	Uganda Embassy in Saudi Arabia, Riyadh	Uganda Embassy in Japan, Tokyo	Uganda Embassy III Kwanza, 1139111	Uganda Embassy in China, bujing	Uganda Embassy in Ethiopia, Addis Avaca	Uganda Embassy in Washington	Uganda High Commission in South Africa, Pretoria	Uganda High Commission in Nigeria, Abuja	Uganda High Commission in Tanzania, Dar es Sala	Uganda High Commission in Egypt, Carro	Uganda High Commission in India, New Delili	Uganda High Commission in Canada, Ottawa	Uganda High Commission in United Kingdom, Lone	Ugandan Mission at the United Nations, New York	(Mailton and Market Mailton	Marri Hospitals	Mulago Specialized Women and Neonatal Hospital	Entebbe Regional Referral Hospital	Kawempe Referral Hospital	Beform Hospital	Vote Description W		
2,430,774,927,208		26,826,997,526	541,404,242	645,435,000	236,820,000	579,622,627	134,405,764	694,896,094	419.123.898	278,201,018	764 922 868	928,750,081	609,960,453	707,489,902	1,132,334,325	951,381,400	608 809 710	657 543 000	1,099,010,754	762,895,394	782,655,703	1,416,060,400	1,631,261,205	528,561,670	388,182,714	508,361,458	4 361 738 163	222,440,942	602,936,975	339,136,497	544.097.087	305.552.179	1,307,100,224	1,951,317,360	22.22.32.32.32.32.32.32.32.32.32.32.32.3	99,135,179,519	/,450,105,551	2,520,512,683	6,091,881,791	5,851,327,540	1		
1,152,773,029,838	200000000000000000000000000000000000000	163,405,001,826	2,641,642,693	3,971,611,951	2,859,647,807	2,962,517,089	2,741,869,939	5,183,118,067	4,125,594,417	2,507,913,525	7,735,376,126	# 255 792.093	4,996,360,555	3,134,633,045	4,636,214,179	4,908,107,174	3,350,210,560	4,062,161,723	4.184.285.509	4 430 077 826	4,420,221,100	4,621,790,900	6,028,480,744	2,775,966,848	5,592,327,046	2,931,800,593	7,148,157,989	2,223,002,140	4,691,949,337	4,426,748,086	2,878,999,913	5,248,849,419	4.349.199.452	5 138 762 947	45 135 381 309	100,524,533,676		14.643.407.071	4,572,375,055	11,457,07,063	Non Wage	000	Budge
000,100,100,100	202 704 163 443	32,923,000,000	-		200,750,000	170,000,000	2,000,000,000		3,170,000,000		500,000,000	1,000,000,000				5,350,000,000	170,000,000	4,507,163,480	•	170,000,000		-			300,000,000		170,000,000	170,000,000	3 000,000,000	11,475,769,520				220,167,000	•	30,953,722,996		3,780,000,000	1,500,000,000	1.500.000.000	2.550.000.000	Tota	
	4,267,342,120,489		227 155 849 352	3 183 046 935	4 617 046 951	2 207 217 807	2742430716	2,076,014,101	7,7 14,7 10,010	2,786,719,545	9,000,298,994	6,678,816,393	4,617,542,635	5,606,341,048	3 842 122 947	5 768 548 504	4,729,020,270	9,226,868,203	5,031,882,309	5,699,088,580	6,385,223,468	5,210,883,492	6,037,859,388	7 659 741 949	3 304.528.518	6 280 509 760	8,679,896,152	3,604,570,794	5,446,323,082	5 644 886 312	3,423,097,000	5,554,401,598	5,524,694,249	6,756,126,171	17,086,698,677	Tool of social	200 878 436 191	25,879,571,002	5,645,147,296	12,164,260,844	19,859,000,126		
	607,693,731,802		13,413,498,763	270,702,121	322,717,500	118,410,000	289.811.314	67,202,882	347.448.047	209,561,949	139 100 509	211,512,100	464,375,041	304,980,227	353,744,951	566,167,163	475 690 700	304 404 855	328 771 500	549.505.377	381,447,697	391,327,852	708,030,200	815,630,603	264,280,835	194,091,357	254 180 729	324,188,257	111,220,471	301,468,488	169 568 249	272 048 544	150 776 000	598,390,112	975,658,684		24.783.794,880	1,864,040,963	630,128,171	1,522,970,448	1,462,831,885	+	
22.2 C85 94.4 AV. 4	350,876,749,624	ı	81,994,073,980	1,320,821,347	1,985,805,976	1,429,823,904	1,481,258,545	1,370,934,970	2,619,064,730	2,062,797,209	1,253,956,763	3 835 188 063	2 627 896 047	2,498,190,298	1,567,316,523	2,318,107,090	2,458,802,946	1,660,574,753	2,053,894,385	2 092 142 755	2,811,104,007	2,214,113,090	2,310,899,494	3,133,234,893	1,387,983,424	2,796,163,523	1.465,900,297	2 574 078 995	1,111,941,070	2,345,974,669	2,249,619,896	1,479,683,906	2 624 424,710	2 174 599 726	2,550,090,000	7 667 600 665	28,361,941,854	4,000,001,000	4 925 951 909	406 008 653	2,879,202,140	+	
1 772 029 824 862	Triboliocity?	218 781 150 750	28,026,576,500			146,000,000	1/0,000,000	1,000,000,000		3,170,000,000		500,000,000	500,000,000				2,675,000,000	170,000,000	4,507,163,480	· ·	170,000,000						College and Colleg	170,000,000	87.560,000	1/5,000,000	11,475,769,520		•	and the state of t	110,083,500	•	14,264,972,996		2,110,000,000	600,000,000	375,000,000	1 015 000 000	Devt. T
8,789,913,676,358   25,1%	1	1,186,501,269,441 25.5%	Annaham Indiana		4 591 523 468				2,900,012,77	5,442,359,100	1,393 057,272	4,717,649,497	3,339,408,197	2,308,771,318	2 803 170 524	1 021 061 474	0,000,400,040	2,134,9/9,505	6,889,829,365	2,515,941,155	2,941,897,038	3,192,611,734	2,605,441,746	3 018 929 694	3 948 865 496	2,990,204,000	1,720,081,026	4,424,948,076	1,804,845,397	4 223 151 541	13,034,357,055	1,751,732,449	2,777,200,789	2,762,347,125	3,458,821,031	8,543,349,339	67,410,709,740 26.0% 20.2%		8,899,992,892	1,637,036,824	3,138,253,301	5,357,114,031	
58 25,1%		41 25.5%		100	+	-+-	+	+		50.0%					-	-		5000			-	50.0%		-	-	50.0%	50.0%	50.0%	50.0%	50.0%	50.0%	20.0%	50.0%			50.0%	10.0%	200	25.0%	25.0%	25.0%	-	12
23.3%		30.4%	- 1	ш.			50 0%		П		50,0%				50.0%	50.0%			40 600 10			1111	50.0%	50.0%	52.0%		50.0%		-			50.8% 10	n 00.00	50.0%		111			33.6% 55	Т		Т	
22.0%	-	33,3% 27,8%		85.1% 55.3%	50.0%	50.0%			50.0% 50.0%		100.0% 70.5%	700 03 04 70 000 000	-		50.0%	50.0%	$\exists$		100 0% 51.7%	T	100.0% 51.6%		50.0%	50.0%	51.6%		0.0% 47.6%	100.0% 57.0%		100.0% 77.5%		100.0% 85.6%	51 2%	50.0%	50.0% 51.2%	10	The state of the s	29 29	55.8% 34,470		JV.	Л.,	204

100	136	430	1 2 2	132	131	130	129	128	127	126	125	124	123	122	121	021	119	118	711	116	115	114	1		3 =	4 0	100	100	108	107	100	104	103	102	101	024	023	022	-	4	4	017	÷	H				2 2		H	H	53	-	+	+	002	O	Service Colors	
ŀ	+	1	4		-		Financial Intelligence Authority	UNEB	Muni University	National Information Lecinology Authority	National Animal Generic Resident Authority	Equal Opportunities Continued on Data I	Rural Electrication Commission	NAMERIC CONTROL OF THE PROPERTY (REA)	CAMPAI CABITAL CITY AUTHORITY	National Officers Authority	National Citizenship and Immigration Control	Road Fulld	Ogalioa Tourism Board	National Wedicar Source	Uganda ricari Stores	Ogalius Cancor Institute	Ogalius renorm restitute	Funda National Road Authority	Ethics and Integrity	Busitema University	Uganda Industrial Research Institute	Law Development Centre	National Planning Authority-Statutory	Uganda AIDS Commission-Statutory	Hoanda Human Rights Comm-Statutory	aw Beform Commission-Statutory	Parliamentary Commission-Statutory	Electoral commission comment (IG)-Statutory	Judiciary Judiciary	Ministry of Kampaia Capital City and month	Ministry of Science, Technology and Illinovation	Ministry of Tourism, Wildlife and Anuquives	East African Community Affairs	Ministry of Information & National Guidance	Ministry of Water and Environment	Ministry of Gender, Labour and Social Dev.	Ministry of Energy and Mineral Development	Ministry of Trade, industry and Cooperation	Ministry of Health	Ministry of Education and Sports	Ministry of Lands, Housing & Urban Dev.	Ministry of Local Government	Ministry of Agriculture, Animal, Industry & Fisheries	Ministry of Finance, Flatining & Comment	Ministry of Justice and Constitutional Atlanta	Ministry of Foreign Affairs	Ministry of Public Service	Ministry of Defence & Veteran Affairs	Office of the Prime Minister	State House	Office of the President	Vote Description	
9,788,027,554	57,000,000,000	500,77,707	1,220,012,000	4 228 BCC V	747 330 406	8 631 179 585	To all the second of the second	1,143,600,000	3,090,000,000	3,649,830,515			741,701,993	3,953,301,956	30,685,218,435	1,244,151,921	1,311,042,766	2,694,880,827	666,853,250	463,848,000	3,818,358,617	1,164,864,728	1,798,794,762	17,776,298,246	813,125,975	1,529,650,7	1,581,600,047	2,310,525,000	2,141,037,403	076,616,678	1,898,712,198	1,018,349,131	27,064,320,981	5,292,440,320	9,416,645,430	13		1,039,759,285	880,973,923	308 677 727	3,393,134,347	896,931,4/3	1,590,121,620	2,989,103,406	639,390,218	3,687,476,697	5,856,471,786			612,112,973	1,718,391,587	2 216 229 428	1 498 599 408	1 307 855 139	1,012,900,001	4,717,997,945	4,373,062,148	+	3
							3,11		4	0.241						Ī	34,320,803,001	2,752,71,070	75,004,030,303	4,/30,809,122	158,540,740,000	3,500,000,000	4,479,004,004	PUE PEE 027 V	40 473 630 838	1 353 534 492	3 371 340 556	3 024 982 051	5 586 512 097	6 261 142 884	2 177 133 840	2 700 058 058	131,033,274,500	9,334,700,027	20,309,603,676	52,411,379,729	1,002,500,000	12,713,581,118	35,244,623,671	12,736,890,230	13,450,338,495	49,709,900,000	7,200,983,440	41,225,360,354	16,036,623,541	24,936,514,478	79,092,102,370	10 942 009 027	2 015 785 794	11,262,481,077	146,593,854,918	14,972,682,166	5,953,369,809	4,529,827,014	159 072 950 563	24 432 226 996	20,3/8,892,467	Non Wage	
		1.4		6,152,675,590				107,000,000	9,350,000,000	4,020,000,000	1,000,110,011	11,303,146,641	47 363 199 143	Of the section of the	37 925 058 885	35 450 355 641	108 135,000	4 433 039 237	101 250 000	7 165 000 000	114 302 513	4 031 505 444	2 011 636.828	8 392 514 971	253.538.178.988		3,990,125,808	1,374,000,000	4,446,652,119	1,854,167,988	329,400,000		90,020,403	27 102 331 896	8 650 000 000	0,000,080,000,8	200	18,095,875,000	5,316,018,872		9,576,993,421	123,979,225,457	1 286 295,000	68 287 620 842	3,727,051,747	25,168,956,215	48,652,879,274	10,387,090,000	6,802,831,740	28 508 631 890	40,367,046,860	10,871,135,819		1,670,039,744	514,266,358,575	8,677,730,314	3.334,602,826	576 840 000	Total
24,815,059,217							0,1	2 117 600 384 522	4 384 735.210	53 665 697 359	8 749 733 366	7.915,448,640	20,626,135,910	4,119,116,430	45,783,513,730	83,869,109,686	2,703,159,737	40,071,047,085	5,558,342,497	83,696,689,839	5,308,959,635	176,390,609,419	7,172,104,315	14,670,644,037	289,487,117,062	2,176,760,467	14,890,565,538	5,980,582,098	12,143,792,216	10,256,348,355	2,836,453,768	5,690,780,256	2,713,679,212	185,199,927,777	21,277,207,147	29 726 249 105	88 488 515 989	01,040,410,000	41,441,616,460	-	+					30,792,947,305		1	-	$\vdash$	16 347 474 049	-		-	+	1	1	25,328,794,635	
25,0%	25.0%	25.0%	20.00	2000	2000	25.0%	25.0%		25.0%	-	25.0% 22.0%	25.0% 25.8%	25.0% 28.5%	25.0%	25.0%	25.0%	0%	0%		25.0% 15.6%	25.0% 30.2%	25.0% 29.3%	0%	3%	1	9%	36	8	38	36	35	36	8		25.0% 49.1%	8	6	6	97 9	25.0% 24.9%	25.0% 30.0%	1	0,			$\neg$	25.0% 20.5%	25.0% 18.4%	Т		3.0		25.0% 12.4%	25.0% 19.9%			П	4	Wage NW [
22.1% 4 270 6	41 29%	34 694	8 9%	50.0%	46 3%	13.5%	54.1%		50.0%	25.7%	55.8%	26.8%	28.3%	0.0%	29.5%	34.3%	9.4%	48.0%	25.0%	43.7%	73.6%	40.0%	23.3%	07.9%	14.0%	2000	7000	Т	250%	46.7%		0.0%	45.0%	15.4%	50.0%	0.0%	15.3%		13.1%	32.9%	00%	24.6% 24.0%						36.6% 32.3%	30.3% 20.3%							25.0% 23.9%			Total
ſ			51		4.	23.7% 717,334,406	27.0% 8,631,179,585		25.6% 1,143,600,000											3			I		I	17	I		١		2	١	ı	1018 349 131			N		1.					806 031 473			S			5,303,542,525		-			1,307,855,139	152,606,776,212	012.963.681	4,373,002,140	-+-
			cn	100					2 40												7					13,228,244,430					4,539,270,979		Ī	1,457,489,678	128 966 137 183	3 268 541 507	20,401,013,140	1,002,000,000	12,079,081,118	35,521,395,792	1,850,788,522	10,759,974,724	3,586,488,505	49,634,731,325	5 931 246 440	10,740,400,740	24,660,514,478	68,368,767,486	9,030,763,218	2,950,924,948	7 010 354 866	93,444,284,770	14,/3/,015,250	5,992,089,809	4,443,839,337	162,494,811,006	22,494,926,996	94,750,141,258	20.626.260.742
	92 /80,000,000					2 152 675 590		50,000,000	•		2 699,999,600					26,244,611,553	0.00		w		-		3,023,629,083		3,503,750,000	253,538,178,988	200000	52,315,112	1,374,000,000	550,000,059	200,000,000							8 172 015 000	11,700,120,000	2,000,000,000	2 200 250 003	5,193,426,421	73,630,485,743	1,294,292,200	55,006,936,842	87 852 071 806	3 682 046 747	34,309,837,783	9,419,830,000	5,442,131,740	17,643,175,890	80,000,000	25 297 599 535	915 800 300 0	662,539,744	514,562,623,575	4,296,980,314	4,834,602,826	65,000,000
	ĺ				1		2,126,373,157	16,930,894,937	3,491,246,482,068	3,285,880,561	15,983,318,342	5,189,966,678	6,975,915,713	12,211,280,910	3,2/1,049,100	34,132,693,410	73,138,862,240	3,152,351,335	14,/0/,551,531	5,409,467,47	77,345,189,839	4,105,483,217	100,981,961,773	1,318,008,773	0,000,070,000	204,342,721,004	2, 100, 200, 400	0,000,012,000	10 888 572 365	6,000,000,000,000	6,000,000,000	2,231,322,037	4,397,486,563	2,475,838,809	156,030,458,164	8,560,981,827	29,447,899,141	86,825,135,989	1,125,000,000	24,906,965,403	39 283 219 717	2 150 466 248	80,610,108,595	51,825,954,998	62,528,304,903	113,526,671,566	15,061,923,708	47 612 447 389	20,50,702,055	14,325,153,397	27,957,073,281	11,832,784,975	127,460,345,892	26.379.693,005	7 490 689 217	6.414.234.220	27,804,870,991	+	1
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175	174	173	172	171	170	169	168	167	166	165	164	100	3			321	320	319	318	317	316	315	314	313	312	310	309	308	307	306	4	302	303	301	162	161	160	159	158	157	+	+	+	121	Н	+	149	÷	ł	H			142	1	+	O		
Moroto Referral Hosptial	Mubende Referral Hospital	Mbarara Referral Hospital	Lira Referral Hospital	Soroti Referral Hospital	Mbale Referral Hospital	Masaka Referral Hospital	Kabale Referral Hospital	Jinja Referral Hospital	Hoima Referral Hospital	Gulu Reterral Hospital	Fort Portal Reletted incoprior	And North Deformal Hospital	Anna Poforral Hospital	Total Center Votes		National Council of Sports	Uganda Business and Technical Examination Board	National Council for Higher Education	Uganda Retirements Benefits Regulatory Authority	Uganda Microfinance Regulatory Authority	Uganda Free Zones Authority	National Population Council	National Lotteries and Gaming Regulatory Board	Capital Markets Authority	Petroleum Authority of Uganda	Uganda Investment Authority	NIRA	Soroti Univesity	Kabale Univesity	Uganda Export Promotion Board	DGAL	IVBI	NCDC	LITA UTIVESITY	Butabika Hospital	Mulago Hospital Complex	Uganda Coffee Development Authority	External Security Organisation	Internal Security Organisation	National Forestry Authority	Iloanda Land Commission	Cotton Development Organisation	Public Procurement and Disposar of Standards	NAADS Secretariat	Uganda Blood Transfusion Service (UBTS)	National Environment Management Authority	Gulu University	Local Government Indical Commission	Public Service Commission	Uganda Prisons	Uganda Police Force	Uganda Bureau of Statistics	National Agricultural Research Organisation	Uganda Rayenue Authority	Kyambogo University	Vote Description	The second secon	
1,099,384,826	1,375,272,516	1,070,400,107	1 273 493 1	1 316 475 581	1 161 326 706	1 676 194 259	1 166 658 639	1 056 678 680	1 816 151 615	1,566,228,688	1,293,968,970	1,423,381,327	1,278,967,329		743.867.642.317	Total State of State	I	1,000,004,024	Ī		200,000,000	002,012,020	020,070,000	800,007,749	5,957,759,100	1,700,104,400	5,083,700,000	2,3/3,303,248	7,339,589,969	315,300,000	665,968,442	392,153,098	2,138,540,909	1,853,250,000	3,811,551,923	1.440.633.229	7.395.347.560	2 531 268 551	260,000,000,000	2,066,375,500	224,417,386	503,314,599	5,338,925,000	1,742,147,950	546 225 000	1,680,521,638	8,961,617,060	674,354,962	404,704,600	818,445,342	20 277 151 444	4,497,528,471	8,558,307,318	51,373,779,091	3,967,757,000	Wage 14,666,108,339	VATAGRAN	
	030,190,110	,		2		2			2		70 1,903,099,709	27 779,163,987		П	17 4,931,058,376,812	Ī									T			888 030 888 01,100,000	SI VE											3,748,925,805			7	_	788.212.225	2,044,000,070	3,417,163,790	2,039,903,396	916,634,037	1,583,866,114	36 981 807 724	67 518 465 900	6,421,437,605	71,104,951,672	5,189,125,732	MOII ARONG	Non Wage	
				96 120,000,000	63 50,000,000		45 1,025,000,000				10				2 1,713,536,793,649			1 3,164,800,000	oi i	en e		ω	5 205,000,000					5 766 795.609		999 740 000	3,0			4.				1,2		755,000,000	040,000,000	1,164,000,000	4,050,900,000	2,612,700,000	41,879,888,117	779,500,000	276 999 999	73,750,000	29,916,600	1,084,222,142	8,144,484,072	43,062,274,400	7 027 595 946	17,000,920,907	365,000,000		Devt	2
					00 2,041,572,669							Ī	00,070,070,000		9 7,388,462,812,779 25.				2,626,250,000	3,449,691,933	1,746,750,000			1,545,667,500			200	00	i					10 719 716 648		4,170,840,457	18,156,167,319	25,921,504,021	12,213,714,607	24,725,020,508	8 261 801 305	12 454 934 175	2 103 272 201	5,588,595,041	43,214,325,342	4,698,224,983	4.602.088.214	43 300 372 391	767,007,105,1	3,486,533,598	65,403,443,240	203,238,987,423	20,695,832,348	32 914 774 508	133 539 654 720	15,087,530,892	4	
-	25		25	225	25	25	22	22	20	20	300	25	25	+	75,0%		34 25.0%		00 25.0%			8 25.0%	0 25.0%	0 25.0%		1 25.0%	6 25.0%	7 25.0%			-			+	25,0%	+			Н			-+	+	25.0%	$\vdash$		25.0%	24 9%	25.0%	25,0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%		Ш
	% 25.0%				T	T.	Т	T.			П	П		24 2%	21.17	П	25,9%	Г	П				200	15.7%	18.7%	23.5%	26.3%	23.2%	24.2%	20.2%	32.9%	26.6%	22.3%	28.1%	124%	24 000	24.0%	30.1%	19.7%	19.0%	23.8%	0.6%	24.0%	23.2%	25.0%	23.9%	26.0%	18.4%	24 9%	797.02 %7.02	Т				1	0.0%	C	
6 55.6%				П	Т	Т		Т	Т	Т	П	П		29.5%	0.4.67	г		63.3%				45.8%	25.0%			29.5%	27.7%	78.3%	0.0%	39.2%	100.0%	25.1%	32.9%	6.3%	32.8%	12.00%	38.3%	40.4%	1.3%	14.8%	19.0%	31.0%	27.6%	23.0%	42.2%	35.7%	28.0%	29.3%		40.00						30.4%		
28.0%			T	Ţ	1	1	700.50		T)					25.6%	-	70 E C.C.	20,070	33.4%	25.0%	24.0%	25.0%	43.3%	28.2%	18.5%	21.9%	25.4%	26.2%	29.1%	19.2%	24.8%	32.0%	25.7%	26.6%	25.4%	27 3%	21 7%	24.0%	700 30	%6.6L	21.1%	22.4%	17.2%	26.2%	26.0%	41.4%	25.5%	25.7%	23.1%	23.9%	23.2%	30.50.00	23.1%	30.1%	29.8%	25.0%	27 1%		
1,699,641,153	_										1,566,228,688	1,293,968,970	1,423,381,327	1,278,967,329	The second second	743 867 642 317	100010001	1,240,700,000	1,300,004,024	1,420,700,700	4 425 705 768	200,000,000	626,276,268	202 070 200	834,000,000	5,957,289,100	1,705,104,400	5,083,700,000	2,3/3,303,248	7,339,589,969	315,300,000	665,968,442	392,153,098	2,138,540,909	1,853,250,000	3.811.551.923	1,440,633,229	7 395 347 560	3,510,000,000	11,300,321,443	2,066,375,500	224,417,386	503,314,599	5.338,925,000	1 742 147 950	980,715,310	1,680,521,638	8,961,617,060	674,354,962	404,704,600	818 445 342	92,558,247,124	4,497,628,471	8,558,307,318	51,373,779,091	3,967,757,000	14 666 108 339	
300,000,000	004,000,710	834 086 715	528.913.775	2 235,244,676	2 099 618 796	830,245,963	2,219,934,109	563,795,945	586,362,583	2,230,300,158	497,416,981	1,902,349,709	779,163,987	669,961,407		5,100,046,945,675		4 299 718 990	4 377 170 568	1 316 365 976	2 023 896 165	204 050 000	655,670,684	2 835 776 557	1 016 817 500	1 015 425 366	4 327 721 553	3 008 262 821	7,100,000,400	2,690,539,234	849,280,915	2,646,5/1,2/4	1,842,676,224	6,235,598,539	445,143,615	1,646,655,729	1,781,566,649	7,625,819,758	14.799.012.639	5 102 483 403	3,817,473,897	118,101,750	415,700,014	7,494,344,558	1.313.747.090	774 526 061	2,420,965,751	4,353,132,283	1,984,968,424	916,634,037	1,493,309,602	38 205 236 801	6,932,792,623	6,003,420,33/	71,104,951,672	3,741,512,188	37,537,453,547	
	000 000 000			500,000,000		75,000,000		825,000,000			50,000,000			500,000,000		1,420,822,479,967			847,400,000		1	The state of the s	3,605,590,480	205.000.000	ě		2.911,750,000	1 379 489 667		950,000,000	000 000 004	030,110,100	2,337,300,000	360,273,030	5,262,961,529	1,525,000,000	766,000,000	1,700,000,000	669,300,000	22.324.000	1,000,000,000	12,083,075,000	1,590,000,000	1,310,900,000	3,355,900,000	34.500.652.011	155 500 000	557,741,541		29,916,600		8,717,084,072	59 226 576,000	100,020,021,001	11,060,923,957	200,000,000	E	
			1,964,186,290									Ī		2,448,928,735		7,264,737,067,959		4,701,854,464	6,448,320,568	2,626,250,000	3,449,691,933	1,746,750,000	4,859,461,164	3,874,649,382	1,637,817,5	1,885,113,115	13,196,770,721	6,085,906,887	12,505,862,864	4,479,812,657	10 430 129 202	1 164 580 915	4 150,650,466	0,739,412,440	7,561,355,144	6,983,207,651	3,988,199,878	16,721,167,319	17,999,581,190	8,824,871,103	22 855 753 826	201,750,000	2,509,014,613	14,144,169,558	6,411,795,040	35,821,403,072	4 074 224 983	786 880 186 7	2,659,323,386	1,351,255,237	2,311,754,944	67,199,472,317	213,165,326,456	16 688 476 094	25 946 749 157	7,909,269,188	52,203,561,886	а
1	$\dashv$	1 25.0%	-	10	7 25.0%	-	H	+	+	-	+	+	+	25.0%	+	25,0%	-	1 25.0%	25.0%	25.0%	25.0%	25.0%		25.0%	-28:0%	25.0%	25.0%				-			250.00	20.00	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	20020	25.0%	25.0%	25,0%	25.0%	25.0%	20 DE	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	The second second

### ANNEX 1: ANNAUL CASHFLOW PLAN FOR FY2021/2022

137	100	3 2	434	133	132	131	130	123	120	1 1 1	127	126	125	124	123	1	3 1	2 2	3 -	110	140	117	116	115	114	113	1			110	109	108	107	106	105	104	103	102	01	024	023	022	021	020	019	018	017	016	015	014	013	012	21	010	009	800	007	006	005	004	003	007	Vote	
Mbarara University	H	+	+	Directorate of Public Prosecutions		Auditor General- Statutory		L	1	1	4			F	4	,	KAMBAI CABITAI CITY AUTHORITY	Dairy Development Authority	National Citizenship and Immigration Control	Liganda Registration Services Bureau	Boad Fund	Uganda Tourism Board	National Medical Stores	Uganda Heart Institute	Uganda Cancer institute	Uganda National Noad Humony	Edilics and illinging	Ethics and Integrity	Busitema University	Uganda Industrial Research Institute	Law Development Centre	National Planning Authority-Statutory	Uganda AIDS Commission-Statutory	Uganda Human Rights Comm-Statutory	Law Reform Commission-Statutory	Parliamentary Commission-Statutory	Inspectorate of Government (IG)-Statutory	Electoral Commission-Statutory	Judiciary	Ministry of Kampala Capital City and Metropolitan A	Ministry of Science, Technology and Innovation	Ministry of Tourism, Wildlife and Antiquities	East African Community Affairs	Ministry of Information & National Guidance	Ministry of Water and Environment	Ministry of Gender, Labour and Social Dev.	Ministry of Energy and Mineral Development	Ministry of Works and Transport	Ministry of Trade, Industry and Cooperatives	Ministry of Health	Ministry of Education and Sports	Ministry of Lands, Housing & Urban Dev.	Ministry of Local Government	Ministry of Agriculture, Animal, Industry & Fisheries	Ministry of Internal Affairs	Ministry of Finance, Planning & Economic Dev.	Ministry of Justice and Constitutional Affairs	Ministry of Foreign Affairs	Ministry of Public Service	Ministry of Defence & Veteran Affairs	Office of the Prime Minister	State House		Vote Description
707 30	25.2%	41.4%	25.0%	24,5%	27.77	22.00	23.8%	23.1%	17.4%	12.5%	26.2%		Т		25.5%	23.3%	23.1%	23.8%	11.2%	18.8%	15.5%	23.2%	15.4%	20,00	NO NO	18.0%	21.8%	21.3%	24.0%	23.9%	22.8%	22.4%	24,0%	20.4%	19 Z%	23.4%	1/2%	25.0%	П	П		25.1%	6.2%	24.0%	10.1%	45 70%	24.7.70	30.00	20.70	70.1%	20.0%	15,1%	1		Т	18,6%	12 2%	9.8%	19.6%	20.6%	25.1%		19.0%	W
Т	6 13.7%	6 40.8%	П		T	Т	1.6%	9"	6 0.0%	1.9%	3.6%		T			20.5%	24,5%	52.2%	41.2%	25.0%	6.3%	П		2000	27 70	21.7%	14.8%	0.0%	0.5%	25.0%	5.8%	4.5%	0.070	0.0%	0,0%	0 0	0.0%	0.0%	14.1%	4	0.0%	0.00	0,0%	2000	17.778	10.070	100.00	24 6%	7000	2000	20.076	24.2%	24.3%	15.9%	6.1.3	20,1%	23.0%	0.0%	13.5%	25.0%	17.6%	39.2%	0.4%	Devt. T
П	% 24.3%	% 32.1%		T		Т		23.1%		6 10.9%	П	T	T	П		6 21 2%		27.1%		П	П	Т	Т		1		15.4%	21.1%	U	II.	JI.	W.C. 0.7	20 50	20 404	20.00	100.1.01	16.0%	16,0%	23.0%	20.026	30.00	24.4.47	0.070	E 80%	22 1%	1500	24 604	21 7%	19394	10.70%	0 10 10	100 HO	24.1%	24.4%	707 67	3000	10,0%	1,0%	19.5%	24 0%	23.5%	25.4%	17.7%	Total
	6 9,788,027,554						6 8,631,179,585		1,143,600,000						741,701,993	3,953,301,956	es es								1.164,864,728	1,798,794,762	17,776,298,246	813,125,975	7,020,000,174	7 500 000 474	2,110,020,000	2 110 629 000	2 141 037 483	800 010 000	1 808 712 108	4 019 349 131	37 064 320 081	5 202 440 220	0 446 645 430	27 101 741 260	122 500 000	1 039 759 285	980 973 923	308 677 727	1 518 216 551	3 393 134 347	896.931.473	1,590,121,620	2 989 103,406	639 390 218	3 687 476 697	6 111 415 040	0,902,090,736	5,000,000,000 5,000,000,000	3 303 542 525	612 112 973	1 718 301 587	3 346 330 436	1,307,000,130	132,000,770,616	1,012,963,661	4,717,997,940	4,373,062,148	+
7,554,254,675	3,220,243,263	700,000,102,1	1,411,170,010	1 411 178 619	7.954.381.433	1,575,952,638	5,375,119,770	4,798,091,020,720	100,000,170,2	011,240,240,110	201,000,100,100	1 231 905 163	3,447,656,805	1,378,201,015	1,520,227,388	4,835,212,708	10,390,323,103	1,445,741,010	0,000,001,404	2,014,100,001	0.674 453 997	76 235 189 589	3 360 725 564	94.139.974.074	3,758,006,759	3,032,277,464	15,585,503,638	2,113,004,402	0,100,000,00	3 198 962 071	2 773 998 551	1 668 630 129	4 249 931 164	1.912.015.160	3 250 749 058	1 512 715 678	147 686 080 761	3 031 395 052	22 106 534 071	50 697 379 729	1 002 500.000	11.918.581,118	35 101 925 401	2,053,460,772	9,379,323,913	3,444,991,356	49,540,745,463	5,478,787,440	22,140,260,700	9,532,089,924	24 924 755 121	41.641.553.386	9 236 835,609	2 929 909 794	7 210 354 866	10.640,912,001	93 469 378 224	14 962 201 179	5,955,369,809	4 647 453 898	288 704 694 193	10 800 706 996 800 706 706	29,163,140,997	1
	000,140,04	75 EP1 UUC			1,875,000,000							2,490,302,156	1,499,146,141	10,382,584,143		20,544,011,000	30 344 DA 600	4 774 393 969	11 085 000		101 250 000	1.030.000.000		1,511,814,541	2,130,987,724	2,430,730,000	200,000,110,000	252 528 478 088	-	52 315,112	1,374,000,000			60,600,000	•			• ) )	(*1)	7,784,015,000		10,653,125,000	2,541,500,000		4,932,426,421	53,380,090,498	1,223,432,200	51,585,756,842	59,101,200,317	3,692,617,759	19,014,456,215	14,706,479,131	8,462,474,458	2,564,331,740	24,474,515,890		25,819,094,535	9,331,160,819		358,689,744	513,100,958,575	4 424 730 314	2 834 602 826	Devi.
22,432,243,320		3	52,941,830,177		14,058,223,997	M+0'107'067'7	14,000,000,000,000	75E 66G 500 FF	4 798 091 820 720	3.215.180.561	28,632,522,119					Ī						77,932,042,839	3,824,573,564	9				30		10,780,276,356		3,779,258,129	6,390,968,647	2,302,535,088	5,149,461,256	2,531,064,809	174,750,401,742	8,323,835,372	31,523,179,500	85,673,135,989	1,125,000,000	23,611,465,403	38,524,399,324	2,362,138,498	15,829,966,885	60,218,216,201	51,661,109,136	58,654,665,903	84,230,564,422	13,864,097,901	47,626,688,032	62,459,447,556	19,759,004,601	11,426,338,244	34,988,413,281	11,253,024,973	121,006,864,346	26,509,591,426	7,453,969,217	6,313,998,781	954,412,428,980	25.329,920,991	102,306,658,030	34 470 215 143
H	+	57 25.0%	77 25.0%	F		+	+	25.0%			9 25.0%	25.0%	t	+	+	-	-	9 25.0%	7 25.0%	0 25.0%	4 25.0%	9 25.0%	H	+	+	+			25.0%	25.0%	25.0%	25.0%		-	1	-	25.0%	-	25.0%	Н	+	Н	t		100	25,0%	25.0%	20.00 00.00	07.U.V	25.0%	25.0%	25.8%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	25.0% 26
r	П	1% 22.0%				Т	П			% 16.8%	% 26.1%	ľ	T	Т				% 22.1%	% 25.4%		% 19.2%			Т	Т	П			6 33.3%			П		100							L	T	L				1	20.00	Т		Ī.	Т	П		Т	23.1%	18.6%	12.4%	9.7%	20.5%	36.6%	22.2%	25.0%	26.9%
ſ			0.9%	T.	T	T			3%			T	T		I		20.5%			П	% 25.0%	Г		Н	Т	П	=	% 14.8%	П		00									L	П	6 1.1%	L	Т			Т	1	700.00	J.			U.	П	J.		L	10		П	N			5.9%
	0.0% 22.1%	8.1% 23.2%		T		-	T	0.0% 19.4%	31.8%	0.0% 18.8%	0.0% 19.6%	Т	Т	7		0.0% 17.0%	5% 21.8%	1.7% 16.3%	1.0% 23.3%	0.0% 9.7%			П	n		Ш	00	3% 15.5%		F	T	П	T	20.0%	T	T	Т	T	T	Т	Т	T			707.070		П	IJ.		14 20%	T	П	T)	Ш		T		Τ.		Т	Т			24.4%

175	174	173	172	171	170	169	168	167	166	165	164	163			321	320	319	318	317	7 6	314	313	312	310	309	308	307	305	304	303	302	301	162	160	159	158	157	155	154	153	152	150	149	148	147	146	145	143	142		+	9107	
			H	H			Kabale Referral Hospital	Jinja Referral Hospital	Hoima Referral Hospital	Gulu Referral Hospital	Fort Portal Referral Hospital	Arua Referral Hospital	CONT. STATEMENT TO	Total Center Votes	National Coulcil of opening	Uganda Business and Technical Examination Doors	National Council for Higher Education	Uganda Retirements Benefits Regulatory Authority	Uganda Microfinance Regulatory Authority	Uganda Free Zones Authority	National Population Council	Capital Markets Authority Capital Markets Authority Capital Markets Authority	Petroleum Authority of Oganua	Uganda Investment Authority	NIRA	Soroti Univesity	Kabale Univesity	DGAL	UVRI	NCDC	UNMA	Lira Univesity	Butabika Hospital	Uganda Conee Developinalic Authority	External Security Organisation	Internal Security Organisation	National Forestry Authority	Cotton Development Organisation	Uganda National Bureau of Standards	Public Procurement and Disposal of Assets	NAADS Secretariat	Unanda Blood Transfusion Service (UBTS)	Guid University  Nanagement Authority	Judicial Service Commission	Local Government Finance Comm	Public Service Commission	Uganda Prisons	Uganda Bureau of Statistics	National Agricultural Research Organisation	Uganda Revenue Authority	Uganda Management Institute	Kvambooo University	Vote Description
25.0%	24.270	20000	25.0	24 64	24.7%	703 50	20.000	24.1%	25.0%	23.6%	25.0%	18.1%		22.5%			1989/	t	Н	17.7%			29.7%	23.7%	707.700	24.2%	28.8%	16.2%	25.3%	22.3%	70.8%	20.6%	22.8%	24.0%	20.1%	17.3%	24.3%	0.4%	22.9%	24./%	24.5%	23.9%	23.8%	23.4%	%E VC	24.7%	23.0%	20.3%	22.8%	25.0%	20.7%	48.8%	WN
		Т	T	Т		1			Т	Т	Т			% 19.4%			%2 3t %	2 %	3%	% 45.8%	% 25.0%	%			320%						9797			100		0.0%				17 1%				20.5%	00%	0.0%	21.8%	28.7%	25.8%	25.0%	16.7%	0.0%	Devt.
0.0.0				П		20.000	Т				Щ.	1		HO I				35.4	25			19.6%	П		% 26.3%	100	1				20.7%		T			144%			П	21 7%	Т	T				20.2%				23.6%			Total
0,7'07	700.0	17.5%	25.3%	24.4%	25 2%	23.7%	202.50	702 70	W.O.C7	26.0%	24 100	20,770	200	22.0%		25.6%	20.2%	25 Box	25.0%	8%	9%	6%	3%	9%	3%	787	3%	3%E	3%	% 3	707	707	%	%	%	%	2 %	%	% 3	%	2 %	8	%	%	34 3	8 8			8 1				Wage
.000.00	1 099 384 826	375,272,516	1,373,493,107	1,316,475,581	1,161,326,706	1,676,194,259	1 166 658 639	1 055 578 680	1 816 151 615	1 566 228 65	1 293 968 970	1 423 381 327	1 278 967 329	744,372,080,333		402,135,474	1,223,750,000	1 309 884 024	4 425,795,768	598,200,000	832,872,825	621,000,000	858,687,749	5,957,299,168	1,708,154,400	5,083,700,000	7,338,568,868	315,300,000	665,968,442	392,153,098	2.138.540.909	1 853 250 000	1,440,633,229	7,395,347,560	2,531,268,551	3 610,063,700	2,066,375,500	224,417,386	503,314,599	5,338,924,000	1 740,425,000	980,715,310	1,680,521,638	9,102,720,596	674,354,962	404 704 600	20,277,151,444	92,658,247,124	4,497,628,471	B 558 307 318	3,967,755,594		
		34	)7 2,235,244,676	2		2			2		4		9 668,961,407	3 6,435,229,782,877	t	3,959,415,133				1 217 050 000	2							865,875,355	2,403,750,420	2,137,916,948	6,269,363,539	2,643,843,615	1,761,000,000	7,625,819,758	14,258,588,978	5,114,744,160	10 966 586 724	206,457,410	394,750,014	7,508,569,308	1 529 771 081	750,009,07	2,749,816,751	3,566,625,772	1,926,750,424	966,634,037	36,529,473,163	59,163,096,771	7,255,569,370	5,942,959,155	71 106 449 631	3 380 744 785	MOII Axago
067	715	775	576	96	25,000,000		45		N	81 50,000,000	8		07 500,000,000	11 11 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	ı	33	18 50,000,000		***		152 228 500		5		0	4			0 469,189,250		45	2		1 003 000 000		22,324,000		2,356,795,000			2,512,700,000	و	155,500,000	622,741,541		17,949,960	0,770,007,014	25,851,681,813	3,759,280,000	5,927,207,709	11,060,923,957	135,000,000	
2,068,245,111	1,933,4/1,541	1,904,180,290	3,505,737,700	3,410,094,377			1,761,126,583				3,197,818,679			-1	6 8.385,893,043,287	4,361,550,507			3,650,924,202				1,400,727,500	10,252,090,721	3,203,061,069	14,557,156,364	3,695,901,119	9,351,467,202	1 181 175 355	l				4,225,199,678	16,789,857,329		2	7,680,332,323	7,1/2,564,513	13,097,493,308	5,784,619,031	11,015,243,146	4,074,224,983	13,292,007,308	2,601,105,386	1,389,288,597	2,307,311,456	65 577 608 679	15,512,4/7,841	20,428,474,182	133,541,152,679	7,483,500,379	14.666.108.339
-	41 25.0%	+	+	+	+	+	+-	1				+		_	7 25.0%	20.070	+	+	-					25.0%	-	+	25.8%			25.0%	+	1		-	25.0%	+	$\vdash$	-+	25.0%	25.0%	25.0%	25.0%	25.0%	25.0%	79E 3C	25.0%	25,0%	25.0%	25.0%	25.0%	25,0%	25.0%	25.0%
Г	Т	Т	T	T			1	)% 24.4%		П	Е	П	П		% 28.4%		% 23 EC %	1		% 25.2%					72.5%					6 23.0%					24.0%					20.8%					10.00%			22.0%	19.6%	23.9%	25.0%	18.7%	0.0%
25.0%		T		200.00	Т					L		Т				2	T		1%	%			%	Т	T	T					2010					0.6%				5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	N				194%	١.				18 494			0.0%
0.078	T				00%				П			Т			16.5% 2		П	100	2 12	22		25.0% 22	1		00%										П	T	Т								u.	% 23.9%				22.6%			1
W.C 77	703.00	700 50	16 9%	22 2%	24 4%	24 6%	20.7%	10.9%	24.1%	%0.CZ	26 700	24 107	22.2%		25.4%		23 7%	1020	26.1%	25.1%	9.0%	22.0%	18.1%	21.5%	193%	1	20.29	22.7%	18.0%	13.6%	15 9%	28.6%	18.1%	24.3%	21.7%	19 3%	19.0%	20.8%	39%	14.6%	24.8%	5%	1%	7%	280	3%	2%	3%	%	8 8	8 %	3%	18

500	ı	230	707	227	220	370	224	222	232	231	230	229	228	227	326	1774	222	177	220	219	218	217	215	214	213	212	211	210	209	208	207	206	205	204	203	202	201			180	-			Vote		-
Total Local Governments		8	Mission in Figure	1	Mission in Mombasa	Mission in Kuala Lumpur	Mission in Mogadishu	Mission in Ankara	Guangzhou Consulate in China	Uganda Embassy in Bujumbura	Uganda Embassy in Abu Dhabi	Uganda Embassy in Juba	Uganda Embassy in Canberra	Uganda Embassy in Moscow	Ilganda Embassy in Teheran	Hoanda Embassy in Germany, Berlin	Uganda Embassy in France, Paris	uganua Embassy in Sudan, Khartoum	Uganda Embassy in DRC. Kinshasa	Uganda Embassy in Balv. Rome	Uganda Embassy in Belgium, Brussels	Uganda Embassy in Saudi Miania, in James	Uganda Embassy in Japan, Tonyo	Uganda Embassy in Switzerialiu, General	Uganda Embassy in Kwanda, Nigan	Uganda Embassy in China, Beijing	Uganda Embassy in Ethiopia, Addis Ababa	Uganda Embassy in Washington	Uganda High Commission in South Africa, Pretoria	Uganda High Commission in Nigeria, Abuja	Uganda High Commission in Tanzania, Dar es Salai	₽.	Uganda High Commission in Egypt, Cairo	Uganda High Commission in India, New Delhi	Uganda High Commission in Canada, Ottawa	Hoanda High Commission in United Kingdom, Lone	Ugandan Mission at the United Nations, New York		Total Referral Hospitals	Mulago Specialized Wollers and Transport	Entebbe Regional Reterral nospiral	Kawempe Referral nospital	Kiruddu Referral Hospital	Vote Describation	Veta Description	
26.5%		49,8%	50.0%	50.0%	50.0%	50.0%	50.0%	49.5%	50.0%	50.0%	49.0%	50.0%	50.0%	50.0%	50.0%	50.0%	49.9%	49.6%	49.4%	50.0%	49.8%	50.0%	50.0%	50.0%	48.0%	50.0%	50.0%	T		T			48.6%	50.0%		-			23.9%	П	22.1%			1%	NW	
33.3%		2.3%	9-	g-	0.0%		T		0.078		0.070	٦.					0.0%	0,0%	0.0%		0.0%						0.0%	0.00	2000	AR 500	20.0%	0.00%	2			0.0%	200		16.5%		7.3%	10.0%	25.0%	8	Devt. T	
70.1.70	в.	42.8%	50.0%	50.0%	1	1	I		1		50.0%	T	1	50.0%	50.0%	50.0%	1	100	25.3%	50.0%	48.4%	50.0%	50.0%	50.0%	48.4%	50.0%	47.6%	50.0%	49.0%	49 9%	200.000	700.03	40.070	00,000	50.0%	47.270	00.000	290.092	23,4%		20.8%	21.0%	24.7%	96	Total	
16	607 693 731 802	6			6														(2)	7.0			(*)	114		•		*										•	24,/84,/34,000	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	1,864,040,983	630,128,171	1,522,970,448		Wage	
	305,178,620,379	State of the same	79 530 527									65,000,000			20			17,000,000	44 520 52										347	250				•	100	*00				21 002 285 014	3,239,151,741	405,408,553	1,110,696,733	2,847,782,147	Non Wage	Line Minor
	79		27 354,750,000			54,750,000						00															200,000,000	-		*			*	¥	/*	(4)	*	7.0		1,261,250,000		100,000,000	000 000 000	010,000,000	370 000 000	TUNKE
	812,872,352,181 25.0%		00 434,280,527			54,750,000						65,000,000							14,530,527	• • • • • • • • • • • • • • • • • • • •	•	•						200 000 000												50,038,429,894		5,103,192,704	1,135,536,824	2 633,669,181	4,680,614,032	1000
24 9	81 25.		27 0.0%	0.0%	0.0%	r	t	0.0%	0.00	0 0	2000	0.0%	1	0.0%	0.0%	0.0%	0.0%	H	7 0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	T	00%	2000	200%	000	0.0%	0.000	0.0%	0.0%	0.0%	0.076	0000	200	25.0%		25.0%	25.0%	25.0%	25.0%	
94 28	25,5%	8	16									2000		T		T	T		Г				6 0.0%							0.0%	T	T	T	1	Т	T	T	2000	2000	23.9%					24.9%	
1% 15.0%	U	18	0.0%		3%	J70 27.070				T	0.0%	T	0.0%	T	700	96	%	% 0.0%				% 0.0%	8	35	85	ď		% 100.0%	1	Т	0.0%	T	000%					00%				0.0%	6.7%	0.0%		
0% 24.8%	U.U.70	100	1.7% 0.27	ı	0.000		1		0.0% 0.0%					b	1	0.00	0.00				Г		0.0%	0.0%	0.0%	0.0%									0.0%	0.0%	T	T	00%	4.1% 21.7%		19.7%				

	in Mana and Devt)	Workshops and Travel C	Other Proposed cut	1 Oral car	
Vote Description	Budget (Non Wage and Derry				
Part One-Protected Votes				201 111 111	0 40/
1- Health Institutions and Social Protection	208.325,123,413	806,951,496	- ei	806,951,496	4 70%
014 Ministry of Health	9,772,246,045			412,000,000	0.0%
107 Uganda AIDS Commission	33,948,488,505			100,000	0.50%
114 Uganda Cancer Institute	24 324 679 036	112,400,000		112,400,000	0.50/
	585 040 716 663	3.		3,192,400,000	0.570
-	503,040,710,000		/( <b>1</b> ):	84,954,760	1.5%
4	5,74,714,474		ı	Ĩ	0.0%
+	14,4/5,445,962	40 197 000	1	40,197,000	0.1%
-	39,734,122,190			3,080,000	0.0%
+	11,613,078,783			314,018,536	0.2%
163 Referral Hospitals	131,4/8,230,0/2			391,295,935	2.7%
1	14,3/0,373,004			403,968,750	0.2%
1	1 286 308 573 281	5.		5,761,266,477	0.4%
S	1,200,000,00,00				
				1.925.144.903	1.6%
2- Security and Freshency	124,032,315,612			8.002.000.000	2.0%
001 Office of the riesident	391,363,583,333			4 310 400 000	3.8%
-	114,024,106,899			5 141.744.399	0.2%
-	2,849,339,289,477			1,008,559,074	1.9%
Ministry of Defence & vector	53,396,908,203			1 260 231 533	0.2%
009 Ministry of Internal AITairs	508,056,563,645	1,		102 500,000	0.0%
144 Uganda Police Force	206,365,084,600			000 000 005	0.4%
145 Uganda Prisons	71,840,363,420			404 778 000	0.9%
158 Internal Security Organisation	47,010,993,869	69 404,778,000		452 000 000	1 00%
159 External Security Organisation	23.384.500,095	95 453,000,000		455,000,000	0 50%
305   DGAL	4 388 813 709 153	53 22,908,357,909		22,908,337,909	0.070
Sub-Total Security and Presidency	The foreign of the				
3. Agriculture and Industry		A 774 199 664	î	4,774,199,664	3.2%
010 Ministry of Agriculture, Animal, Industry & Fisheries	147,586,757,112			455,234,258	0.5%
+	87,873,462,574				2.6%
1	17,093,961,202	77 470,000,000	1		1.1%
-	6,645,741,665			· An	0.8%
125 National Animal Genetic Res. Centre and Data Bank	68,726,138,631	1 070 737 700			2.6%
1	76,374,428,061			1,062,230,000	1.0%
	102,301,333,102			1,271,995,000	1.7%

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41.2%		+	+	41.2%	+		1.1%		0.0%	0.0%	0.0%			3.0%	5.9%	3.4%	1.7%	0.8%	9	)	3.0%	2.2%	1.8%	2.7%	4.5%	2.9%	0.8%	3.9%	1.1%		1.7 /0	1 00%	1.9%	0.4%	707 0

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Dublic Procurement and Disposal of Assets	National Environment Management Authority	Gulu University	Judicial Service Commission	Local Government Finance Collini	Public Service Collinission	D-Lie Comice Commission	Hoanda Management Institute	Kyambogo University	Makerere University Business School	Mbarara University	Makerere University	Directorate of Public Prosecutions	Education Service Commission	Auditor General- Statutory	Financial Intelligence Authority	UNEB	Muni University	National Information Technology Authority	Equal Opportunities Commission	Rural Electrification Agency (KEA)	Uganda Tourism Board	Road Fund	Uganda National Road Authority	Ethics and Integrity	Busitema University	Law Development Centre	National Planning Authority-Statutory	Uganda Human Rights Comm-Statutory	Law Reform Commission-Statutory	Inspectorate of Government (IG)-Statutory	Ministry of Kampala Capital City and Metropolitan Alians	Ministry of Tourism, Wildlife and Antiquities	East African Community Affairs	Ministry of Information & National Guidance	Ministry of Water and Environment	Ministry of Energy and Mineral Development	Ministry of Works and Transport	Vote Description	Rudo
71 500 879 812	16,314,176,487	11,157,066,824	21,779,625,898	8,950,835,013	4,195,381,387	8,171,5/3,5/5	17,4 (2,000,0	10,777 385 579	78.715.496.986	41.976.471.674	18.332.753,379	158.468.430.487	43.574.016.197	10,048,396,854	37,732,475,704	12.558,431,540	134,085,366,443	12,107,184,651	23,189,690,305	10,304,946,469	145,019,639,270	15,843,358,350	503,754,219,831	1,775,000,458,798	7,005,461,714	23,429,166,882	27.201.271,987	24,656,443,042	13.302.131,939	7.806.374.576	32.306.391.009	4.010.000.000	157,733,596,288	30.598.429.754	72,994,411,366	522.792.871,644	281.971.542,736	575,068,241,074	Rudget (Non Wage and Devt)
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27,746,423,609	6,688,974,675	3,403,529,807	8,902,038,287	3,621,336,307	1,713,000,107	1 713 082 487	2,872,172,453	6,817,764,044	30,888,005,398	16,789,535,319	7,212,634,624	61,006,282,075	17,734,714,472	4,087,237,730	11,566,288,661	4,756,846,055	53,564,601,279	4,944,592,352	9,049,414,093	2,857,650,545	59,148,750,514	5,218,9/8,104	207,483,986,917	731,276,554,249	2,559,325,796	9,338,622,933	10,563,795,102	8,520,297,122	5,222,897,479	2,716,198,216	13,291,233,692	1,168,132,926	64,273,858,823	11,705,136,045	29,650,335,876	212,939,576,197	112,052,801,101	235,530,509,275	
29,4/0,423,007.13			0,7/0,/0/,707.75				3,368,752,452.88			1/,304,909,309.00	7,557,725,240.77	05,529,022,495.07	17,900,001,472.02	4,142,477,773	13,333,311,413.12	3,17,240,033.03	5 177 346,750.55	4,991,210,331.77	9,300,010,122.00	0 560 010 122 85	39,704,72,70,75	80 80 5 5 5 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	201,073,700,717,00	731,740,554,717.18	731 748 554 749 12	9,000,704,704.07	11,413,733,101.01	10,104,002,732.32	5,485,858,476.21	5,218,198,210.01	15,318,393.092.03	1,655,152,920.25	65,026,065,160.72	12,014,202,223.07	17 (14 797 773 87	20,000,125,875,56	116,243,301,030.10	23/30/3,3//,3/33-24	
1	$\dagger$	+	+	+		4 41.2%	H	+	+	$\dagger$	+	1	+	+	+	+	+	+	+	+	+	41.2%	41.2%	41.2%	41.70%	41 79	41 7%	41.2%	41.2%	41.2%	41.2%	41 70%	41 7%	41 70%	41 2%	41.2%	41 7%	41 7%	41.2%

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			0,000,000,000,000,000,000	Sub-Total Non Protected Votes
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6,909,218,401.05			16 750 672 104	Uganda Business and Technical Examination Board
11,154,107,911.15	10,325,707,911		77 056 400,000,00	National Council for Higher Education
2,036,719,089.93	1,951,719,090		7 0 4 0 4 0 0 V	Uganda Retirements Benefits Regulatory Authority
3,420,384,350.80	2,440,822,351	979,562,000	8 796.816.928	Uganda Microfinance Regulatory Authority
1,990,850,256.22	1,480,850,256	510,000,000	4 829 200 000	Uganda Free Zones Authority
4,770,257,285.83	4,332,924,286	437,333,000	11 571 200,000	National Population Council
5,301,365,897.08	3,324,032,697	1,977,333,200	12 850 508 700	National Lotteries and Gaming Regulatory Board
2,426,518,803.96	2,366,518,804	60,000,000	288,000,000	Capital Markets Authority
1,409,594,292.16	983,594,293	425,999,999	3 410 740 004	Petroleum Authority of Uganda
12,034,253,722.14	10,581,991,079	1,452,262,643	29 191 456.210	NIRA
22,545,774.327.60	22,043,860,328	501,914,000	54 689 222 880	Soroti Univesity
3,601,526,511.98	3,409,724,086	191,802,426	8 736 212 971	Kabale Univesity
4,901,617,014.85	4,899,828,015	1,789,000	11 080 828 034	NCDC
13,855,137,981.04	1,007,298,824	12.847.839,157	10,071,710,00	UNMA
7,561,432,245.24	7,108,232,245	453,200,000	18 341 745,435	Lira Univesity
5,488,294,917.27	5,398,973,917	89,321,000	12 217 041 011	National Forestry Authority
11,796,373,381.96	11,388,973,382	407,400,000	Budget (Non Wage and Devi)	Vote Description
Total cut	Other Proposed cut	Workshops and Travel	The said Down	

**Grand Total** 

2021

# Strategy to Clear and Prevent Domestic Arrears



MINISTRY OF FINANCE,
PLANNING, AND ECONOMIC
DEVELOPMENT

June 2021

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#### Foreword

The Strategy to Clear and Prevent Domestic Arrears has been prepared to address the perpetual problem of arrears for the Government of Uganda. Starting with FY 2021/2022, this strategy document will be used by all implementing agencies of government, including Ministries, Departments, Agencies, Local Governments, Public Corporations and State Enterprises.

The accumulation of domestic arrears calls into question our ability to effectively manage the resources of the country. The economic implications are also great. The consequences are far reaching in that it impacts the operations of small and medium sized businesses, results in a higher cost of doing business for us and perpetuates the reputation that we are poor fiscal managers and leaders.

The casual manner in which some arrears are created are contrary to good financial management principles. Abiding by the strategies will begin a new era in fiscal management for the country. The adoption of these strategies will increase credibility and the confidence investors have in the country. As a result of this new strategy, Government will take greater control of our budget and its implementation based on good financial management.

I take this opportunity to remind you that the accumulation of domestic arrears is prohibited by law and according to the PFMA 2015, Section 21 (2), "A vote shall not take any credit from any local company or body unless it has no unpaid domestic arrears from a debt in a previous financial year; and it has capacity to pay for the expenditure from the approved estimates as appropriated by Parliament for that financial year".

Collectively, we can prevent arrears from accumulating. This strategy is geared toward improving financial management and transparency, and as such all Accounting Officers are required to comply with the strategies herein.

I am confident that the implementation of this strategy will lead to improved transparency, accountability and elimination of domestic arrears, thus better service delivery.

For God and My Country

Patrick Ocailap

For: Permanent Sevetary/Secretary to the Treasury

June 2021

# I. Acronyms and Abbreviations

I. ACTO	Tyms and Abbreviations
Abbreviation	Text
AG	Accountant General
AGO	Accountant General's Office
CAF	Certificate as to Availability of Funds
CCS	Commitment Control System
COSO	Committee of Sponsoring Organizations of the Treadway Commission
DEA	Directorate of Economic Affairs
E&Y	Ernst and Young
GDP	Gross Domestic Product
GOU	Government of Uganda
IAD	Internal Auditor General's Department
IAG	Internal Auditor General
IFMS	Integrated Financial Management System
IMF	International Monetary Fund
IPPS	Integrated Personnel and Payroll System
ISSD	Infrastructure and Social Services Department
LPO	Local Purchase Orders
MAAIF	Ministry of Agriculture, Animal Industry and Fisheries
MDA	Ministries, Departments, and Agencies
MALGs	Ministries, Agencies, and Local Governments
MOFPED	Ministry of Finance, Planning, and Economic Development
мон	Ministry of Health
MOJCA	Ministry of Justice and Constitutional Affairs
MOPS	Ministry of Public Service
MTEF	Medium-Term Expenditure Framework
NAADS	National Agricultural Advisory Services
NDPIII	National Development Plan III
NWSC	National Water and Sewerage Corporation
0&M	Operational and Maintenance
OAG	Office of the Auditor General
OP	Office of the President
PAP	Project Analysis & Public Investment Department
PEFA	Public Expenditure and Financial Accountability
PFAA	Public Finance and Accountability Act, 2003
PFM	Public Finance Management
PFMA, 2015	Public Finance Management Act, 2015
PO	Purchase Orders
PPDA	Public Procurement and Disposal of Assets
UNRA	Uganda National Roads Authority

Abbreviation	Text
UPF	Uganda Police Force
UPS	Uganda Prisons Service
URA	Uganda Revenue Authority
Ushs	Uganda Shilling
UTL	Uganda Telecom Limited
VAT	Value Added Tax

#### II. Executive Summary

The accumulation of expenditure arrears is a persistent problem the Government of Uganda (GOU) has been trying to solve. Several assessments have been done over the years and solutions implemented accordingly. Previous attempts to curtail the arrears accumulation met with varying degrees of success. With the publication of this document, resolution efforts will focus on the enforcement of the strategy.

Even though, GOU has made annual budget provisions to pay arrears, the stock continues to rise. In fact, arrears in FY 2019/2020 were eight times higher than in FY 2006/2007 which represents an increase of almost 700 percent or Ushs 3.6 trillion. The problem of arrears impacts the implementation of the budget which results in the potential delay of planned services to the public. It also disguises the true level of the liabilities the government has to resolve.

The escalation in the arrears stock signifies the lack of fiscal discipline, poor financial management and leadership, and weak system controls. Discussions of solving the problem of arrears has been going on for more than a decade. However, until the underlying issues of financial management, budget planning, and leadership are addressed, the problem will persist.

A robust framework for reporting and preventing arrears must be implemented. Solving the issue involves implementing several remedies and it will require the discipline to live within the means of a realistic revenue forecast. A clearance strategy needs to be implemented after the analysis and validation of the stock of arrears is done.

The strategies contained in this framework, provide multi-level interventions ranging from legislative changes to the development of reporting and tracking solutions. A two-pronged arrears strategy is being implemented. One prong focuses on the phased clearance of the existing stock of arrears in the medium term. The second prong focuses on management control measures to stop the accumulation of new arrears.



While it is recognized the issue of the arrears can be remediated by providing funds to clear them, the underlying gaps in the PFM process that allow them to be created need to be addressed in line with this strategy.

#### Below are highlights of the specific measures that will be implemented:

- The stock of arrears will be compiled, and a baseline of valid arrears will be established.
- Once the stock of arrears has been finalized, Accounting Officers who subsequently accumulate arrears will be subject to sanctions allowable by Sections 79 and 80 of the PFMA, 2015 (as applicable) and subject to termination or not be reappointed.
- Establishment of a Database
- Establishment of a Payment Plan
- Establishment of an Oversight Team
- Enforce Accountability
- Ensure Budget Realism
- Improve Financial System Control
- Improve Organizational Budget Planning

The clearance of validated arrears will target the most overdue arrears first for payment. Only the validated arrears from the E&Y 2019 report, the Internal Auditor General, and the Accountant General are eligible for payment. Once the stock has been verified, resources will be allocated over a pre-determined time period to clear all the arrears. Penalties and sanctions will be applied to those who continue to create arrears following the finalization of the validated arrears stock.

The first in, first out philosophy will be used to make payment in each category. However, within each category, small businesses and suppliers and high interest earning arrears will be given priority for payment. The prioritization for clearing arrears is:

- Payroll related
- Taxes and deductions
- Classified
- Critical directives
- Small and medium sized businesses and suppliers
- High interest related arrears
- Compensation and other related arrears
- Counterpart funding
- Utilities and rent

It is recognized that good fiscal management and budget planning will prevent arrears from being created. Improving fiscal transparency provides greater understanding of the financial position and the exposure to fiscal risks. The accumulation of arrears is unacceptable. Arrears can be prevented from being accumulated. Each Accounting Officer is responsible for their own budget and accurate record keeping. Thus, managing the Vote's expenditure within the appropriated budget is a direct reflection on an Accounting Officer's performance.

#### III. Introduction

- Over the years, the accumulation of expenditure arrears has become a persistent problem in Uganda. In the past several interventions have been implemented. However, the amount of arrears has continued to increase almost eight times since FY 2006/2007. This is an untenable situation which has serious financial consequences. Nevertheless, this is an issue that can be controlled and prevented by addressing the underlying causes.
- 2. There are multiple definitions of what an arrear is. For purposes of this strategy, arrears are defined as financial obligations of the Government of Uganda (GOU) that remain unpaid beyond the fiscal year in which they were incurred and due.
- 3. Arrears can arise in many categories of public expenditure including compensation of employees, purchases of goods and services, court awards, development/capital projects. Generally, the main causes of accumulation of arrears are failure to comply with existing regulations or policies and lack of proper control in the public finance management systems.
- 4. Arrears are a form of debt and pose a serious risk to the financial management, sustainability, and reputation of the country.

# IV. Economic Impact of Arrears Accumulation

- 5. The creation and accumulation of arrears reflects serious fiscal management issues such as weaknesses in the internal control environment, Public Finance Management (PFM), and management inefficiency. The continuous creation of arrears jeopardizes the overall credibility of the budget, the country's financial reputation, and perpetuates the perception of an inadequate system of governance.
- 6. More importantly, arrear accumulation can disguise the true size of the government's deficit, significantly reduce the impact of fiscal policy, and potentially undermine macroeconomic stability. They also translate into:
  - a) Reduced economic activity. Businesses and suppliers may become hesitant to do business with the government because of delayed payments and liquidity constraints that put them at risk of failure or closure.
    - Specific impact to small and medium sized businesses which do not have the funds to operate without timely government payment for services rendered.
  - b) Reduced confidence in GOU's fiscal policies. Arrears are a signal to investors the government may not be managing its obligations properly and the true extent of the liability may be disguised.
  - Higher costs to GOU. More expensive government operations due to interest and penalties on outstanding payments.

- d) Increased costs. Suppliers are inclined to bid higher to mitigate against risks of delayed payments, resulting in higher costs to GOU.
- e) Secondary implications. Suppliers may withhold payment of taxes and deductions until payment from the government is received.
- f) Negative impact on livelihoods. The welfare of pensioners and existing employees to whom emoluments are owed.
- g) Budget implementation. Increases challenges in budget planning and execution because some arrears maybe off-budget and may not meet the GOU priority areas.
- h) Reputational risk. Perpetuates the impression with investors, creditors, and donors that GOU is not well managed and does not honor its obligations. It may lead investors to increase borrowing costs and donors to decrease contributions due to the potential of mismanagement of funds.

#### Background V.

#### V.A. Assessments

- 7. The GOU has implemented several measures to tackle the problem of arrears following several assessments completed over the years. Arrears became a problem in the late 1990s, which led to the implementation of a commitment control system (CCS) to monitor and control the growth of arrears. Initially the CCS was quite effective in controlling commitments and new arrears up until the mid-2000s, when the problem resurfaced.
- 8. A study conducted by the International Monetary Fund (IMF) in 2017<sup>2</sup> indicated the level of expenditure arrears to be around 1.5 percent of Gross Domestic Product (GDP) at the end of June 2015. It also pointed out that despite the clearance of known arrears in 2014/2015, the domestic arrears stock had increased and was larger than previously thought. The evaluation concluded that current weaknesses in the PFM cycle contributed to the persistent accumulation of arrears. These included: lack of budget realism, ineffective expenditure planning and controls, and lack of regular and comprehensive reporting of arrears.
- 9. As stated in PFM Reform Strategy, "Improved commitment controls are needed to prevent further accumulation of arrears, information technology systems need to be secure, integrated and monitored to protect data integrity and mitigate fiduciary risk, with internal audit providing internal assurance".3 Additionally the 2016 Public Expenditure and Financial Accountability assessment (PEFA) states, "the current compliance-based approach does not support continuous improvement in the control environment. There is weakness in

<sup>&</sup>lt;sup>1</sup> International Monetary Fund, *Managing and Preventing Expenditure Arrears* (2017), p. 5.

<sup>&</sup>lt;sup>2</sup> International Monetary Fund, *Managing and Preventing Expenditure Arrears* (2017), p. 5.

<sup>&</sup>lt;sup>3</sup> Ministry of Finance, Planning, and Economic Development (2018). Uganda Public Financial Management Strategy 2018-2023.

commitment controls and associated compliance with rules and procedures." If the control factors are not addressed, expenditure arrears will likely continue to occur.

#### V.B. Legal Implications

10. The law explicitly prohibits the accumulation of domestic arrears: According to the Public Finance Management Act, 2015 (PFMA), Section 21(2):

"A vote shall not take any credit from any local company or body unless it has no unpaid domestic arrears from a debt in a previous financial year; and it has capacity to pay for the expenditure from the approved estimates as appropriated by Parliament for that financial year."

11. There are several other provisions of the PFMA, 2015 that can be applied to address this issue, including sanctions and penalties. While funds have been provided to clear arrears, the level of arrears continue to increase. As such, resolving this perennial issue, will take more stringent measures such as applying sanctions and penalties on individuals who continue to create arrears.

#### V.C. Multi-Year Commitments

- 12. The failure to operate within the approved expenditure levels is evident in the over commitments made in multi-year contracts or projects. To resolve this issue, multi-year commitments should be considered in the planning and budgeting of the resource envelope. Once a contract is executed, it becomes an obligation of payment and should be included in revenue and expenditure forecasts.
- 13. In line with the PFMA, 2015, multi-year commitments must be approved by Parliament as stipulated below:
  - a) Section 23 assigns responsibility to the Vote not to enter a contract, transaction, or agreement that binds the Government to a financial commitment for more than one financial year or which results in a contingent liability, except where the financial commitment or contingent liability is authorized by Parliament.
  - b) Parliament authorizes multi-year commitments through the approval of the Annual Budget and Medium-Term Expenditure Framework (MTEF)

<sup>&</sup>lt;sup>4</sup> Department for International Development (2017). *Uganda Public Expenditure and Financial Accountability (PEFA) Assessment* 2016. p. 82.

#### V.D. Supplementary Budgets

14. The need to finance unplanned expenditures within the fiscal year puts additional strain on financial resources. At times, institutional budget lines are suppressed to make room for the unplanned but critical expenditure. In cases such as these, the Accounting Officer is required to notify the PS/ST if there is a potential of creating arrears.

# V.E. Local Governments and State-Owned Enterprises

15. Local Governments and state-owned enterprises are also not to accumulate arrears. Accordingly, it is required that bills be paid timely, and through comprehensive monitoring, reporting of liabilities is done.

# VI. Understanding the Stock

# VI.A. Ernst and Young Review as of June 30, 2019

16. Uganda has conducted various assessments on arrears. The most recent report released by Ernst & Young (E&Y) on the review of Uganda's arrears as at the end of June 2019 revealed failures in the system, including tracking and recording of arrears. For example, the report indicated that out of **Ushs 4.0 trillion** in arrears, the total amount of valid arrears was **Ushs 2.3 trillion**, **Ushs 710** billion was contestable, while **Ushs 517 billion** was rejected. See the Table 1, for the E&Y Summary of Findings. Subsequently, the Internal Auditor General reviewed the arrears that remained contestable and expanded the scope to include arrears up to end June 2020. This review is still in progress, but preliminary findings indicate that the stock of arrears is continuing to grow, as reflected in Table 4.

Table 1

Category	Amount	% of Total Reviewed
Valid arrears <sup>a</sup>	2,254,441,553,388	65%
Contestable arrears <sup>b</sup>	710,169,564,023	20%
Rejected arrears <sup>c</sup>	517,490,320,922	15%
Total arrears reviewed	3,482,101,438,333	100%
Arrears presented, but not reviewed <sup>d</sup>	528,244,981,825	
Grand Total (including classified)	4,010,346,420,158	

- a. Valid claims: Adequate documentation exists to recognize a government liability.
- b. Contestable claims: Incomplete documentation has been provided.
- c. Rejected claims: Legitimate documentation has not been presented.
- d. Presented, but not reviewed: For a variety of reasons such as foreign missions did not present arrears for verification, classified arrears that could not be verified, or documentation was not provided.
- 17. According to the E&Y review, court awards made up 23 percent while Pension and Gratuity was 15 percent of the arrears stock as of June 2019. See Table 2 for details on amounts by expense category:

Table 2

Expense Category Amou Expense Category	Amount	%of Total
Court awards	915,002,731,658	23%
Other recurrent costs	797,009,449,189	20%
Employee costs (pension & gratuity)	587,291,379,422	15%
Taxes and other deductions	492,945,397,911	12%
Development	408,891,487,868	10%
Compensations	407,391,504,688	10%
Contributions to International Organizations	197,258,830,739	5%
Utilities	130,281,381,749	3%
Employee costs (salaries & allowances)	33,542,448,611	1%
Rent	20,383,139,233	1%
Amounts due to consolidated fund	20,348,669,090	1%
Total	4,010,346,420,158	

Source: Ernst & Young, Volume I, Agreed-upon procedures for the expenditure arrears stock as at 30 June 2019.

18. From FY 2013/2014 to FY 2020/2021 the total amount provided to settle arrears was Ushs 2,077 trillion. Additionally, for FY 2021/2022 **Ushs 400 billion** has been earmarked to address outstanding arrears. See Table 3 for approved amounts provided to clear arrears.

#### VI.B. Trend of Arrears

19. Arrears are eight times higher than it was in FY 2006/2007. This increase reflects an astounding and undisciplined approach to financial management. In fact, from FY 2006/2007 to FY 2019/2020 arrears are estimated to have increased by **700 percent or Ushs 3.6 trillion**. The following tables and figures show the trend in arrears accumulation.

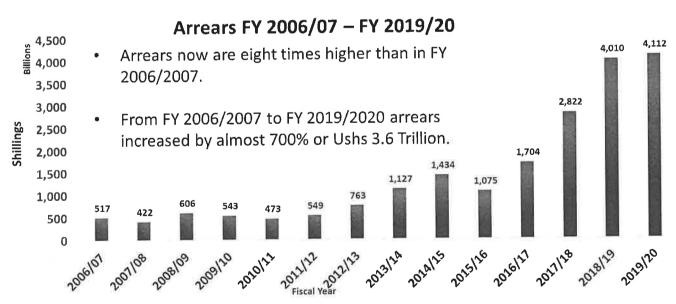
Table 3

Annual Approved Budget			
Financial Year	Amount (Shown in Ushs billions)		
FY2014/15	80.0		
FY2015/16	80.0		
FY2016/17	110.0		
FY2017/18	300.1		
FY2018/19	380.5		
FY2019/20	449.5		
FY2020/21	676.9		
Total	2,077.1		
Planned FY2021/22	400.0		
Total with planned amoun	t 2,477.1		

Source: MOFPED

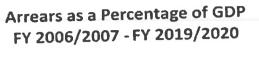
#### VI.C. Accumulation of Arrears Over the Last 14 Years

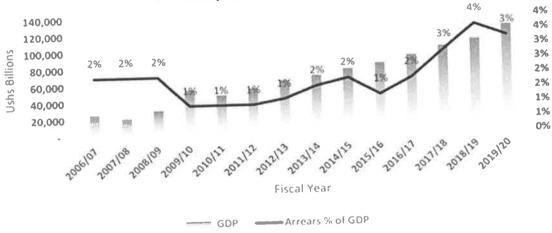
Figure 1



Sources: GOU Financial Statements, Ernst & Young report, and IAG Report

Fiaure 2





Source: GOU Financial Statements, GFS Reports, UBOS Reports, BTTB, Ernst & Young Report.

# VI.D. Trend of Arrear Stock Over the Last Three Years

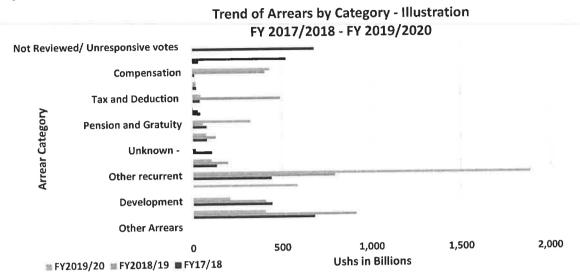
Table 4

Trend of Arrears Stock					As % of	As % of
Category	FY17/18	FY2018/19	FY2019/20	Total FY	Total FY 2018/19	Total FY 2019/20
	0.00	0.00	0.68	0.0%	0.0%	
Other Arrears	681.60		406.49	24.2%	22.8%	9.9%
Court Awards	443.47			15.7%	10.2%	
Development	0.00			0.0%	0.0%	14.3%
Goods & Services	440.75			15.6%	19.9%	45.5%
Other recurrent	135.74			4.8%	4.9%	2.6%
Contributions to International Organisations	110.23			3.9%	0.5%	0.0%
Unknown	82.26				3.2%	1.9%
Utilities		771500000		-	1.5%	7.9%
Pension and Gratuity	79.42		1	-	0.8%	0.1%
Salaries	46.30				6 12.39	6 1.1%
Tax and Deduction	43.3				6 0.5%	6 0.5%
Rent	23.9			_		6 10.6%
Compensation	12.3			-		6 0.4%
Classified and Missions Abroad	35.0		-			6 0.0%
Not Reviewed/ Unresponsive votes TOTAL STOCK	687.2 2,821.7					10 10 Per

Source: GOU Financial Statements, Ernst & Young Reports, IAG Report

Note: Category " Other Recurrent" showing increasing trend for all the 3 years above. Segregation of this this category is vital:

Figure 3



Source: GOU Financial Statements, Ernst & Young Reports, IAG Report. Note: Category "Other Recurrent" is showing an increasing trend for all of the three years. Segregation of this this category vital.

#### VI.E. Validated Domestic Arrears as of June 30, 2020

20. Out of the total stock of **Ushs. 4.11 trillion** in arrears, Table 5 shows the valid arrears by category which total almost **Ushs. 1.7 trillion** (including Classified) as of June 30, 2020):

Table 5

	Validated Domestic Arrears as at 30th June 2020 (Ushs)						
No.	CATEGORIES	Ministries	Agencies	Referral Hospitals	Missions Abroad	Validated	% Share
1	Court Awards	408,934,787,449	30,296,523,708		183	439,231,311,157	26.1%
2	Other Recurrent Costs	235,805,874,605	71,516,286,155	977,278,765	163,916	308,299,603,441	18.3%
-	Compensations	87,859,209,378	214,311,121,582			302,170,330,960	18.0%
3		83,580,630,054	124,677,466,614	1,558,722,996	=	209,816,819,664	12.5%
4	Development	89,377,123,999	33,890,590,559	589,471,220		123,857,185,778	7.4%
5	Pension and Gratuity Contributions to International Organisations	105,476,167,814	497,855,436			105,974,023,250	6.3%
6		103,470,107,017	71,852,725,715		*	72,529,935,075	4.3%
7	Goods and services	41,325,080,828	4.060,640,563		435,764,018	45,918,981,243	2.7%
8	Taxes and other deductions	7,649,272,423	11,121,109,073			18,770,381,496	1.1%
9	Rent	12,712,540,000	5,577,066,500			18,289,606,500	1.1%
10	Classified	1,534,233,524	13,853,273,197			16,135,904,876	1.0%
11	Electricity		13,926,716,227		-	14.419.269,815	0.9%
12	Water	57,240,957				6,138,263,954	0.4%
13	Salary Arrears	1,457,072,609	4,657,492,078			620,921,701	0.0%
14	Telephone TOTAL	583,845,081 1,076,353,078,721	37,076,620 600,275,944,027		435,927,934	1,682,172,538,910	

Source: Internal Auditor General Office, AGO Classified

# VII. Causes and Interventions Undertaken To-date

#### VII.A. Causes

- 21. Arrears occur for a variety of reasons, but a key factor to preventing them, is having a strong commitment control system.
- 22. The causes of GOU arrears vary, but some are due to:
  - a) Court awards because of the inadequate management of construction contracts, unpaid land compensation, violation of human rights, or not resolving disputes prior to judicial involvement.
  - b) Salary shortfalls caused by delays in Ministries, Departments and Agencies (MDAs) enrolling new staff on the Integrated Personnel and Payroll System (IPPS), arbitrary and erroneous drop offs of staff from the payroll, interdictions, and reinstatements after a very long time.
  - c) Pension and gratuity payments caused by delays in processing pension files beyond a financial year, errors and inaccuracies on the pension payroll and in payments sometimes to wrong accounts/claimants, and weak accountability of pensions funds.
  - d) Utilities and other recurrent expenditures arising out of rent obligations, food for Uganda Prisons Service (UPS), Uganda Police Force (UPF) and not installing prepaid utility meters.
  - e) Outstanding counterpart funding obligations for development projects.
  - f) Unpaid subscriptions to international organizations and professional memberships.
  - g) Non-remittance of tax deductions on salaries (pay as you earn) and development projects (withholding tax) by some Accounting Officers to Uganda Revenue authority.
  - h) Use of funds for purposes other than what they were intended for, such as salaries, pensions, gratuities, and contracts.

See Appendix 1 for matrix for specific causes and remediation strategies. The strategies listed in this Appendix are components of the more general strategies described in Section VIII of this paper.

#### VII.B. Past Interventions

- 23. To address the problems, various interventions over the years have been implemented. These included:
  - a) Decentralized the processes of computations, verification, and payment of salary, pension and gratuity arrears from Ministry of Public Service to the respective Ministries, Agencies, and Local Governments (MALGs).

- b) Issued guidelines and templates to standardize arrears verification salary, pension and gratuity payments and accountability documents.
- c) Streamlined processes for the processing of pension and gratuity claims resulting in a quicker timeframe for payment of claims.
- d) Improved process and timeline to start the collection of pension payroll information at least six months before retirement to complete within the same financial year.
- e) Established a separate budget as part of the annual appropriation dedicated to the settlement of arrears.
- f) Used debt swaps with utility companies as a means of settlement of outstanding bills.
- g) Issued one-year non-interest-bearing promissory notes to credit suppliers.
- h) Introduced the Commitment Control System (CCS) in 1999.
- i) Introduced prepayment system for utilities; starting with Uganda Telecom Limited (UTL) in the FY 2002/2003 and subsequently followed by UMEME & the National Water and Sewerage Corporation (NWSC).
- j) Integrated the Domestic Arrears Strategy into the 2007 Public Debt Strategy.
- k) Strengthened the legal framework i.e.: the PFM system with special provisions entrenching the CCS in the Public Finance and Accountability Act, 2003 (PFAA) and PFMA (2015).
- Introduced the Integrated Financial Management System (IFMS) with a built in CCS in FY 2003/2004.
- m) Decentralized salary and pension payroll processing and payment and ensuring the settlement of arrears takes first call on the MTEF resources.
- n) Negotiated with beneficiaries of court awards to waive interest and penalties.

### 24. Failures of previous interventions can be attributed to the following:

- a) Inadequate funding and planning for expenditures.
- Limited application of CCS because it could not be applied to multi-year commitments, or services like utilities, whose consumption is of a continuous nature.
- c) Not migrating to an accrual-based accounting system, which would have allowed the tracking of obligations and commitments as a liability from one fiscal year to the next and not complying with section 16 of the PFMA, 2015.
- d) Not segregating or ring fencing the money dedicated to paying off arrears in institutional budgets. Thereby, providing an avenue for institutions to use the funds for different purposes rather than paying off an existing arrear. This represents an internal control failure and insufficient management and leadership.

- e) Failure to complete the rollout of the utility prepayment system to Ministry of Defense, UPF, and UPS.
- f) Diversion of arrears resources, such as the pension scam which involved the misuse of funds.
- g) A strong system of accountability and penalties does not exist for those who knowingly create arrears.

# VIII. Strategy to Clear and Prevent Arrears (Way Forward)

- 26. A two-pronged arrears strategy is being implemented. One prong focuses on the phased clearance of the existing stock of arrears in the medium term. The second prong focuses on management control measures to stop the accumulation of new arrears.
- 27. The strategy builds upon the recommendations contained in the Public Debt and other Financial Liabilities Management Framework FY2018/19 FY2022/23 developed by the Directorate of Debt and Cash Management, Ministry of Finance, Planning, and Economic Development.
- 28. While it is recognized that the issue of the arrears can be remediated by providing sufficient funds to clear them, the underlying gaps in the PFM process that allow Votes to create additional needs to be addressed.

#### 29. The specific measures that will be implemented follow:

#### VIII.A. Establishment of a Database

- 30. The stock of arrears will be compiled, and a baseline of valid arrears will be established. The E&Y review, the Internal Auditor General's, and the Accountant General's review will be used to establish the baseline.
- 31. Once the stock has been finalized, Accounting Officers who subsequently accumulate arrears will be subject to sanctions allowable by Sections 79 and 80 of the PFMA, 2015 (as applicable) and subject to termination or not being reappointed.
- 32. MOFPED will develop and maintain a comprehensive database of all arrears. The database will include domestic arrears (verified, valid, potential, and rejected). Institutions will also maintain a database of their arrears as well. The databases will have the following information:
  - Age of the arrear.

Settle Existing Stock

- Name of institution which incurred the debt.
- Name of creditor.
- Economic category (compensation of employees, goods and service, transfers, acquisition
  of financial/non-financial assets).<sup>5</sup>
- Currency in which the debt is owed.
- Amount owed (amount in the currency owed, amount in Ushs, and the exchange rate).
- Contractual terms (term of contract, penalties, termination clause).
- Payment status (total amount due, amounts paid, amount outstanding, and interest),
- Risk of non-payment (potential of litigation, employee strike, project completion delays or stoppage).
- 33. MOFPED will keep the database up-to-date and record settlements, discharge of debt, or additions to the stock. Information will be added based on the quarterly reports submitted by the Accounting Officers.
- 34. MOFPED will provide reports to the appropriate decision makers and keep them updated regularly.
- 35. The Internal Auditor General is required to complete the verification of arrears each fiscal year by September 30, following the close of the prior fiscal year on June 30, and the database should be updated accordingly.

# VIII.B. Establishment of a Payment Plan

- 36. MOFPED will undertake an analysis of the verified arrears and develop payment plan with respect to the resource envelope. The financial plan will be used to clear the established baseline of valid arrears. The financial plan will dedicate resources and be integrated into the fiscal outlook and the MTEF.
- 37. The payment plan will include provisions to clear verified, valid arrears identified in the E&Y report and by the Internal Auditor General.
  - All arrears which have been paid will be clearly identified and removed from the stock of outstanding arrears.
  - Alternative financing strategies will be explored, and the associated benefits and negative impacts will be clearly identified and the impact to the debt ratios clearly communicated.
  - Alternative payment schedules with stock creditors will be evaluated. A pre-defined calendar and payment amounts with an agreed upon interest rates will be developed.

<sup>&</sup>lt;sup>5</sup> International Monetary Fund (2001), Government Finance Statistics Manual 2001, pp. 63-75.

 MOFPED will provide payment guidelines. The guidelines will stipulate timelines for payments to be made to suppliers and vendors. To help maintain continuity and increase sustainability, small and medium businesses and suppliers must be paid within fewer than 30 days from receipt of the invoice.

# VIII.C. Establishment of an Oversight Team

- 38. MOFPED will create an oversight team to work through issues and implement the arrears clearance and prevention strategy. The group will review internal control, business processes, priority setting of programs, timeliness in absorption, and other activities that lead to the creation of arears. Members will have the technical expertise to oversee the liquidation of the arrears and make sure the principles of the strategy are applied uniformly and the prioritization of clearance is followed.
- 39. The team will have a working knowledge of budget, finance, accounting and financial system principles.
- 40. The responsibilities of the oversight team include:
  - Review and implement viable recommendations compiled based on the E&Y 2019 Arrears report (see Appendix 3 for detailed recommendations).
  - Work with Desk Officers to increase capacity to help institutions prevent further accumulation of arrears.
  - Update Top Management regularly.
  - Reconcile the claims made against the money provided for payment.
  - Develop a plan to decentralize court award payments and how the payments will be made. They should also develop a methodology that will deduct court award payments from the budget ceiling of the responsible Vote.
  - Require the cash flow committee to report quarterly to the oversight team. Cash flow
    projections should be reviewed in relation to overdue payments of each Vote. If there are
    overdue payments, the Vote should provide an explanation of what caused the overdue
    payment and a plan for payment. This team should also check for realism in the cash flow
    projections to sustain the operational and development needs without creating new
    arrears.
  - 41. The team will explore legislative changes to define what a contract is and under what conditions the government will consider an obligation of payment.
    - Once definitions are made clear, an outreach educational campaign will commence for vendors and others doing business with the government. The campaign will explain what the types of contracts, obligations, or purchase orders the government will consider valid.
    - Templates and examples will be used to educate businesses and vendors on the format of what a valid contract or purchase order looks like.

- It will be known that any other formats will not be considered as an obligation for payment by the government.
- 42. The team will also explore expanding the authority provided in section 46(3)(d), PFMA 2015 to include the ability to cancel or stop contracts that are entered into without the sufficient evidence of funds. Currently, the section allows the Accountant General to disallow payment of funds against a voucher or electronic request for funds, which is wrong or deficient in content or which contravenes any law for the management of public money, or which is unacceptable in support of a charge on public funds.

#### VIII.D. Enforce Accountability

- 43. Sanctions and penalties will be applied to those who create arrears going forward. All Accounting Officers are required to operate within the appropriated budget. The PFMA, 2015 contains provision for the application of sanctions and penalties, even on a personal level.
- 44. The Performance Contract for Accounting Officers has been modified to include language to address the creation of arrears.
- 45. Accounting Officers will be required to submit a quarterly report on arrears to the PS/ST in a format prescribed by MOFPED. This requirement falls under the provisions of section 16 (2) of the PFMA, 2015 which states:

- (1) An Accounting Officer shall, every three months prepare and submit to the Secretary to the Treasury, an expenditure commitment report indicating the actual and forecast commitments and cash position of the vote.
- (2) The Secretary to the Treasury shall, using the report submitted in subsection (1, submit a consolidated expenditure commitment report of all the votes, to the Minister, within thirty days after the end of the three months."
- 46. Be aware the quarterly report will be published on MOFPED's website.
- 47. Pursuant to Part VII Accounting and Audit, Section 45 (3) of the PFMA, 2015, the authority is vested with the PS/ST to appoint or reappoint Accounting Officers. Accounting Officers are hereby reminded that employment is dependent upon performance and management of the budget. As such, Accounting Officers are subject to termination or sanctions and penalties.
- 48. Section 11 (2)(g) of the PFMA, 2015 mandates the Secretary to the Treasury to appoint or designate Accounting Officers in accordance with the Act except that the Secretary to the

<sup>&</sup>quot;Report on expenditure commitments.

Treasury shall not appoint or designate a person an Accounting Officer where according to the report of the Internal Auditor General or Auditor General, that person has not accounted for the public resources and assets of a vote for a financial year. Accounting Officers are hereby notified that reappointment will take into account how arrears have been handled throughout the fiscal year.

- 49. Pursuant to section 45 (6) of the PFMA, 2015, the internal auditor of each vote is required to, every three months, submit a report on the execution of the workplan to the Accounting Officer and the audit committee specified in section 49, and give a copy of the report to the Internal Auditor General.
- 50. Subsequently, since the Internal Auditor General is responsible to the Secretary to the Treasury per section 47 (3), PFMA, 2015, a consolidated report will be provided to account for all the public resources and assets and obligations to the Secretary to the Treasury.
- 51. Sanctions and penalties will be imposed on officials who incur arrears without the assurance of funding to pay the bill.

### VIII.E. Ensure Budget Realism

- 52. Accounting Officers are required to submit a realistic budget. Historical expenditure analysis should be undertaken to make sure all costs have been included for the next fiscal year during the budget preparation process.
- 53. The MTEF projections will be scrutinized for accuracy and completeness. All known costs (including capital projects coming online) need to be factored into the projections and the financial outlook should reflect these obligations.
- 54. Over commitment of multi-year projects will be eliminated. Multi-year projects will only be approved up to the level of funds available in the five-year forecast. Commitments for multi-year projects must fall within the resource envelope projections.
- 55. The budget must contain enough funds to cover all compulsory items, such as pension, gratuity, salaries, utilities, and contractual obligations.
- 56. The March 24, 2021, Circular on Payroll Management and Processing issued to all Accounting Officers by MOFPED must be followed. The creation of arrears in the wage, pension, and gratuity lines are preventable with good planning, record keeping, and verification procedures. Accounting Officers must ensure there are no ghost employees and salaries, pension, gratuities, and taxes are paid accordingly. See Appendix 2 for circular.
- 57. Utilize IFMS to track arrears and record settlements. The system will be updated regularly. Financial reconfiguration will occur to the extent possible to allow for the entry of all expected payment dates when first recording an obligation or contract. Internal Auditors are to provide a monthly overdue payment report to their Accounting Officer.

- 58. Reduce over commitments for multi-year projects by utilizing the new project selection model being developed by the Project Analysis and Public Investment Management Department, MOFPED. Based on the selection criteria, this model will address how a project moves from the appraisal stage to funding approval in the budget.
- 59. The Accountant General in consultation with the Uganda Revenue Authority should submit a quarterly report to the PS/ST on the taxes due, collected, and outstanding. This report should be used to cross check taxes paid by each Accounting Officers. If a nonpayment is identified, the equivalent amount will be deducted from the budget ceiling or cash limit of any Vote that failed to pay the tax.
- 60. Accounting Officers who fail to pay taxes, will be subject to sanctions and penalties allowed by the PFM Act, 2015.
- 61. Develop a process that includes the information gathering by the Solicitor General and the legal staff to ascertain the landscape of pending cases and their potential outcomes. Without reference to specifics or names, potential payout amounts should be included in the financial projections for the upcoming fiscal years.
- 62. Migrate to an accrual method of accounting so arrears are monitored on perpetual basis. In accrual accounting revenue/income is recorded when it is earned, and expenditures are recorded when it is incurred regardless of when associated cash flows occur.

# VIII.F. Improve Financial System Control

- 63. An internal control assessment will be conducted to identify weaknesses and gaps of the commitment control system. This review may be completed using the Committee of Sponsoring Organizations of the Treadway Commission (COSO) frameworks for enterprise risk management or some other similar assessment framework. This assessment will complement activities of the Public Finance Management Reform initiatives currently in place.
- 64. The audit function will be strengthened and fully integrated into the daily operations to reduce costs, gaps, and redundancies that can expose the country to unanticipated risk consequences.
- 65. The contract module of IFMS will be used to encumber contract amounts prior to execution. This will set funds aside (ring fence) for the payment of the contract during the fiscal year.

66. For multi-year contracts, funds will be encumbered annually (ring fenced), whole amount, or per a schedule by fiscal year that is stipulated in the contract. Additionally, a funds certification statement will be included in the contracts:

Sample language:	
I hereby certify that funds of the total amount of:to cover this contract for: _	re available and encumbered in
For the	fiscal year.
Signed by:	
Title:	

- 67. Accounting Officers are not allowed to utilize funds other than for the intended purpose. IFMS will be modified to prevent the movement or transfer of salary, pension, and gratuity appropriations to fund other purposes.
- 68. Payments for court awards will be decentralized based on the plan developed by the oversight team.

# VIII.G. Improve Organizational Budget Planning

- 69. Accounting Officers will be required to adequately budget for utilities, obligations, salaries, pensions, and gratuities, and other compulsory obligations.
- 70. To decrease budget shortfalls, no new units of government will be created unless specifically authorized by Parliament.
- 71. Efforts are underway to rationalize government to avoid duplication by institutions and free up resources for critical services. The full implementation of the new planning approach under the National Development Plan III (NDPIII) will help this effort.
- 72. Pursuant to Section 46 (3)(d) of the PFMA, 2015, Accountant General has the authority to stop payment on vouchers or electronic requests that are wrong, deficient, or contravenes law, or unacceptable use of public funds. This provision will be enforced to prevent funds from being used for which it was not intended or for a commitment made that did not have evidence of sufficient funding.
- 73. The roll out of pre-paid meters will be completed for the Ministry of Defense, UPF, and UPS. Once the rollout is done, the creation of new arrears in this category will be subject to sanctions and penalties.

# IX. Criteria and Prioritization of Clearing Verified Arrears

- 74. The clearing of arrears will target the most overdue arrears first for payment. Only the validated arrears from the E&Y 2019 report, the Internal Auditor General, and Accountant General are eligible for payment. Once the stock has been verified, resources will be allocated over a pre-determined time period to clear all the arrears. Penalties and sanctions will be applied to those who create arrears following the finalization of the validated arrears stock.
- 75. The first in, first out philosophy will be used to make payment in each category. However, within each category, small businesses and suppliers and high interest earning arrears will be given priority for payment. The prioritization for clearing arrears is:
  - Payroll related
  - Taxes and deductions
  - Classified
  - Critical directives
  - Small and medium sized businesses and suppliers
  - High interest related arrears
  - Compensation and other related arrears
  - Counterpart funding
  - Utilities and rent

#### x. Conclusion

- 76. The existence, continuous, or the creation of arrears, is an indication the financial system has gaps which allow commitments or obligations to be made without having sufficient funds set aside to honor the payment. It negatively impacts the credibility of the budget which can partially be attributed to weaknesses in the public financial management systems. The existing stock of valid and verified arrears will be cleared and new ones prevented by enforcing this strategy.
- 77. Good fiscal management and budget planning will prevent arrears from being created. The accumulation of arrears is unacceptable. Those who knowingly create arrears will be held accountable and sanctioned accordingly.

**Appendices** 

Appendix 1: Causes and Remediation Strategies

	in India	tion Stratogics
	Causes and Proposed Remedia	Strategy
lo. Category	Cause	Once the arrears stock is verified, the annual
1. Budget Planning	In adequate assessment of financial risk. Prior commitments are not fully reflected in the budget, revenues are overestimated, and expenditure is underestimated.  Projections do not capture future years costs and financial consequences of new obligations, including salaries, and development projects.	Once the arrears stock is verified, the annual budget should include funding to settle arrears. Revenue and expenditure forecasts should be realistic and attainable. A comprehensive exercise should be undertaken at the beginning of budget preparation to account for financial obligations, upcoming costs, and potential impacts to revenues.  The Medium-Term Expenditure Framework (MTEF) projections should be scrutinized for accuracy and completeness. All known costs (including capital projects coming online) should be factored into the projections and the financial outlook should reflect these obligations.  Contingency funding should be considered to address unplanned, unavoidable, and unforeseen expenditures, especially court awards.  Right-size the budget for compulsory items, such as pension, gratuity, salaries, utilities, and contractual obligations.
	Budget is unrealistic. Unrealistic budgets can be the result of overly optimistic revenue projections and underbudgeting for compulsory items.  Prior year commitments are not fully reflected in the budget.	Adopt an accrual method of accounting so arrears are monitored on a perpetual basis. Use the IFMS system for tracking of arrears and identify which arrears have been settled. The system should be updated in real time.  Historical data/patterns should be used to verificate revenue and expenditure projections.  Repetitive expenditure items should be tracked verified and included in the projections of MDAs, such as, budgeting for utilities.  Once the arrears stock is verified, the annual budget should include funding to settle arrears. Revenue and expenditure forecasts should be realistic and attainable. A comprehensive

		Causes and Proposed Remedi	Strategy
	Category	Cause  Creation of new votes or administrative centers without a corresponding budget appropriation.	Create and approve a policy that does not allow the creation of new units without corresponding appropriation. A baseline of minimal costs to include in the analysis of the new units should be completed prior to approval. A template developed by MOFPED and used by the MDAs should be required and completed prior to the creation of any new unit or initiative.
2.	Expenditure Commitment	Commitments made without verification of funding availability.	Cash availability should be verified, and obligations committed after funds have been verified.
			Encumber contracts in the financial system. Set the money aside in the IFMS to pay the annual obligation of the contract. The Accounting Officer should sign a certification of funds for each contract prior to execution. A certification section should be added to the signature page of each contract. An MDA shall not execute a contract or modification of a contract that causes or will cause an increase in funds without having first obtained a certification of funds. Certificate as to Availability of Funds (CAF) refers to the certification made by the proper accounting official that funds have been duly appropriated/allotted for the purpose of entering into a contract involving expenditure of public funds and the amount necessary to cover the proposed contract for the current fiscal year is available for expenditure.
			Sample language: I hereby certify that funds are available and encumbered in the total amount of to cover this contract for for, fiscal year. Signed by:,

		Causes and Proposed Remedia	Strategy
ο.	Category	Cause	Consider legislative language that defines how
		Legal authority to commit public funds should be clarified in legislation.	an obligation of expenditure is valid with public funds. For example: No obligation may be incurred in a program, function, or activity accounted for in a fund included in the budget unless [1.] the budget includes an appropriation authorizing the obligation [2.] an unencumbered balance remains in the appropriation sufficient to pay in the current fiscal year the sums obligated by the transaction for the current fiscal year. No obligation may be incurred for a capital project or a grant project unless authorized by Parliament. [3.]If an obligation is evidenced by a contract or agreement requiring the payment of money or by a purchase order for supplies and materials, the contract, agreement, or purchase order shall include on its face a certificate stating that the instrument has been certified to assure compliance.
		Some expenditures are not included in the financial system like off budget resources.	All commitment for goods and services accrued are recorded in the system and Purchase Order or an encumbrance is created to obligate mone for the payments.
		MDAs commit obligations without the assurance of funds to pay the bills.	Consider legislative changes to provide the Minister of Finance or Internal Auditor General with the authority to stop a contract or paymenthat is potentially harmful or commits funds the are not included in the budget or financial plant
		Payment orders are not processed in a timely manner or payments are made late.	Develop payment guidelines for all MDAs. Stipulate timelines that an MDA must abide by for payments to suppliers or vendors. Include sanctions if guidelines are violated and enforce them.
		Cash is rationed because cash flow forecasting is poor.	Budget must be realistic, and forecasts must b accurate.
		Development projects are approved without counterpart multi-year funding	Development projects should not be approved without a source for counterpart funding.  Funding commitments should be verified prioto submission of project approval to Parliame

		Causes and Proposed Remedia	Strategy
ο.	Category	Cause	Right-size the budget to include all valid pension
•	Pension Computations	Pension payments are decentralized, but MDAs have not maintained procedures for pension management and do not have justifiable computations to support the recognized obligations. MDAs do not maintain soft copies records and computations, and instead rely on handwritten computations maintained on the employee files. These could be easily manipulated. Many votes do not maintain an accurate record on the files for the payments made to date.  Pension and Gratuity arrears due to delays in processing pension files beyond a financial year, errors and inaccuracies on the pension payroll and in payments sometimes to wrong accounts/claimants, and weak accountability for pensions funds.	costs. Review and analyze the process, by which MOFPED can validate the costs during budget preparation. Include these obligations in the long-term financial forecast.
4.	Salaries	Salary arrears are sometimes due to delays of MDAs enrolling new staff on the Integrated Personnel and Payroll System (IPPS), arbitrary and erroneous drop offs of staff from the payroll, interdictions, and reinstatements after a very long time.	Quality assurance processes should be implemented in the MDAs. Accounting officers should verify the payroll monthly to ensure all staff are accounted for and no ghost employees exist. Expected timeline for enrolling and verification of staff on the payroll system should be developed by MOPS and disseminated to all MDAs.
5.	Rental Arrangements	MDAs at times accrue rent arrears without valid contracts or are unable to produce invoices for payments due.	A schedule of allowable rates should be developed to provide ministries guidelines for agreeing to rental agreements. An approval of the rental agreement can also be routed to MOFPED (or designee) for approval. MOFPED or the appropriate ministry can develop a template for contracts/amendments to use when negotiating rental agreements.  Identify and analyze the process by which this can happen and implement actions that preven payment against unauthorized obligations. The system should only allow for payments based or obligations via purchase order, contract, encumbrance, or an AG approved method.

		Causes and Proposed Remediat	Strategy
).	Category	Cause	Adopt an accrual method of accounting so
•	Tracking and Reporting	of domestic arrears at the end of the financial year, and during the financial year, all records in IFMS, are based on cash-based accounting principles. Therefore, domestic arrears, and their accounting are not part of the view of the accounting officers on a day-to-day	arrears are monitored on perpetual basis. Use the IFMS system to track arrears which arrears have been settled from period to period.
		Most MDAs do not have a process for monitoring of domestic arrears or reconciliation. This can lead to paying an arrear twice or open the door for fraudulent claims.	Designate one financial/accounting staff person in each MDA to reconcile unpaid bills each month. A quarterly report showing the invoices, payment due, amount paid, date paid, and when payment was due should be prepared. This running list should be reconciled at the end of the year and provide a final report to Ministry of Finance, Planning, and Economic Development (MOFPED) with the outstanding amounts clearly designated. The Accounting Officer should review and approve all reports and a copy sent to the PS/ST and the MOFPED desk officer quarterly. The desk officers should analyze the report for validity. MOFPED should maintain a central file which records outstanding amounts for each ministry quarterly and use this file for budget planning.
		Many MDAs are not able to reconcile arrears, ones that were paid and report accurately even with the releases made by MOFPED to settle arrears.	A quarterly recording of arrears and those which have been paid should be submitted to MOFPED. The IFMS should be used to track and report the status of all arrears.
		No clear process of reporting arrears.	A clear and standardized reporting process should be put in place. Timelines and sanctions should be explicitly included in the guidelines to the MDAs. The schedule of submission by the MDAs and verification by MOFPED should consider the timelines stipulated in the budget calendar.
7	Leadership and Management	Knowledge transfer from previous staff to new staff is lacking. Many Accounting Officers do not have a record of arrears that existed before they took office.	Accurate record keeping and use of IFMS to record obligations will help to address the issu of the knowledge transfer when the previous staff departs. Reporting and tracking should be created and updated regularly for all arrears.

		Causes and Proposed Remedia Cause	Strategy
No.	Category	Court awards are one of the highest categories of arrear payments.	Develop a process that includes the information gathering by the Solicitor General and the legal staff to ascertain the landscape of pending cases and their potential outcomes. Without reference to specifics or names, potential payout amounts should be included in the financial projections for the upcoming fiscal years. A contingency fund can be used to address court awards.  While a process for paying court awards can be developed, the number of cases will not diminish until the underlying issues of management, leadership, record keeping, and controls are addressed.
		Sanctions and penalties are not enforced, as such obligations are made without adherence to budget considerations or funding availability.	Sanctions should be enforced and enacted according to the law or performance agreements signed by the Accounting Officers.

# Appendix 2: Circular on Payroll Management and Processing

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In any correspondence on
this subject plants quote No. MRM 155/222-02

10<sup>th</sup> March, 2021

All Accounting Officers (Central and Local Government)



Ministry of Finance, Planning & Farmisms Development Plot 2-12, Apollo Finageus Road Box

Kampala

91.97

#### CIRCULAR ON PAYROLL MANAGEMENT AND PROCESSING

As you may be aware, achieving the NDP III objective of public sector transformation will rely on, among others, the strengthening of the human resource management function of Government for improved service delivery.

In line with the above, Government shall continue to streamline the management of salary and monthly pension payrolls. Therefore, we have identified a number of issues that still affect payroll management and measures to address them are:

- Processing of Salary, Pension and Gratuity payments on the IPPS;
   All staff recruited by Service Commissions, Boards & Councils and Appointing Authorities should use the Integrated Personnel and Payroll System (IPPS) for processing of their salary, pension and gratuity Non-compliant Votes will not receive releases for salaries, pension and gratuity effective July, 2021.
- 2. Mischarges on the Wage Item to pay ineligible local staff and other non-calary related expenditure; Staff who are recruited by Ministries, Departments and Local Governments (MALGs) under Local Contracts and Temporary Staff should not access the IPPS but rather be paid using Item 211103 Allowances, Furthermore, as part of the ongoing IFMS upgrade, Accountant General's Office (AGO) should configure the Integrated Financial Management System to ensure that only Salary related payments are charged on the Wage Item Codes- 211101, 211102 & 211104. The payments of salaries, pension and gratuity on the IFMS must have National Identification Numbers (NIN), Tax Identification Numbers (TIN), Supplier Numbers and IPPS Number as mandatory requirements.
- 3. Use of dummy supplier number in the IFMS to make payroll payments;
  Going forward, in order to eliminate the use of dummy numbers, a duly appointed Public Officer should have a VALID National Identification Number, Supplier Number before being accessed on the IPPS. In this regard, on a weekly basis, Accountant General should share information on Supplier Numbers for new or reactivated officers to be accessed on the payroll.
- Unauthorized Recruitment;
   Under no circumstances should Public Universities and Ministries, Departments and Local
   Governments recruit without the explicit authorization of Ministry of Public Service and the
   confirmation the availability of wage. Accounting Officers (AOs) who do not adhere to this
   includes a light in accordance with the lew.

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- 5. Recruitment and Deployments of Secondary Teachers and Health Workers; Accounting Officers must ensure that they accurately capture the number and wage requirements of Health workers and Secondary Teachers at the beginning of the planning period. Relatedly, the Ministries of Health and Education and Sport should not recruit, deploy and transfer staff without ensuring availability of wage at the destination Votes.
- 6. Inefficiencies in processing of Statutory and Non-Statutory deductions; Accounting Officers are directly responsible for making deductions from staff salaries. To that extent, Accountant General will ensure that no partial payment/ invoicing by Accounting Officers is authorized on the IFMS to ensure that all deductions are made at the same time as salary payments. In addition, MALGs should note that payroll deductions on behalf of credit agencies will be discontinued when the current MoU expires.
- Poor budgeting at Cost Centre and Departmental level;
   Accounting Officers are required to align staff under their correct cost centers under PBS during budgeting and on IPPS and IFMS at execution.
- 8. Capacity gaps of Accounting Officers (CAOs, HROs and Internal Auditors) in the computation and processing of salary, pension and gratuity; Ministry of Public Service should undertake training of all relevant stakeholders as well as provide technical information and updates concerning payroll processing through the Uganda Media Centre and other print media.
- Lack of transparency in the payroll management as a result of not implementing the Government policy of regular and timely issuance and display of pay slips;
   All MALGs must publish payrolls on their notice boards and issue pay slips monthly, without fail.
- 10. Delayed processing of Pension and Gratuity for retiring Officers; This practice has continued to be a menace. Accounting Officers must program to pay gratuity and pension for all staff retiring in each Financial Year. Accounting Officers must ensure that Human Resource Personnel transparently and accurately compute Pension and Gratuity requirements and that payments are made in a timely manner.

By copy of this letter, the Permanent Secretary of the Ministry of Public Service is requested to follow up and provide technical support towards the implementation of the above measures. The Accountant General is also requested to ensure that the IFMS upgrade prioritizes the creation of necessary system controls! prevent mischarges and other inconsistencies.

Patrick Ocailap

FOR: PERMANENT SECRETARY/SECRETARY TO THE TREASURY

Copy to: The Rt. H n. Prime Minister

All Hon Ministers and Ministers of State

The Head of Public Service and Secretary to the Cabinet

The Permanent Secretary, Ministry of Public Service

The Accountant General

The Internal Auditor

All Resident District Commissioners

All District Chairpersons and Mayors for Municipalities

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# Agreed-upon Procedures for the Expenditure Arrears Stock as at 30 June 2019 Review and recommendations of Ernst & Young's Arrears Report on Volume I

NOTE: Discussions and process mapping are required to refine recommendations.

	1.11 Review of contestable/reject therefore there was no system to the 2016/17 monitoring of domestic arrears, bed arrears from monitor the arrears that were classified as contestable or rejected during the previous exercise. Most Accounting Officers indicated that they needed time to reconcile their schedules to identify any arrears that were previously verified.  1.11 Review of contestable/reject classified as contestable or rejected dad since been paid. Therefore, these arrears at at 30 June 2019. As such, it was not possible to have the files presented for verification.		1	T TIALS	Issue (as stated in the E&Y report)	Action	Responsibility	Classilication
contestable/reject therefore there was no system to the 2016/17 as contestable or rejected during the previous exercise. Most Accounting Officers indicated that they needed time to reconcile their schedules to identify any arrears that were previously verified.  A 1.11 Review of classified as contestable or rejected had ed arrears from the 2016/17 at 30 June 2019. As such, it was not review on testable to have the files presented for	contestable/reject therefore there was no system to the 2016/17 as contestable or rejected during the previous exercise. Most Accounting Officers indicated that they needed time to reconcile their schedules to identify any arrears that were previously verified.  1.11 Review of classified as contestable or rejected had since been paid. Therefore, these arrears as at 30 June 2019. As such, it was not possible to have the files presented for verification.	Pg.	Sec.	nue line	NACE MADAS do not have a process for	Designate one financial/accounting staff	,	Budget
1.11 Review of contestable/reject ed arrears from the 2016/17 at 30 June 2019. As such, it was not review contestable to have the files presented for	1.11 Review of contestable/reject classified as contestable or rejected had ed arrears from the 2016/17 at 30 June 2019. As such, it was not possible to have the files presented for verification.	14	1.11	Review of contestable/reject ed arrears from the 2016/17 review	Most MDAs do not have a process for monitoring of domestic arrears, therefore there was no system to monitor the arrears that were classified as contestable or rejected during the previous exercise. Most Accounting Officers indicated that they needed time to reconcile their schedules to identify any arrears that were previously verified.	person in ministry to reconcile unpaid bills each month. A monthly report showing the invoices, payment due, amount paid, date paid, and when payment was due should be prepared. This running list should be reconciled at the end of the year and provide a final report to MOFPED with the outstanding amounts clearly designated. The Accounting Officer should review and approve all reports and a copy sent to the PS/ST and the MOFPED desk officer quarterly. The desk officers should manlyze the report for validity. MOFPED should maintain a central file which records outstanding amounts for each ministry monthly and use this file for		Directorate, Accountant Generals' Office (AGO), Internal Audit Department (IAD)
		14	1.11	Review of contestable/reject ed arrears from the 2016/17 review	Some of the arrears that were previously classified as contestable or rejected had since been paid. Therefore, these arrears did not constitute the stock of arrears as at 30 June 2019. As such, it was not possible to have the files presented for verification.	Identify and analyze the process by which this can happen and implement actions that prevent payment against unauthorized obligations. The system should only allow for payments based or obligations via purchase order, contract encumbrance, or an AG approved	_	Ministry of Finance, Planning and Economic Development (MOFPED)

			subsectiont budgets				
			forecast and planned for accordingly in				
			be included in the long-range financial				
			development. These incentives should	2018/19.			
			capture commitments during budget	arrears for the first time in financial year			
			insufficient revenues. Revise process to	to Ushs 124 billion were recognised as	arrears stock		
_	Improvement		long-term payment schedule if there are	selected Co-operative Unions amounting	expenditure		
	Process		Make payments, accordingly, develop	operatives: Compensations due to	review of the	7:7	t
l) Blanning	Reconciliation,	MOFPED, URA	Validate tax incentives of agreements.	Ministry of Trade, Industry and Co-	Brief from the	2.2	ñ
	-		subsequent budgets.				
			forecast and planned for accordingly in				
			be included in the long-range financial	2018/19.			
_			development. These incentives should	45 billion, were accrued in financial year			
_		(OKA)	capture commitments during budget	government-owned institutions of Ushs			
		Authority	insufficient revenues. Revise process to	commitments to capitalization of	arrears stock		
	Improvement	Revenue	long-term payment schedule if there are	of Ushs 205 billion and new	expenditure		
	FIOLESS	Uganua	Make payments, accordingly, develop	Economic Development: Tax incentives	review of the	1	
	Reconciliation	MOFPED,	Validate tax incentives of agreements.	Ministry of Finance, Planning and	Brief from the	77	5
Budget		2	method.				
			encumbrance, or an AG approved				
			obligations via purchase order, contract,	-			
			should only allow for payments based on	improve systems for accrual of arrears.	CHC ECTO, T.		_
			unauthorized obligations. The system	evidence for a pro-active approach to	the 2016/17		
			actions that prevent payment against	contested still exist, and there was no	ed arrears from		
	Improvement		which this can happen and implement	arrears were previously rejected or	contestable/reject	1.1.1	14
Standardization	Process	IAD, AGO	Identify and analyze the process by	At some MDAs, the issues for which the	Review of	7	-
				arrears stock.			
				constitute an insignificant portion of the			
				time to investigate arrears that now			
				intuitive to dedicate extended periods of	review		
				financial years, therefore it was counter-	the 2016/17		_
			חסר שוומא מוושמנווסו ולכם באלבוויבי.	end had been accrued over the last two	ed arrears from		_
	Improvement		With preventative incoration in place to	most of the arrears existing as at year-	contestable/reject		_
	Process	(	Pay off appropriate bills and beginness	From the analysis of the aging schedules,	Review of	1.11	14
Standardization	Reconciliation/	MOPED	in the hill and borin fresh	Issue (as stated iff the con report)	Title	Sec.	Pg.
		1 Coponomia	ACTOR	Issue (as stated in the E&Y report)		Title	

15	15	15	15 <b>P</b> g.	
2.2	2.2	2.2	Sec. 2.2	
Brief from the review of the expenditure arrears stock	Brief from the review of the expenditure arrears stock	Brief from the review of the expenditure arrears stock	Title Brief from the review of the expenditure arrears stock	
Treasury Operations Service: Arrears of Ushs 133 billion reported under this vote are also reported in duplicate at the Ministry of Justice and Constitutional	National Medical Stores: Arrears of Ushs 110 billion have been accumulated in the last quarter of 2018/19 on the basis that these will take first call on the budget for 2019/20. National Medical Stores procures with the view that medicines should be made available and paid for with the release for the subsequent financial year.	Uganda National Roads Authority: Arrears accrued in 2018/19 amount to Ushs 474 billion which, mainly relate to completion certificates reported for long- term development projects works and supervision (Ushs 433 billion).	Issue (as stated in the E&Y report) Ministry of Water and Environment: Arrears of Ushs 89 billion have been accrued. This mainly relates to development projects (Ushs 27 billion), other recurrent (Ushs 17 billion) and development expenditure at National Water and Sewerage Co-operation amounting to Ushs 34 billion, that has never been reported before.	The Foundation of the Foundati
decide the appropriate entity.		Validate tax incentives of agreements. Make payments, accordingly, develop long-term payment schedule if there are insufficient revenues. Revise process to capture commitments during budget development. These incentives should be included in the long-range financial forecast and planned for accordingly in subsequent budgets.	Make payments, accordingly, develop long-term payment schedule if there are insufficient revenues. Revise process to capture commitments during budget development. These incentives should be included in the long-range financial forecast and planned for accordingly in subsequent budgets.	Action
<u>D</u> .	Health (MOH),	Roads Authority (UNRA), PAP	IAD, Budget Directorate (Project Analysis & Public Investment Department, (PAP) and Infrastructure and Social Services Department, (ISSD))	Responsibility
		Process Improvement	Reconciliation/ Process Improvement	Ciassilication
Planning		Planning	Budget Planning Budget	

				200	,
	15	15	15	-	1
	2.2	2.2	2.2	c.	3
	Brief from the review of the expenditure arrears stock	Brief from the review of the expenditure arrears stock	Brief from the review of the expenditure arrears stock		Title
first time	Regional Referral Hospitals: The decentralisation of the pension system implies that referral hospitals must handle new pension arrears that were not included in their budgets for FY 2017/18 and FY 2018/19. On average arrears of Ushs 1 billion have been aresigned to the referral hospitals for the	Uganda Coffee Development Authority: In 2018/19 alone, Uganda Coffee Development Authority accrued arrears of Ushs 89 billion relating to supplies made by nurseries. The Authority is mandated by an Executive Order to supply to farms seedlings of up to 300 billion, every financial year. This is not backed by a budget flexed to meet this requirement.	uganda Prisons Service and Uganda Police: The two entities accrued aggregate arrears of Ushs 134 billion. These mainly relate to food items procured with no evidence for adherence to the PPDA Act, i.e.: supplies made against expired call-off orders, supplies made with no framework orders, or calloff orders at all.	agree on which vote should hold the arrears; and therefore, government	Issue (as stated in the E&Y report)
	Right size the budget to include all value pension costs. Review and analyze the process, by which MOFPED can validate the costs during budget development. Include these obligations in the longterm financial forecast.	Right size the Budget. Budget the appropriate amount or develop a plan of payment over the subsequent fiscal years.	Ask Ministry and vendor to validate expenses within a timeframe. Do not pay unless validated. Identify and analyze the process by which this can happen and implement actions that prevent payment against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG approved method.		Action
	MOFPED	Directorate, IAD	AG, IAD, Uganda Prisons Service (UPS), and Uganda Police Force (UPF)		Kesponsidinty
	Process Improvement	Process Improvement Reconciliation/	Reconciliation/ Process Improvement		Classification
	Flanning	Planning	Standardization		

against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG
Validate the expenses. Do not pay unless validated. Identify and analyze the process by which this can happen and
against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, or a validated encumbrance.
Validate the expenses. Do not pay unless validated. Identify and analyze the process by which this can happen and
against unauthorized obligations: system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG approved method.
Validate the expenses. Do not pay unless validated. Identify and analyze the process by which this can happen and implement actions that prevent payment
contract, encumbrance, or an AG approved method.
implement actions that prevent payment against unauthorized obligations. The system should only allow for payments based on obligations via purchase order,
validated. Identify and analyze the process by which this can happen and
Validate the expenses. Do not pay unless

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17	17		ę, P
2.21	2.21	2.21	Sec.
Unreported arrears from votes that were not previously reported	Unreported arrears from votes that were not previously reported	Unreported arrears from votes that were not previously reported	Title
The Department of Treasury Operations in the Ministry of Finance has reported arrears of UGX 362,755,308,727 that were not previously included in the schedule of domestic arrears. These relate to court awards that have been negotiated by the Ministry of Finance, and are handled by the same Ministry, however, Ministry of Justice, and Constitutional Affairs, inexplicably also continues to recognise the same arrears, at an even higher amount, that does not	New votes that have reported arrears for the first time over the last two financial years, have contributed a total of UGX 7,520,261,606 to the reported arrears as at 30 June 2019.	Missions and embassies abroad that were not included in the previous exercise have reported arrears of UGX 404,073,854.	Issue (as stated in the E&Y report)
Right size the budget to include all valid costs. If interest is included, negotiate a cancellation of interest (if possible) or a stay of future interest on unpaid amounts. Review and analyze the process, by which MOFPED can validate the costs during budget development.	Validate the expenses. Do not pay unless validated. Identify and analyze the process by which this can happen and implement actions that prevent payment against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG approved method.	Right size the budget to include all valid costs. Review and analyze the process, by which MOFPED can validate the costs during budget development. A process can be developed in which a central point of contact can reach out to missions and embassies to gather the payments due for the subsequent budgets. These figures should be included in the long-term fiscal forecast and be known during the budget development process.	Action Valid
MOFPED, Ministry of Justice and Constitutional Affairs (MoJCA)	AGO, IAD		Responsibility  MOFPED
Reconciliation/ Process Improvement	Reconciliation/ Process Improvement	Process Improvement	Classification Reconciliation/
Planning	Standardization	Planning	Budget

P		
Pg.	17	19
Sec.	2.21	2.2.2
Title	Unreported arrears from votes that were not previously reported	Guidance on harmonisation of pension computation
Issue (as stated in the E&Y report)	Other votes that were not previously reported contribute UGX 1,072,675,618 to the arrears balance as at 30 June 2019.	A majority of MDAs, after the decentralisation of pension management from the Ministry of Public Service have not maintained independent procedures for pension management, and as such, they could not present reasonable and justifiable computations to support the pension arrears hereby recognised. The Accounting Officers, years after the decentralisation still referred the review team to the Ministry of Public Service. Although idyllic, MDAs do not maintain soft copies records and computations, and instead rely on hand-written computations maintained on the employee files. These could be easily manipulated. Many votes did not maintain an accurate record on the files for the payments made to date.
Action	Right size the budget to include all value costs. Review and analyze the process, by which MOFPED can validate the costs during budget development. Do not pay unless validated. Identify and analyze the process by which this can happen and implement actions that prevent payment against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG approved method.	Either MOFPED or MOPS should develop a database that contains a standard methodology for pension calculations. Using a common platform and methodology will ensure consistency and accuracy of calculations by multiple sources.
MOFPED.	Ministries, Departments and Agencies (MDA's)	MOFPED, Ministry of Public Service (MOPS)
Reconciliation/	Process Improvement	Improvement
Budget	Planning	Standardization

_			P
	19		Pg
	2.2.2	2.2.2	Sec.
	Guidance on harmonisation of pension computation	Guidance on harmonisation of pension computation	Title
in the hildertine process.	Adjustments for the time value of money will overtime hinder the budgetary process, since such inputs and parameters as inflation, cannot be accurately predicted. Therefore, at every budgeting period, these inputs should be shared before the commencement of the financial year, so that they are included	approaches to the computations. The constitution of Uganda, Article 254 (3) stipulates that the pension payable to any person shall be exempt from tax and shall be subject to periodic review to take into account changes in the value of money. The Ministry of Public Service has guided that the adjustment for value of money should be based on details and statistics provided by the Uganda Bureau of Statistics. However, adjustments made by some votes such as the Office of the Auditor General, were irreconcilable to any verifiable inputs, and the Ministry of Public Service does not offer formal guidance, the approaches taken by a number of votes, thereby understating the amount due to some pensioners, while overstating for others.	Issue (as stated in the E&Y report)
	The budget call circular should be modified to include this information.	Either MOFPED or MOPS should develop a database that contains a standard methodology for pension calculations. Using a common platform and methodology will ensure consistency and accuracy of calculations by multiple sources.	Action
	MOFPED	MOPS	Responsibility
	Process Improvement	Improvement	Classification
	Budget Planning		Standardization

19	19	b D
2.2.3	2.2.3	Sec.
Lack of sufficient information to support pension obligations	Lack of sufficient information to support pension obligations	Title
arrears previously constituted of their arrears previously constituted of their that are billed at the end of the financial year, however, after the decentralisation of the government payroll, Masaka Hospital, as a case study has accrued pension arrears that are not covered by the available budget.  In addition, the decentralisation of the payroll has availed opportunities for irregularities, since there is no institutional memory at the MDAs where the pension has been transferred. Many individuals, who were not included before, have come to the MDAs with new claims, or claims that the current balance is understated. The Accounting Officers, having never managed this program before, are now faced with a new situation, that could over time, result in further accrual of previously unrecognised arrears, whether legitimate, or not. Furthermore, due to the absence of this institutional memory, the Accounting Officers have not been availed with computational details, and records of payments made thus far, that	Over the last two financial years, the Ministry of Public Service and the Ministry of Health have decentralized the pension payroll so that pensioners are paid at the hospitals where they retired. This process has not been backed up by adjustment of the budgets of the respective hospitals to enable them to meet the obligation. For example, at Masaka Regional Referral Hospital, the	Issue (as stated in the E&Y report)
Either MOFPED or MOPS should develop a database that contains a standard methodology for pension calculations. Using a common platform and methodology will ensure consistency and accuracy of calculations by multiple sources. Additionally, training for those responsible for pension at the Ministries should undergo training on how to verify personnel, calculate pensions, and be versed in the benefits.	a database that contains a standard methodology for pension calculations. Using a common platform and methodology will ensure consistency and accuracy of calculations by multiple sources. Additionally, MOFPED should right size the budget to cover pension costs. A payment plan should be developed to address the arrears.	Action Action
MOFPED, MOPS	MOPS	MOFPED,
Management/ Process Improvement	Process Improvement	Management/
Standardization		Standardization

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20			3				+		-		Sec.
2.2.6			224				2.2.4		2.2.4		ř
Goods and services procured without local		monitoring of rental arrangements	Inadequate			rental arrangements	Inadequate	monitoring or rental arrangements			Title
For an MDA to make a payment, the MDA is required to attach a Local Purchase Order (LPO) to the funds	Million A Cit induces.	themselves in the budgetary process and assist Accounting Officers in the validation of their submissions to the	Internal Audit should continue to involve	from the meeting. We propose a dedicated investigation into this contract, so that payment can only be made for contractually agreed amounts.	approved by the Solicitor General and is therefore ultra-vires. The interest was only agreed in a meeting with the landlord and is supported by minutes	rental obligation. The rate is not only higher than the court rate of 6% but is not based on any contract nor is it	The Ministry of Gender has also incornorated interest of 19% in their	contracts.	However, a number of votes have	accurate computation and record of	Issue (as stated in the E&Y report)
circumventing of LPOs. System controls need to be modified to require a LPO prior to payment. Accounting Officers	person or online. These trainings should be readily accessible and incorporate a variety of personnel and functions.	personnel for key areas. And can receive areas of concern that are consistent issues across entities. MOFPED can provide the training sessions either in	Ongoing training should be available to		designee) for approval. Work to be appropriate ministry can develop boiler plate contracts/amendments for use when negotiating rental agreements.	guidelines for agreeing to rental agreements. An approval of the rental agreement can also rout to MOFPED (or	A schedule of allowable rates should be developed to provide ministries	actions that prevent payment against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG approved method.	Identify and analyze the process by which this can happen and implement		Action
	AGO, IAD		MOFPED,				MOPED		IAD, AGO		Responsibility
Improvement	Process		Management/ Training				Process Improvement		Process Improvement		Classification
	Standardization		Accountability				Standardization		Standardization		0.7

Pœ	or or		
Sec.	yer.		
Title	purchase orders (IPOS)		
Issue (as stated in the E&Y report)	Monitoring System (IFMS). When an LPO is attached to funds, the funds can only be used for purposes of settling the expense for which an LPO has been raised. Therefore, when funds are not available, Accounting Officers cannot legally commit government, or so it seems. We have noted that Accounting Officers have bypassed this control by procuring goods and services without raising an LPO. The service providers instead provide a Service Order Form, which is then approved by the requisitioning MDA, and substituted for an LPO whenever funds are not available, so that goods and services are provided without the requirement of funds availability in IFMS. This practice is prevalent at Uganda Prisons Service, Uganda Police Force, and Ministry of Agriculture, Animal Industry and Fisheries (MAAIF, procurements from New Vision Limited and Monitor Publications were also made without raising a system LPO. At a number of MDAs, LPOs are dated after the supply is made. The LPO is generated in a subsequent period when funds are then availed. Such a practice impolies that since arrears take	period, goods and services procured in	that period in turn become arrears.
Action Action	should be held accountable for making purchases without available funds. If an emergency arises, MOFPED should be consulted, and a solution achieved to meet the emergent need. Entities should not be allowed to commit funds with without the proper appropriation. Identify and analyze the process by which this can happen and implement actions that prevent payment against unauthorized obligations. The system should only allow for payments based on obligations via purchase order, contract, encumbrance, or an AG approved method.		
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21		21	21	Pg.	
2.2.7		2.2.6	2.2.6	Sec.	
Delays in refunds of non-tax revenue paid into the consolidated fund		Goods and services procured without local purchase orders	Commitments are entered into with suppliers with no funds available	Title	
Public universities and revenue Public universities and revenue Accollect non-tax revenues through the Uganda Revenue Authority, and these revenues are remitted to the consolidated fund, before, re-allocation to the institution. The Public Finance Management Act requires that all revenue collected, or received by a vote, state enterprise or public corporation shall be paid into the consolidated fund and is refundable at a future date on fulfilment of specified conditions. We have noted that delays in the refund of the fees collected into the consolidated fund, implies that settlements that could have been made by the end of the	budget.	In addition, there was also NARO which purchased a machine that had high electricity consumption levels. Prior to its purchase, no adjustments had been made to the utilities budget thereby	Many votes spent significant amounts on other recurrent expenses with the expectation that these would be settled with the release for Quarter one 2017/18. This implies that Quarter one expenditure will in turn become an arrear for the subsequent Quarter and so on.	Issue (as stated in the E&Y report)	1 1-1-1 1-1 the EOV report)
	purposes.  There should be clear timeline of when	Ministries should consider all aspects of operations and maintenance costs when purchase large items or entering into agreements. Modify the procurement process to include operational/ongoing cost assumptions for budget planning	creation. MDAs should be held accountable to staying within the budget. MOFPED should review the expenditure needs of ministries and right size budgets as appropriate. If funds are not available for rightsizing, then a long-term financial plan should be developed to reach the appropriation level needed. Use a two-prong approach: 1) assess the service for streamlining/expense reduction/need, 2) right size budget appropriation.	G-16 paratipating system of arrear	Action
	MOFPED, URA	MDAs, IAD, AGO, Public Procurement and Disposal of Assets (PPDA)	MDAs	MOFPED,	Responsibility
Improvement	Process	Process Improvement	Improvement	Process	Classification
Panning	Budget	Planning	Planning	Budget	Category

	21		Pg
	2.2.8		Sec.
	Inadequate supporting documentation for the arrears		Title
required to attach all supporting	Whereas the Public Finance Management Act does not specify the period when the collections should be refunded to the vote, such guidance should be clear, and should allow for settlement of obligations accrued at the end of the year, to be settled timely. Whereas the Government Treasury Instructions, 2017 provide details on the procedure for remittance of non-tax revenue to the consolidated fund, there is limited information on the appropriation of funds to the MDAs to enable settlement of arrears.  Government has accrued a number of arrears for which settlement could have been made, earlier, should the relevant documentation have been available. Furthermore, interest continues to accrue, where applicable. However, with the passage of time, staff turn-over and other personnel changes, supporting documents have been misplaced. On occasion, where partial payments have been made, the MDAs archive the payment file, and this cannot present original documentation for review. Government Treasury Instructions, however, require that Accounting Officers should retain all financial information in its original form (Section 7 16) Accounting Officers are also	subsequent period, should the non-tax collections be refunded after year-end.	Issue (as stated in the E&Y report)
	Records should be maintained electronically in IFMS. The system should be modified to capture backup documentation. Validity checks can be programmed to not allow payments unless an attachment is uploaded to the transaction.		Action
	AGO		Vesponsionica
	Process		
	Standardization		

	22		22	Pg
	2.2.9		2.2.8	Sec.
	Three-way match in the IFMS system inexistent		Inadequate supporting documentation for the arrears	Title
system only requires an internally	require that Accounting Officers and Imprest Holders should maintain invoice registers with details of each invoice received and the relevant local purchase order system, and other documents required. Where documents are missing, the matter should be reported to the Accounting Officer to notify the Accountant General who then notifies the Secretary to the Treasury. However, despite this requirement, MDAs are still able to make payments without relevant support documents, because the IFMS	Telefolice.	documents to the payment instruction in their original form (10.5.5).  Although the Government's accounting system, IFMS, has not been configured for custody of scanned information, the accounting structure on which the system Oracle has been constructed, has the capabilities for the custody of such documentation. Benchmarking on best practices, most entities do not maintain hard-copy documentation, but rather scan all support documents, for approval, and payment. When partial payments are made, the documentation is retained on the system, before further payments can be made. This way, there is an audit trail for all approvals before payments are made, and the scanned documents, are retained on the system for further reference.	Issue (as stated in the E&Y report)
Homes.	electronically in IFMS. The system should be modified to capture backup documentation. Validity checks can be programmed to not allow payments unless an attachment is uploaded to the transaction. Accounting Officers should be held accountable for missing documentation or not reporting missing information. Spot checks of transactions should be done periodically by IAD. The formation of an internal control team that reviews random transactions for accuracy can ensure on-going compliance	Becords should be maintained	Records should be maintained electronically in IFMS. The system should be modified to capture backup documentation. Validity checks can be programmed to not allow payments unless an attachment is uploaded to the transaction.	Action
		AG, IAD, MDAs	AGO	Responsibility
	Improvement	Process	Process Improvement	Classification
		Standardization	Standardization	Category

Pg.	22	22
Sec.	2.2.10	2.2.10
Title	Loss of tax revenue	Loss of tax revenue
generated Local Purchase Order before payment can be made.	The issue of domestic arrears is directly linked to shortages in Government revenue collections. The domestic arrears burden could be reduced in case tax collections were to increase. However, MDAs do not assist Government in the collection of revenues that are legally due as some Accounting Officers do not insist that suppliers raise tax invoices before payment can be made. For example, rental payments at the Ministry of Justice, the Ministry of Gender, Labour and Social Development, among other votes, are made before tax invoices are raised in the system. The payments are then made based on demand notes, that do not require the supplier to meet their tax obligations. Although, we could not investigate the books of the suppliers, whenever we requested for the tax invoices to be provided, the MDAs insisted that this would disadvantage the suppliers. The Government should investigate this	While Court has previously ruled that Judges assigned work outside their judicial mandate, for example to serve on Commissions of enquiry should pay tax on their remuneration on such assignments (Lady Hon. Justice Sebutinde vs. the Attorney General), from our review of arrears at the Commission of Fnguiry into Land Matters, Judges
, market	IFMS should be modified to require tax invoices prior to allowing payments. Communication and a campaign should be developed to educate the ministries of their role and responsibilities in helping the Government collect its due revenue. Emphasis should be placed on the benefits of how an increase in revenue will benefit the ministry and support essential services.	The tax should be paid. A reconciliation can be done at the end of the year to capture the tax due. This will also require a tracking of work judges do outside of their judicial mandate by a central entity.
	Directorate of Economic Affairs (DEA), AGO, URA, MDAs	MOFPED, URA
	Improvement	/ Management /Process Improvement
- P - 187	Standardization	Standardization

Pg.	á	22	23	23
Sec.		2.2.10	2.2.11	2.2.11
Title		Loss of tax revenue	Executive orders that are not budgeted for	Executive orders that are not budgeted for
Issue (as stated in the E&Y report)	assigned to work at the Commission, do not pay as You Earn Tax on their emoluments.	Court ruled in the Constitutional Appeal No. 7 of 2005 between Attorney General and Musalu Musene Wilson, Keitirima John Audes, Sekagya Ronald and Muhiirwa Alaari K, that Judicial officers of the rank of Registrar or Magistrate irregularly (unconstitutionally) enjoy the privilege of exemption from payment of taxes and should pay income tax on all their emoluments. However, from our review, Magistrates and Registrars do not pay tax on all their income.	During the review, we noted that some votes were accumulating domestic arrears following presidential directives and other Executive orders. A case in point was for public universities who received salary enhancements for all non-teaching staff beginning 2016/17. The Uganda Human Rights Commission also reported arrears that arose from a salary enhancement exercise that was not supported by a provision in the budget. Most of these amounts have	There was also an exception with Uganda Coffee Development Authority where we were advised that the Authority had received a directive from the Executive arm to receive all supplies from the coffee nurseries up to a certain limit which was above the budget.
Action		The tax should be paid. A reconciliation can be done at the end of the year to capture the tax due. This will also require a tracking of work judges do outside of their judicial mandate by a central entity.	MOFPED should keep track of all presidential actions that could potentially have a budget impact. Leadership and direction should be provided by sector desk officers to ministries to include costs associated with presidential directives into the budget submissions. The sector desk officers should reconcile between the presidential direction tracker and the budget submissions.	mopped should keep track of all presidential actions that could potentially have a budget impact. Leadership and direction should be provided by sector desk officers to ministries to include costs associated with presidential directives into the budget submissions.  The sector desk officers should reconcile
Responsibility	707777777777777777777777777777777777777	VIOTE C, ORA	MOFPED, Office of the President (OP)	Other MDAs
Classilication	Management/	Process Improvement	Management/ Process Improvement	Process Improvement
Carc Boil	Standardization		Planning	Planning

Pg.															_						_					
Sec.																										
Title																										
Issue (as stated in the cour report)	More still, there was also an issue of payment of taxes on behalf of companies	by Ministry of Finance, Planning and Economic Development. These taxes	majorly related to Value Added Tax (VAT)	and Income tax. For example,	Government committed to pay tax on	the business chargeable income of Cipla	Quality Chemical Industries Limited,	National Cement Company Limited,	Guangzhou Dongsong Energy (U) Co. Ltd.	among others. All these commitments	were made following executive directives	with no evidence of any budget. These	directives have also impaired Uganda	Revenue Authority collections targets,	since these taxes could have been paid	by these companies, however they now	comprise an obligation for government	instead.	We have requested the Ministry of	Finance to provide a value-for-money	analysis as justification for the accrued	arrears, however, this has not been	provided. Therefore, it is uncertain as to	whether Government can justify the	benefit accrued from the obligations	
the procidential direction	tracker and the budget submissions.	To encourage objectivity, a criter	could be developed that justifies	_	to pay on a payer's behalf.						5															

Pg.	23	23
Sec.	2.2.11	2.2.11
Title	Executive orders that are not budgeted for	Executive orders that are not budgeted for
Issue (as stated in the E&Y report)	In a letter dated July 2014 and addressed to all Accounting Officers of Government Ministries, Departments & Agencies, – the Executive Director Uganda Media Centre - requested for the provision of financial contributions from various MDAs for the production and publication of a handbook, "Uganda - Constitutional & Independent State. "We however note that no budget line was allocated from which the entities will obtain funds to support the request made in this executive order. Wall mark, the supplier/publishers proceeded to produce the book and were thereafter not able to receive full compensation for their services. The net impact is that the amount was in arrears as at 30 June 2019.	During the 2015/2016 financial year, University non-teaching staff performed a strike action. The Executive later wrote and asked University non-teaching staff to suspend their strike and directed MoFPED to enhance their salaries in the next financial year (2016/17). He stated that government did not have money for salary increment that financial year (2015/2016). Furthermore, that directive stated that the arrears arising out of non-payment of enhanced salaries due to the non-teaching staff for the financial year 2015/2016 be paid together with the enhanced salaries in financial year 2016/2017. However, when we reviewed the budgets for these periods, we noted that the hudgets did not reflect the
Action Action	Walldate this was an actual request and who it was directed to. Payment should be made to the vendor from a central account. If the MDAs did not agree to support this endeavor, then the future budget of Uganda Media Centre can be deducted until the amount is paid back. The payment can be provided through a line of credit or loan from the Treasury. The Treasury can be repaid from subsequent appropriations.	moffed should keep track of all presidential actions that could potentially have a budget impact. Leadership and direction should be provided by sector desk officers to ministries to include costs associated with presidential directives into the budget requests. The sector desk officers should reconcile between the presidential direction tracker and the budget submissions.
Rudget	Directorate, AGO, IAD	Other MDAs
Management/	Process Improvement	Process Improvement
Budget	Planning	Planning

24	24		Ď.
2.2.13	2.2.12		Sec.
Amounts due to other government parastatals reported as arrears	Delays in project implementation which led to arrears		Title
In our review, we noted that there were some votes that had arrears relating to amounts due to other government agencies. The Ministry of Justice and Constitutional Affairs has for fifteen years maintained an arrear of UGX 3,478,235,140 that is due to the Companies in Liquidation account. The arrear was accrued irregularly in the financial years 2004/05 and 2005/06	During the review of domestic arrears as at 30 June 2017, the National Agricultural Advisory Services (NAADS) did not report any arrears. As at 30 June 2019, however, the vote has reported arrears of UGX 34,990,758,668. The arrears have not been accrued over one financial year, but over a number of years. The vote explained that it could not report the arrears until the completion of the deliveries, the review process, and certification by Operation Wealth Creation. The vote represented that although budgeted funds were provided in previous financial years, the funds were returned to the consolidated fund because the project activities had not been completed within the financial years to which the arrears related. Therefore, delays in project implementation have created an arrears problem that is avertible.	salary enhancements that were provided for in the presidential directive and that these enhanced.	Issue (as stated in the E&Y report)
Aged accounts should be reviewed to debt write off. Policies and guidelines should be revised to assists MDAs achieve debt write off in uncollectable instances. Minister of Finance and Parliamentary approval should be considered for debt write off.	An encumbrance process for valid expenditures needing funding in the subsequent year should be developed. Encumbrances can only be done if they meet certain criteria, such as a contract, PO, or by exception by the Director Budget. A system of re-appropriation of monies in a subsequent budget can also be developed. The re-appropriation must meet established criteria and be approved by the Auditor General.		Action
Directorate, AGO, IAD	Budget Directorate, AGO, IAD		Responsibility
	Management/ Process Improvement		Classification
Planning	Planning		Category

Pg.		24
Sec.		2.2.14
Title		Financial loss caused by mismanagement of ministry of health project
Issue (as stated in the E&Y report)	funds from the Companies in Liquidation account without parliamentary approval, to pay for rent accrued on additional office space for the Official Receiver and the Administrator General. The Solicitor General, has indicated the rigors of the Government debt write-off process, however, the Ministry of Justice and Constitutional Affairs has not explored	implementing a donor-fund project, acquired over 70,000 bicycles for the implementation of the project, for which the donor had contributed over US\$ 400,000. The bicycles were kept in storage for over two years because Ministry of Health did not provide the distribution list to the supplier to deliver them to the respective locations determined by the Project Manager. As a result, the supplier incurred demurrage and storage costs of US\$ 3 million that even exceeded the donor grant of US\$ 400,000 provided for the activity. The project manager therefore caused irredeemable financial loss of US\$ 3 million that had not been budgeted for and is now recorded under arrears.
Action		This issue seems to have been resolved, but processes should be modified so it does not happen again. Detailed planning prior to receiving goods such as bicycles should have a dissemination plan prior to the order being placed.
and of the second		AGO, Budget Directorate

25		Pg
2.2.15	2.2.15	Sec.
Irregularities of the procurement procedures of Uganda police force and Uganda prisons services	Irregularities of the procurement procedures of Uganda police force and Uganda prisons services	Title
We also noted deliveries of foodstuffs to UPF before the issuance of call-off orders. This implies that deliveries were made without any binding contract. There is no evidence that such items were urgently needed or justified, since there were instances where call-off orders were issued after a period of one year after the delivery.	The UPF and the UPS procure large amounts of food under framework contract arrangements, as guided by the PPDA Act. At Uganda Police, framework contracts with successful providers of foodstuffs are non-existent and there was no evidence of bidding and procurement evaluation/approval process for procurements from Exodus SACCO and Mirembe Millers Ltd. In addition, call-off orders were not issued when procuring hot meals from Exodus SACCO and procuring meals and refreshments from Mirembe Millers Ltd. This is contrary to the requirements of the framework contract entered into between Uganda Police Force with Exodus SACCO and Mirembe Millers Ltd.	Issue (as stated in the E&Y report)
Websites can be modified to notify vendors doing business with government entities, that unless documentation such as a PO, LPO, or contract is received, they risk nonpayment, since such a procurement may not have been valid. Accounting officers should develop standard operating procedures and notifying staff that without going through the proper procurement, the vendor will not be naid and risk disciplinary action.	Review policies and procedures of now procurements are done at UPF and UPS. The review of required documentation and adherence of random procurement should be undertaken. From this review, areas of improvement and pain points should be identified, and a corrective plan developed. Procurements made without adhering to procurement guidelines may need to be redone.	Action
MOFPED (IAD), PPDA	AGO, Budget Directorate	Responsibility
Process Improvement	Process	Classification  Management/
Standardization		Standardization

25	25	25	25	Pg.
2.2.15	2.2.15	2.2.15	2.2.15	Sec.
Irregularities of the procurement procedures of Uganda police force and Uganda prisons services	Irregularities of the procurement procedures of Uganda police force and Uganda prisons services	Irregularities of the procurement procedures of Uganda police force and Uganda prisons services	Irregularities of the procurement procedures of Uganda police force and Uganda prisons services	Title
The use of restricted procurement method to procure food and firewood was unreasonable and inappropriately applied in line with Sec.82 of PPDA Act 2003 and Sec.3-4 of the Fourth Schedule under PPDA Act 2003. These sections require use of restricted method when	There was no evidence of framework contracts upon which call-off orders were issued for foodstuffs and firewood in line with Sec.1 of PPDA guidelines 10/2014, which requires call-off orders to be issued only under a framework contract following open domestic bidding. Similarly, no approval was sought from the Solicitor General.	UPS procured food items and firewood under classified/restricted procurements using direct procurement with vetted shortlisted providers instead of using open domestic bidding with framework contracts as per Sec.6 of PPDA guidelines 10/2014.	On other occasions, deliveries were made after the expiry of call-off order validity periods. Although suppliers were required to make deliveries within sixty days, there were occasions when deliveries were made after 182 days from the call-off order issue date.	Issue (as stated in the E&Y report)
Accounting officers should develop standard operating procedures and notify staff that without going through the proper procurement, the vendor will not be paid and risk disciplinary action. Additional training should be provided to staff who are responsible for procurement to reinforce appropriate	Accounting officers should develop standard operating procedures and notifying staff that without going through the proper procurement, the vendor will not be paid and risk disciplinary action.	Accounting officers should develop standard operating procedures and notifying staff that without going through the proper procurement, the vendor will not be paid and risk disciplinary action.	Websites can be modified to florify vendors doing business with government entities, that unless documentation such as a PO, LPO, or contract is received, they risk nonpayment, since such a procurement may not have been valid. Accounting officers should develop standard operating procedures and notifying staff that without going through the proper procurement, the vendor will not be paid and risk disciplinary action.	Action Action
MOFPED	IAD, AGO	MOFPED (IAD), PPDA	(IAD), PPDA	MOFPED
Management/ Process Improvement	Process Improvement	Management/ Process Improvement	Improvement	Process
Standardization		Standardization		Standardization

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Sec.	2.2.17		Sec.	202
	Reconciliation of releases against payments made		HITIE	Title
arrears of UGX 6 billion as at 30 June 2019.	A review of reconciliations prepared by Accounting Officers to account for releases made by Ministry of Finance to the respective MDAs for purposes of settlement of expenditure arrears, over the last five financial years, and the first quarter of the financial years, and the first quarter of the financial year 2019/20 was done. The Accounting Officers were expected to maintain a record of the suppliers paid, with each release. It is expected that if Accounting Officers, maintained an accurate record of domestic arrears, and applied the releases specifically to settle arrears declared to the Accountant General, that this information would be available for our review, without undue effort.  To our dismay, most Accounting Officers were unable to provide a reconciliation to account for the items paid for with the releases made, while the few Accounting Officers that were able to provide the reconciliation, did not prepare an accurate report, or the report provided only provided amounts, with no specifics/listings to detail the suppliers paid. Some Ministries could not prepare	arrears of UGX 6 billion as at 30 June	וסטעב נמס סנמנכט וווי נווכ בסי י-די	Issue (as stated in the E&Y report)
work and the budget of such commissions will help prevent overages.		work and the budget of such		Action
	AGO, IAD, Budget Directorate, MDAs			
	Management			
	Standardization			

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Sec.	Sec.										
Title	Title										
Issue (as stated in the E&Y report)	Issue (as stated in the E&Y report) receiving amounts of over UGX 68 billion since 2013/14, the Office of the President, did not provide a record of the arrears settled with these releases.  Other notable MDAs that could not provide a reconciliation for releases against payments include the following: State House, Office of the Prime Ministry of Foreign Affairs, Ministry of Justice, Ministry of Finance, Ministry of Internal Affairs, Ministry of Agriculture, Ministry of Lands, Ministry of Education and Sports, Ministry and Co-operatives, Ministry of Works and Transport, Ministry and Communications Technology and National Guidance,	Ministry and Communications	Ministry of East African Community	Affairs, Ministry of Tourism, Courts of Judicature, Electoral Commission, among	others. Although the Ministry of Defence	reconciliation, the releases report in the	reconciliation provided did not agree to	the records provided by Ministry of Finance. The reconciliations provided by	a number of votes included manual	adjustments made to prior-period arrears positions, and these adjustments	were not supported.

26	26		è
2.2.17	2.2.17	2.2.17	Sec.
Reconciliation of releases against payments made	Reconciliation of releases against payments made	Reconciliation of releases against payments made	Title
Accounting Officers have not put in a place a robust, universal and fool-proof methodology for the accumulation and monitoring of domestic arrears. This situation is not helped by Government's reluctance to fully adopt an accrual-based methodology of accounting. From our observation, Accounting Officers	For a number of votes, for which the reconciliation was provided, the settlements made for most of the financial years for which releases were made by Ministry of Finance, far exceed the release made. This implies that Accounting Officers were able to settle arrears regardless of whether funds were released, or not. The payments were made from the current-period budgets in those respective financial years, and therefore expenses that should have been paid for with the budgets for those years, would form part of the arrears stock in that accounting period. These MDAs include Ministry of Defence and Gulu University.	For a number of accounting periods, payments were not made, despite a release being made available. This is exemplified at the Ministry of Gender, where releases were made in 2015/16, but no payment was made. At Uganda Human Rights Commission, there was no listing of payments made to account for releases made in 2018/19.	Issue (as stated in the E&Y report)
Move toward an accrual-based accounting method or at the very least a modified accrual basis. The handling of accruals across government should be standardized and Accounting officers be required to adhere.	creation. MDAs should be held accountable to staying within the budget. MOFPED can review the expenditure needs of ministries and right size budgets as appropriate.  An encumbrance of needed funds can be implemented for valid expenditures that cross fiscal years. These encumbrances can only be done if they meet certain criteria, such as a contract, PO, or by exception by the Director Budget. Or a system of re-appropriation of monies in a subsequent budget can be developed.  The re-appropriation must meet established criteria and can be approved by the Auditor General.	Research where the funds released went. MDAs should be responsible for the funds appropriated to them and be able to explain how the funds are spent. Develop a system of unallocating the appropriation until the payment actions can be validated by MOFPED. Meaning, hold these funds aside until payment is ready to be made and MOFPED can have final sign off and release then funds.	Action
MOFPED/AGO	MDAS	MOFPED	Responsibility
Improvement	Process Improvement	Process Improvement  Management/	Classification
Planning		Planning	Category

Pg.	q																27																		
Sec.																	2.2.18																		
Title																	Valuation of	compensation to	ranchers																
Issue (as stated in the E&Y report)	compile the record of domestic arrears at the end of the financial year, and during	the financial year, all records in IFMS, are	based on cash-based accounting	principles. Therefore, domestic arrears,	and their accounting do not form part of	the day to-day KPIs of accounting	personnel. If Government were to adopt	an accrual method of accounting, arrears	would be monitored on perpetual basis,	and records of which arrears have been	settled from period to period would be	easily obtained from the IFMS data	records. We commend Lira and Arua	Regional Referral Hospitals for being two	of the votes that provided accurate	reconciliations.	The Ministry of Lands, Housing and	Urban Development has arrears	constituting of amounts that are due to	ranchers. We noted that substantial	payments had been made over the last	two financial years to clear the	outstanding obligations, however, the	outstanding amounts are not reducing.	On further analysis, we noted that	17 hillion to only five ranchers, and these	ranchers were paid, at amounts that	have been revalued upwards by the	Government Valuer, over the last two	financial years. Therefore, even for these	ranchers who have been paid, the	outstanding amount as at 30 June 2019 is	higher than the amounts that were	outstanding as at 30 June 2017. III our	ectimation in case the current trend
Action																	Right size the budget to include all valid	costs. Pay ranchers based on the initial	agreement. Review and analyze the	process, by which MOFPED can validate	the costs during budget development.											5			
Kesponsionicy																,	NOPED																		
																	IAIque																		
																Bildget	Planning	0																	

Pg.		27
Sec.		2.2.19
Title		Management of payments to co-operative unions
Issue (as stated in the E&Y report)	the revision of the amounts due to over 30 other ranchers. This is unsustainable, and government should instead consider a fastidious and persnickety negotiation process with the ranchers to offer the book amounts to the ranchers that remained unpaid. The payment of revised amounts to the five ranchers will only embolden the unpaid ranchers to seek for the same in Courts of law.	The Ministry of Trade, Industry and Cooperatives has set up initiatives to support and rejuvenate the activities of Cooperatives in Uganda. One such initiative is the compensation for losses incurred by Cooperatives due to war. A verification committee was set up comprising of Technical Officers from a number of Government Ministries, Departments and Agencies to analyze and study the details of the claims and thereafter determine a modest package for compensation as per the claim made. The verification committee received claims from a total of 22 cooperative societies of which they verified amounts due to 7 Cooperatives. The Government has paid out a total sum amounting to approximately UGX 30.8 billion to the Cooperatives to date, with payments of approximately UGX 17.6 Billion having been made to Cooperatives who were not verified by the Committee.  Therefore, the process has lent itself to the nossibility of fraudulent payments.
Action		Committees such as these should report to MOFPED and AG prior to the disbursement of funds. The findings of the committees should be agreed to by MOFPED and IAD. The tracking of issues and potential payments should be maintained by MOFPED for validation.
The state of the s		AGO, Budget Directorate), Committees
		Process Improvement

28	27	Pg.
2.2.21	2.2.20	Sec.
Hand-over process in government	Creation of new administrative centres with limited budget increments	Title
Ministries, Government Agencies and Local Governments like any other entity are prone to departure of staff in the form of resignation or other. However, often people leave without handing over all responsibilities. As such, the institutional memory for many votes does not exist, since after the departure of the previous Office Holder, the new Office Holder does not have the required information to account for the arrears in the manner required. over. At Ministry of Internal Officers, the Internal Audit Department and the Accountants could	We noted that the creation of new administrative centres is often not supplemented by the revision of the period budgets to incorporate the new centres created. For example, due to the rapid expansion of Kampala's population, and as part of government efforts to improve service delivery to its citizens, the number of public hospitals planned for the city were increased. Two such newly created hospitals are Kiruddu and Kawempe Referral Hospitals which commenced operations in 2016. However, the creation of Kiruddu and Kawempe Referral Hospitals was not accompanied by increase in the utilities budget for the national referral hospital to cater for the new respective centres, such as to combat the inevitable consequence that electricity and water arrears for the accounting entity (Mulago Hospital) were due to increase.	Issue (as stated in the E&Y report)
Records should be maintained electronically in IFMS. The system should be modified to capture backup documentation. Validity checks can be programmed to not allow payments unless an attachment is uploaded to the transaction. The management of staff should include working in teams and storing a file centrally that a team can access. Rotating staff assignments in a year can also prevent the lack of knowledge transfer. Maintaining a central file of all purchases and payments that is accessible by others will assist in	created entities which will have a future budget impact. Leadership and direction can be provided by sector desk officers to ministries to include costs associated with new facilities or approved entities. The sector desk officers can reconcile between the presidential direction tracker and the budget submissions. During budget development, an operational and maintenance (O&M) exercise should be undertaken which should account for all new facilities coming online or new entities that will need O&M funds. This list should be tracked from year to year and budgets adjusted to accommodate the new costs.	Action  MOFPED should keep track of newly
MOPS	MOPS	MOFPED,
Improvement		Management
	Planning	Budget

_		28		åd
		2.2.22		Sec.
	IPPS	Management of salary changes in		Title
didn't affect the changes immediately.	Management Information System that Is being implemented in Ministries, Departments, Agencies and Local Governments (MDAs & LGs) to perform various human resource functions. Implementation of IPPS was part of the Public Service Reform programmes aimed at strengthening accountability and improved service delivery through automation of Human Resource functions and provision of reliable and timely information for decision making. There were however delays in the adjustments of staff salaries onto the system. This arose on occasions where there was a staff promotion or a change in the pay scale of an employer to a higher one. The acceptance letters of affected employees were put on file, but their salary took months before being changed in IPPS. These unadjusted amounts led to increases in the arrears 'amounts led to increases in the arrears 'amounts led to increases in the shout changes made to individual salary status, but Ministry of Public Service	Integrated Personnel and Payroll System (IPPS) is a computerized Human Resource	arrears accrued because the previous office holders did not leave any information to guide the new team.	Issue (as stated in the E&Y report)
	modifications made. Develop written procedures for implementing salary/personnel changes in the system and identify the number of days it should take for a step to be completed.  Automate the entire process.	Document the workflow process and identify the pain points. These delays	help prevent knowledge loss.	Action Action Action Action Action
		IAD, MoPS		
		Management/ Process Improvement		
		Stalidaldization		

31		<b>Pg.</b> 30	
2.2.24	-	Sec. 2.2.23	
statements	-	The directorate of government analytical laboratories – case study in the management of domestic arrears	Tialo
documents had not been recorded in the	requirements of the facilities.	DGAL, however, has achieved its objectives of having no arrears at the expense of meeting its mandate. Since reagents are not purchased when funds are not available, a number of forensic analyses remain outstanding for long periods of time, thus interfering with the effectiveness of the Ugandan justice system. The insufficient allocations made, also imply that ability of the Directorate to earn funds from the private market through such services as DNA tests, computer fraud investigation, etc. is also curtailed. The Directorate, therefore, appeals to Government to review its plan for those Directorates that could be self-sufficient, and support them where needed, to assist their ability to increase their non-tax collections. This appeal extends to the management of the private wings of regional referral hospitals that the collections from the private wings of hospitals that the medicinal needs required to meet the medicinal needs required to meet the needs of high-end clients. With better facilitation, receipts from the private wings from such hospitals could assist in addressing the funding requirements of the facilities.	Issue (as stated in the E&Y report)
	Accountability seems to be the key to	Find the balance between meeting the nee arrears. MDAs should be held accountable their approved budgets. However, if an MI develops arrears, MOFPED should review and several solutions can be implemented: to meet the needs, 2) reprioritize the activity function within the identified priorities, 3) program/services by classification accordin (high cost/low performance, low cost/high medium cost/low performance, medium comperformance. Eliminate high cost/low impact Consider eliminating high cost/low impact to the cost of the cost	Action
AGO, Budget Directorate)	MOFPED (IAD,	MOFPED, MDAs	Kesponsionity
	, Management	Mar.	Classification
	Accountability	Planning Planning Accountability	Disdort.

Ţ,																
Sec.																
for most of the votes																
submitted financial reports; for example, a number of transactions at Ministry of Local Government had not been recorded in the submitted financial reports resulting in the reported amounts being understated.  b) Errors in amounts reported: Some of the amounts reported in the submitted financial reports were erroneously stated. c) Double recorded transactions: Some of the reviewed transactions were recorded twice in the submitted financial reports. d) Arrears being reported by more than	one vote: This was common with arrears arising from obligatory contributions to	international organisations which were	reported by the Ministry of Finance as well as the implementing votes.	e) Unreported arrears that the votes	claim to be valid.	subsequent period: we noted that some	arrears reported posted related to the	subsequent period.	booked as payables:	h) Advances made by Ministry of Finance	to respective votes net of settlements	made to the consolidated fund from	internal revenue collections were booked	as arrears by some votes like Makerere	University Kyambogo University	Office off, Nation 80 Office (1)
should take a more active and proactive role in managing and preventing arrears.													<u>a</u>			

End

# ANNEX 4: GUIDLEINES FOR INITIATION AND SUBMISSION OF VIREMENTS AND SUPPLEMENTARIES

### 1. VIREMENTS

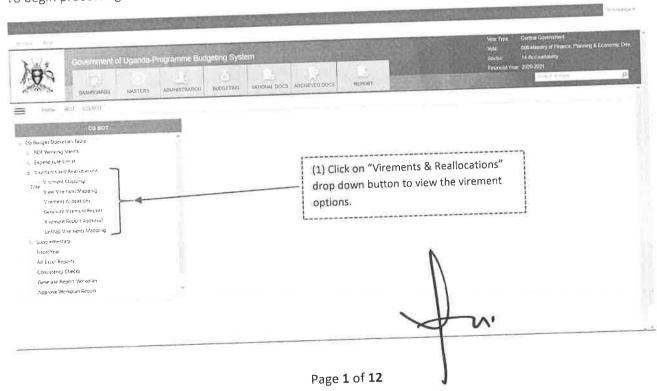
#### 1.1 Virement Mapping

During budget execution, MDAs may wish to implement virements (reallocations); shifting budget provisions from one program, sub-programme, output or item to another to secure sufficient funding for an activity against the items they wish to spend on. Virements lead to adjustments to the approved budget reducing the provisions on the items losing and increasing the provisions on items receiving. Virements are done within the 10% limit, meaning not more than 10% of the Budget can be moved from an item.

To implement virements, the User

- Identifies and selects the outputs and items (the User must specify the Fund, Funding Source, Sector Code, Vote Code, Program Code, Sub Program, Key output, and Item) losing budget provisions, and specifies the amount they will lose;
- These source items MUST have a positive balance on their approved budget after any releases;
- Identifies and selects the outputs and items receiving additional budget provisions and specifies the amounts they will receive;
- You may have multiple source items and multiple destination items;
- The same item cannot be selected for both source and destination;
- The aggregate provisions form source items MUST equal to the aggregate provision distributed under destination items.

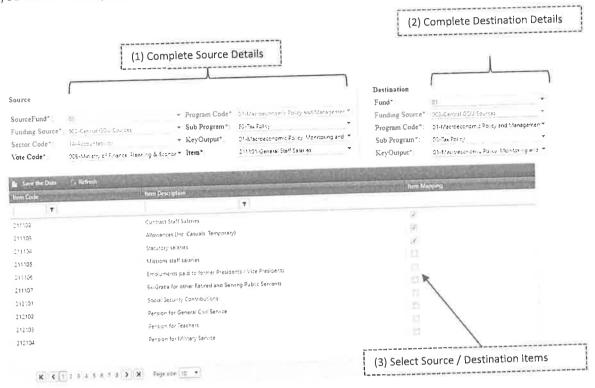
To begin processing a virement, Click on the Virements menu plus sign to display the sub-menus.



# ANNEX 4: GUIDLEINES FOR INITIATION AND SUBMISSION OF VIREMENTS AND SUPPLEMENTARIES

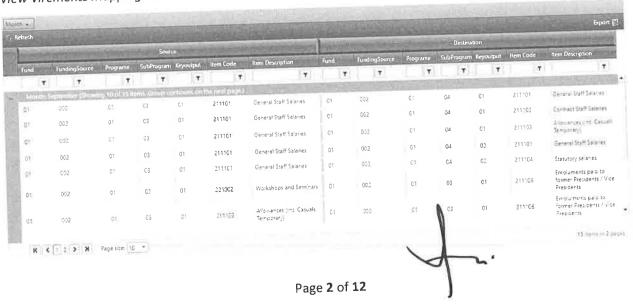
## 1.2 Mapping: Selecting Source and Destination items

Following the screen above, selection the 'Virement Mapping' which will return the screen below. This is where you will to identify source and destination items during virement.



#### 1.3 View Virement Mapping

After source and destination mappings have been made, the user can proceed to view these mappings under the "View Virements Mapping" menu as displayed below.



## ANNEX 4: GUIDLEINES FOR INITIATION AND SUBMISSION OF VIREMENTS AND SUPPLEMENTARIES

### 1.4 Undertaking Virements (reallocations)

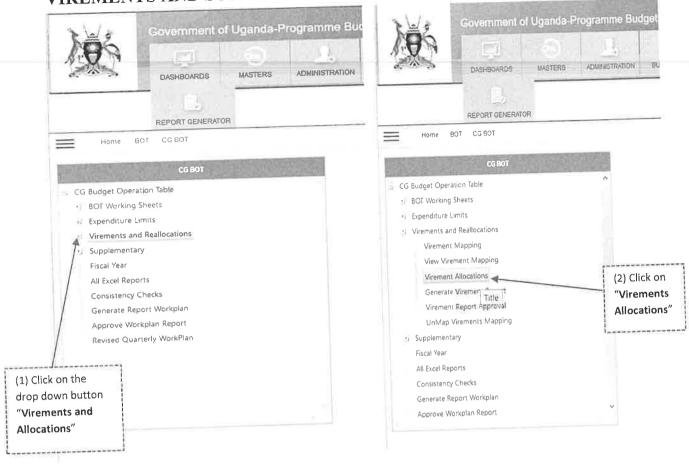
This next stage allows the User to specify the amounts deducted from the Source items and its distribution to the destination items. The User will be required to specify the reasons for such a virement.

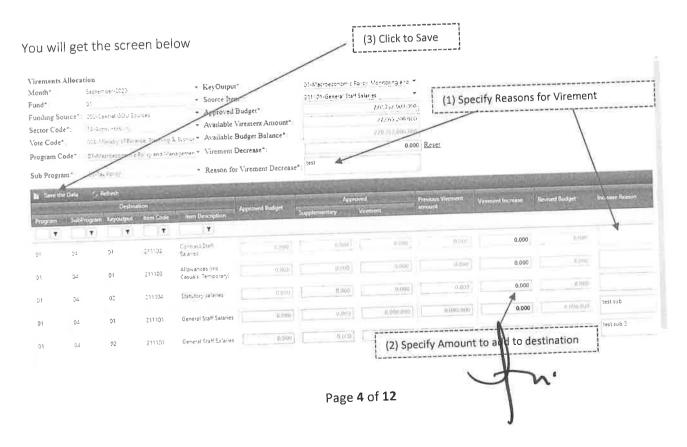
#### Note:

- The amount available for virement may not exceed the balance on approved budget provision of an item. (i)
- (ii) The amount removed from an item cumulatively cannot exceed 10% of its approved budget
- (iii) The aggregate provision distributed across destination items cannot exceed the aggregate total from source items

In the screen below, click on the drop down button (the one with a plus (+) sign) next "Virement and Reallocations" and small section of 6 items will appear. Select "Virements and Allocations"

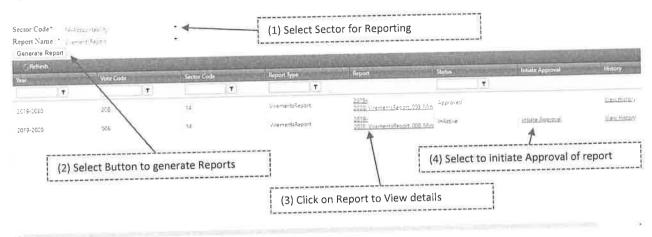
ANNEX 4: GUIDLEINES FOR INITIATION AND SUBMISSION OF VIREMENTS AND SUPPLEMENTARIES





### 1.5 Generate Virement Report

Once the virement has been completed, the user can generate a virements report under "Generate Virements Report" as displayed in the screen below.



Details of each column in the display are as follows;

- ✓ Year –displays the financial year information
- ✓ Vote code- displays the vote code
- ✓ Sector code displays the sector code
- ✓ Report type –display the report type details virement in this case
- ✓ Report displays the link which if selected, the user is able to view the actual data in report.
- ✓ Status- gives status of the report (Inactive, Active, Approved)
- ✓ Initiate approval displays the link button allowing the user to initiate the report approval process
- ✓ History displays the link button allowing the user to view the report approval process history.

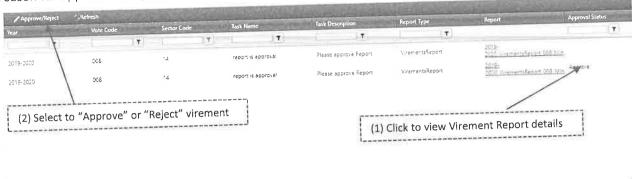
### NOTE:

The user must revise their workplans and submit their "Revised Workplan" report before Initiating approval of the Virements report.

1.6 Approve Virement Report (By Accounting Officer and all Users in Approval Hierarchy)

Once the virement report has been submitted (*Initiated Approval*), The Accounting Officer and there after all Users in Approval Hierarchy will either *Approve/Reject* the virement report after review. The user must specify the

reason for approval or rejection.



Details of each column in the display are as follows;

- ✓ Year –displays the financial year information
- ✓ Vote code- displays the vote code
- ✓ Sector code displays the sector code
- ✓ Task name- Name assigned to Ask
- ✓ Task description- Action required of User
- ✓ Report type display the report type details virement in this case
- ✓ Report displays the link which if selected, the user is able to view the actual data in report.
- ✓ Approval Status- to show the status of the report (Active, Approved)
- ✓ History displays the link button allowing the user to view the report approval process history.

## 2. SUPPLEMENTARY

### 2.1 Supplementary Allocation

Supplementary provisions cause an increase in the approved budgets of votes and are meant to finance activities not foreseen at the time of budget preparation. Supplementary have to follow specific requirements defined in the Public Financial Management Act namely; supplementary requests must fall within the 3% threshold of the total approved budget for a given FY are approved by the Minister.

Supplementary requests are initiated by MDAs and processed by MoFPED. To request for a Supplementary click on the plus sign on "Supplementary" and thereafter select "Supplementary Allocation" to display the screen below.

## 2.1.2 Processing Supplementary Allocations

After selecting "Supplementary Allocation" the screen below is displayed

pplementary A	llocation					(1) Specify benef	iting output here	≥
ind" E inding Source" ector Code" ote Code" apporting Docur	2019-2020_VireinentsR	Sub Program  * KeyOutput*: OutPut Class  Seec:	50-Tax Po 91 Marik 91-Outp	economic Policy Monte of outs Provided  Delete Merge all the	supporting document		Upload support	
Save the Data	• Wage	The Control of the	per like	EL PHONE	adaz ka		Havised Budget	Increase Reason
em Code	Item Description	Approved Budget	Vir	enents	Previous Supplementary	Supplementary Increase	Hearted Buoyer	
Τ.	T	1021						
11102	Contract Staff Salaries	0.00	инаполост	0.000000000	m signification	0,00000000	H booksood H	
	Geneial Staff Salaries	210 Els (000 to	50010096	tis nod to contitions	p obgrood	0,000000000	270:242,000 HOROSPORT	
11101	Mas one stoff so ones		000000000	\$.000mm/c	(CDH06000	0,0000000000	2 sécésitats	
11154	Statutory salaries	80	perspectation of the perspecta	0.540000000	1.500	0.000000000	a.men0/mmin	1
	(3) E	nter "Suppleme	entary p	rovisions here		(4	) Enter Reasons	here

As illustrated above, the user makes the selection of the item to receive the additional budget provision. Upload of supporting documents are required to complete the supplementary request. The user then proceeds to allocate the proposed supplementary amount.

Details of each column in the display are as follows;

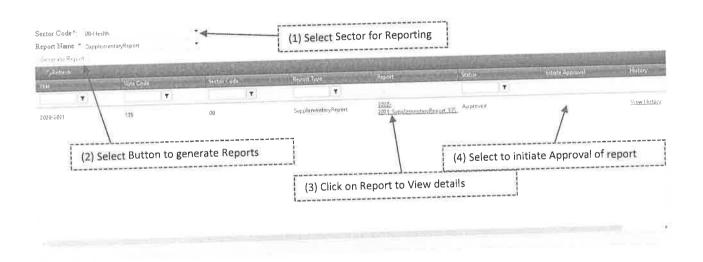
- ✓ Item Code- displays the Item code
- $\checkmark$  Item Description- display the detailed description of the item.
- ✓ Approved budget displays the approved budget provision for that specific item

Page 7 of 12

- ✓ Supplementary Increase- allows the user to enter the value for the supplementary provision
- ✓ Revised budget displays the change to the budget (budget + supplementary) after supplementary entry.
- $\checkmark$  Increase Reason- allows the user to entre reason for the Supplementary provision

### 2.1.3 Generate Supplementary Report

Once the Supplementary request has been defined, this next stage allows the user to generate the Supplementary report based. The User can view the report after clicking the "Generate Report" button. The User can then submit the report for approval by selecting the "Initiate approval" button. This will effectively send the selected report for approval



Details of each column in the display are as follows;

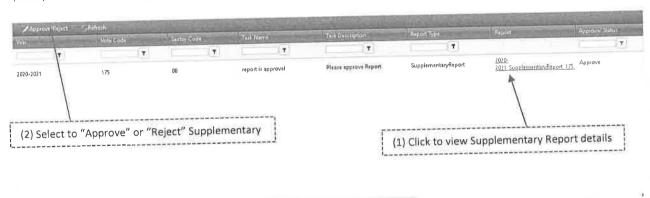
- ✓ Year –displays the financial year information
- ✓ Vote code- displays the vote code
- ✓ Sector code displays the sector code
- ✓ Report type –display the report type details supplementary in this case
- ✓ Report displays the link which if selected, the user is able to view the actual data in report.
- ✓ Status- gives status of the report (Inactive, Active, Approved)
- ✓ Initiate approval displays the link button allowing the user to initiate the report approval process
- ✓ History displays the link button allowing the user to view the report approval process history.

NOTE:

The user must revise their workplans and submit their "Revised Workplan" report before Initiating approval of the Supplementary report.

# 2.1.4 Approve Supplementary Report (By Accounting Officer and all Users in Approval Hierarchy)

Once the Supplementary report has been submitted (*Initiated Approval*), The Accounting Officer and there after all Users in Approval Hierarchy will either *Approve/Reject* the Supplementary report after review. The user must specify the reason for approval or rejection



Details of each column in the display are as follows;

- ✓ Year –displays the financial year information
- ✓ Vote code- displays the vote code
- ✓ Sector code displays the sector code
- ✓ Task name- Name assigned to Ask
- ✓ Task description- Action required of User
- ✓ Report type display the report type details Supplementary in this case
- ✓ Report displays the link which if selected, the user is able to view the actual data in report.
- ✓ Approval Status- to show the status of the report (Active, Approved)
- ✓ History displays the link button allowing the user to view the report approval process history.

## 2.1.5 View Supplementary Allocation

After Supplementary allocations have been made; the user can view the allocations by selecting the "View Supplementary" menu. The screen below is displayed.

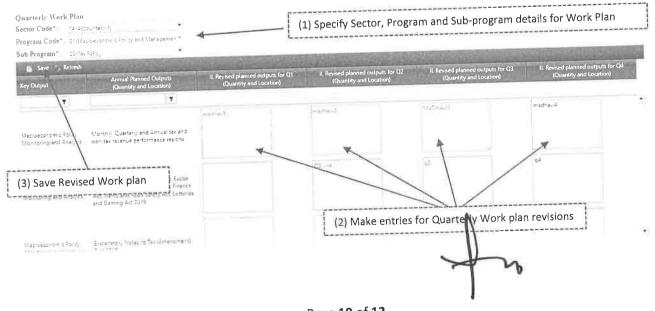
, lightech		-					Designation of the second	Approved Budget		Virements	190	Supplement America	Rennet Fudget
ector	Vote		Wash arter	Subfragation	Cayonalput	iti- Code	Itam Description	THE RESIDENCE OF THE PARTY OF T		THE RESIDENCE OF THE PARTY OF T	T	T	7
7		T	T	T	T	1	Ψ.		-		-130	5 300 000 000 000 00	5 000 220 000 000 00
	223		01:	01	01	22 00	Tialle: abrosc	200 000 000 000		-10 000 69		5 000 000 000 500.00	5 000 200 000 000 00
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	301		0.1	C E	01	32"001	Tiale' across	200,000,000,00		1 200 00		3002000,000	

The Screen displays the following details relating to the Supplementary:

- Sector code display the sector code
- Vote code displays the vote code
- Program code- displays the program code
- Sub-Program code- displays the Sub program code
- Key output code- displays the Key Output code
- Item code- displays the item code
- Item description- displays the item description
- Approved Budget- displays the Approved Budget
- Supplement Amount- displays the Supplement provision
- Revised Budget- display the Revised Budget; the sum of the approved budget and supplementary provision.

### Revising Quarterly Work plans 2.1.6

After a Supplementary or Virements allocation has been made, the user MUST revise the workplans of the affected Key Outputs. On selection of the menu "Revise Quarterly Workplan" the screen below appears.



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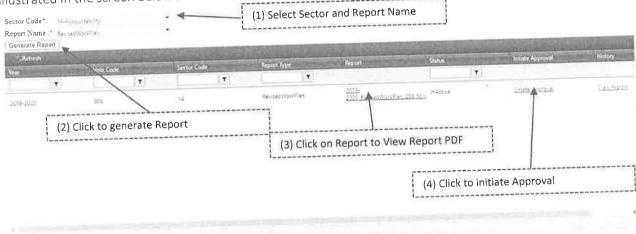
The user provides proposed revised quarterly workplans as illustrated above and clicks save thereafter.

The Screen displays the following details:

- Key output displays the Key output name
- Annual Planned Outputs (Quantity and Location) it will display the Annual Planned Outputs details
- II. Revised planned outputs for Q1 provides column entry for revising Q1 plan
- II. Revised planned outputs for Q2 provides column entry for revising Q2 plan
- II. Revised planned outputs for Q3 provides column entry for revising Q3 plan
- II. Revised planned outputs for Q4 provides column entry for revising Q4 plan

### Generate Work Plan Report 2.1.7

Upon finalizing with the workplan revisions, the User is able to generate the report and forward it for approval as illustrated in the screen below



Details of each column in the display are as follows;

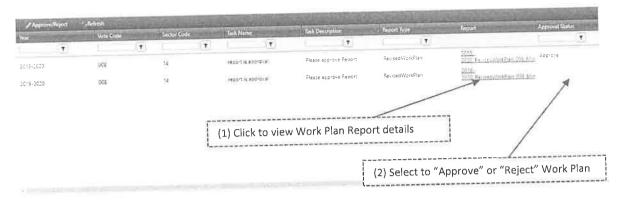
- ✓ Year –displays the financial year information
- $\checkmark$  Vote code- displays the vote code
- ✓ Report type –display the report type details Work plan in this case
- ✓ Report displays the link which if selected, the user is able to view the actual data in report.
- ✓ Status- gives status of the report (Inactive, Active, Approved)
- Initiate approval displays the link button allowing the user to initiate the report approval process
- History displays the link button allowing the user to view the report approval process history.

Note:

Virements and Supplementary Reports can only be submitted after submission of the Revised Workplan report.

2.1.8 Approve Work Plan Report (By Accounting Officer and all Users in Approval Hierarchy)

Once the Revised Work Plan report has been generated, the Accounting Officer as well as all other users in the approval hierarchy are able to *approve/reject* the reports. The user clicks on the "Approve Workplan Report" menu and the grid below is displayed. Reasons MUST be provided for rejection/approval.



Details of each column in the display are as follows;

- ✓ Year –displays the financial year information
- ✓ Vote code- displays the vote code
- ✓ Task name- Name assigned to Ask
- ✓ Task description- Action required of User
- ✓ Report type –display the report type details Work plan in this case
- ✓ Report displays the link which if selected, the user is able to view the actual data in report.
- ✓ Status- gives status of the report (Active, Approved)
- ✓ History displays the link button allowing the user to view the report approval process history.

SECTOR NAME  SECTOR NAME	CODE	PROJECT TITLE		6/30/2022	7 9	0.6 296.3 0.3 2.3	1 1
Agriculture	1263	Agriculture Cluster Development Project	7/1/2015	6/30/2022	7	13.2	
Agriculturo	1324	Nothern Uganda Patrikets Liveninoso improvension - special Livestock Diseases Control Project Phase: 2	7/1/2015	6/30/2022	7	13.3	ar 18
Agriculture	1358	Meat Export Support Survices		6/30/2022	2	7.3	210
Agriculture	1363	Regional Pastoral Livelihood Improvement Project	7/1/2015	6/30/2022	6		
Agriculture	1365	Support to Sustaination Front State of National Project	7/1/2015	6/30/2022	7	61.3	П
Agriculture	170	NAGRC Strategic Intervention for Aritital Genetics Improvement Project	7/1/2014	6/30/2022	86	0.8	
Agriculture	1316	Enhancing National Food Security through increased Rice production in Eastern Uganita	7/1/2015	6/30/2022	7	38,4	1
Agriculture	1357	Improving Access and Use of Agricultural Equipment and execumination through	7/1/2016	6/30/2022	6		
Agriculture	1386	Crop pests and diseases control limited at the (COMSHIP) Project	7/1/2017	6/30/2022	5.	0.7	5.6
Agriculture	1411	Developing A Market-Oriented And Environmentally Sustainable Beef Meat Industry In Uganda	1/7/2020	6/30/2022	2	3.5	
Agriculture	1663	China-Uganda South-South Cooperation Project Phase III	7/1/2014	6/30/2022		0	24.82
Agriculture		Albertine Region Sustainable Development Project	7/1/2015	6/30/2022	7	10.5	
Factor and Mineral Development		Strengthening the Development and Production Plances of Oil and Gib Securi	7/1/2015	6/30/2022		10	1.9
Energy and Mineral Development	1353	Mineral Wealth and Mining Intrastructure Development	7/1/2016	0/30/4044	7	2.5	115.0
Energy and Mineral Development	1388	Mbale-Bulambuli (Atari) 132KV transmission line mia resociation (atari) 132KV transmission (atari)	12/16/2015	5 6/30/2022	7	3,0	u l
Energy and Mineral Development	1350	Muzizi Hydro Power Project	27/1/2015	6/30/2022	7	5.0	
Education	0368	Development of Uganda Petroleum Institute Kigumba	7/1/2014	6/30/2022	01	2.7	
Education	1308	Development of Special Needs Education (SNE)	7/1/2014	6/30/2022	24	3.0	38.4
Education	1310	Albertine Region Sustainable Development Project	7/1/2015	6/30/2022	7	13	0.75
Education	1338	Skilly Development Project	7/1/2015	1	,	11.0	
Education	1339	Emergency Construction of Primary Sciences Infrastructure Development Project	7/1/2013	CCOC/3079	6	16.5	0.1
Education	1356	Uganda National Charles and Taintie (TVET-LEAD	9100012	1	6	5.0	
Education	1412	Support to Lira University Infrastructure Project	7/1/2016		6	120.2	
Education	1111	Support to NCDC Infrastructure Development	7/1/2017		3		
Education	1432	OFID Funded Vocational Project Planse II	7/1/2017		o Ch	0,3	16.2
Education	1491	African Centre of Excellence II	7/1/2017	10	, A	14.9	63
Education	1464	Tree-forment of Secondary Education Plane II	7/1/2010		2 12	5.58	703.03
Education	0000	Global Fund for AIDS, TB and Malana	7/1/2007	6/30/2022		0.55	
Health	170-1004	Mbate Rehabilitation Referral Hospital	7/3/2008				
14251th	166-1004	Homa Rehabilitation Referral Hospital	7/1/2008		14	3.3	
Health	168-1004	Kabala Rojana rojana remanna	2/1/2/18			,	410
Health	109-1004	STEERING RESIDENCE OF THE STEERING STEE	SUSCINE			2.32	
GB Health	1001-171	1 to 8 shohitation Referral Hospital	7/1/200	_		0.6	
08 Health	173-1004	Mbarara Rehabilitation Referral Hospital	7/1/200		13	2.55	10
08 Health	174-1004	Mubeade Reliabilitation Referral Hospital	7/1/201	1		17	
	163-1004	Artia Richabilitation Keerrai Proppical	7/1/201	Л.,	9	86.0	
OS Health	165-1004	Gulu Kehahilitation Keterral (105pm)	7/1/201			0.58	
	176-1004	Naguru Kenabilianien Referral Hospital	7/1/2012	6/30/2022	22 10	9.29	3.84
08 Health	1012-1014	Polit Forth Schrichten of General Hospitals	7/1/201		22 7	2,88	
	1243	Representation and Equipping of Kayunga and Yumbe General Hospitals	7/1/201	ш	22 12	10.51	
	9611	Floring Cancer Institute Project	7/1/201			1.99	70.51
	1125	ADB Support to UCI	7/1/2017		22 5	11,09	
	1436	GAVI Vaccines and Health Sector Development Plan Support	7/1/2017		22 5	0.2	338,92
	1440	Uganda Reproductive Maternal and Child Health Services Improvement Project	7/1/2017	D	22 5	2.1	
	1442	UVRI Infrastructural Development Project	7/1/2010		12	1.36	
08 Health	167-1004	Jinia Rehabilitation Referral Hospital	7/1/2010		122		
	175-1004	Morero Rehabilitation Reform Hespital	7/1/2015	5 6/30/2022	7 22	12.88	
	1/3-100+	Support to National Forestry Authority	7/1/2014	- 1	123 8	4.3	
D9 Water and Environment	1303	Support for Hydro-Power Devt and Operations on River Nile	7/1/20		122 5	50.0	
	20C1	Water Services Acceleration Project (SCAP)	7/1/2015		7.	39.4	
	1347	Solar Powered Mini-Piped Water Schemes in rural Areas	7/1/20	6 6/30/2022	022 6	21.9	
	1396	Water for Production Regional Center-North (WFRC N) based in Little	7/1/20		022 6	22,8	
	1397	Water for Production Regional Center-East (WIPRC E) based in Manie	7/1/2016		022 6	27.9	
	1398	Water for Production Regional Centre-West (WIPRC-W) based in Mostaria	7/1/2016	Н	022 6	5.9	1
	1399	Karamoja Small Town and Rural growth Centers Water Supply and Santation Project	7/1/2017		022	128.8	230.0
09 Water and Environment	1000	Mahid averal lacked Edward & Albert Integrated Fisheries and Water Responses Management (Carrett)		П	123	42.0	

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		ANNEX V: PROJECTS SCHEDULED TO EXIT THE FIF AT THE EAR OF THE COLOR	J. V.D. Cit.	ENT.	DIRATION GO		ONOR	
	PROJECT	PROTECT TITLE	DATE	DATE	IN THE PIP FY 2020/21 FY 2020/21 FY 2020/21	2020/21 F	Y 2020/21	
SECTOR NAME	CODE	ENGLISHED TO THE	7/1/2012	CCOCATO	9	0.6	296.3	295.9 Exit
CORE	1771	Arrivatives Cluster Development Project	21021111	6707070	7	0.3	2.3	2.6 Exit
Agriculture	1202	Mohami Farmers I wellhood Improvement Project	CANAL OF	6/20/2023	7	13:2		13.2 Exit
Agriculture	1354	POTENTIA DE CONTROL DE	1/1/2012	STATE OF THE PERSON	1	12.2		13.3 Exit
Agriculture	1330	LINESTED COURT I VINNE I MINOR II	7/1/2015	2707/07/2	3	0 1	46.7	47.0 Exit
Agriculture	1358	NGM EXPERSIMENT SERVICES	2/1/2015	0/30/2024	1	77		7.3 Exit
Agriculture	1363	Kegonal Pasteria Development Project	7/1/2015	0.307077		1		Exit
Agriculture	1365	Support to Sustainable Entering Decomposition Project	7/1/2016	6/30/2022	2 0	5.63		61.3 Exit
Agriculture	1425	Nulliscetoral Food Salety & Nutrition Fronce	7/1/2015	6/38/2022	1	Cito	202	AT 1 Exit
Agriculture	1325	NAGRC Strategie intervention for Attenue supervision in Fastern Centida	7/1/2014	6/30/2022	00	0.0	-	# 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Agriculture	1316	Enhancing National Food Security (mouth increases each a national through the use of labour Saving Technologies	7/1/2015	6/30/2022	1	38.4	, 1	Feet
Agriculture	1357	Improving Access and Ose of Agricultural Edulphon and	7/1/2016	6/30/2022	9			- Exit
Agriculture	1386	Crop pests and discuses control plane in the control plan (CONSHIP) Project	7/1/2016	6/30/2022	2 0	7.7	0.5	10 2 Eut
Agriculture	(1+1)	The COMESA Seed Farmonization impromonately Sostainable Beef Meat Industry In Uganda	7/1/2017	6/30/2022	, ,	0.7	200	3.5 Ex/L
Agriculture	1493	Developing A syntax control of Project Phase III	1/7/2020	22070050	0 1-	0	24 82	24.82 Exit
Agriculture		CHIEFORNIA STORY TO THE CONTROL OF T	1/1/2014	22020000	7	10.5	10	10.5 Exa
Lands, Housing and Urban Development	mount	Augustus Stocker and Production Phases of Oil and Gas Sector	51057177	CONTROL OF	7	13.4	¥.	13.4 Exit
Energy and Mineral Development		Wilson I Window Infrastructure Development.	C102010	6/20/00/20	6	1.0	1,9	2.9 Exit
Energy and Mineral Development		Mische Britanholf (Alan) 32KV transmission line and Associated Substation	010010	7114 WILL WILLIAM WILL	7	2.5	115.0	117.5 Ext
Energy and Museral Development		Annual Project	Taraca and	6.505,050				1 Exit
Energy and Mineral Development		Chambel Software (CHESASE) Project	1102017	6/30/3077	51	0.6	4	0.6 Exit
Social Development	Took	Charles and Control for all (EPSEA)	2.102012	COCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCOCO	13	55 31	41.	55.31 Exit
Justice, Law and Order	1340	CHARLES POLICE	0107/11/2	TANK WEND	8	54.33	10	54,33 Exit
Justice, Law and Order	U582	AND SHIP OF THE COURT	9007/T/V	0/202020	7	28.5	4	7.86 Exit
Justice, Law and Order	0890	Support to Justice Care and Ottom Secretary and prisons service	7/1/2916	2707/06/9	2 0	6.67		6.67 Exit
Justice, Law and Order	1395	The market and could produce an product areas and	7/1/2017	6/30/2022		0,00	85.85	
Justice, Law and Order	1443	ROUBLISHING OF FIRST BURGERS	7/1/2017	6/30/2022			322 18	2
Public Sector Management	1486	Development initiative for storing and IMP of TS Projects (DRDIP)	7/1/2017	6/30/2022	2		25.251	
Public Sector Management	1499	Development Response for Displacement and the second	7/1/2007	6/30/2022	15		1 57	
Accountability	0994	Development of industrial cares	7/1/2015	6/30/2022	ė i	2.52	37 37	
Accountability	1208	Support to national automating officer	7/1/2014	6/50/2022	7 0	4014	1255	
Accountability	128X	COLD TO Advanced Project	7/1/2015	25070570	4			
Accountability	1338	Statis Development Project	7/1/2018	2202/06/0		65.69		65.69 Exit
Accountability	1490	Balancia of Parliment	2027117	6/30/05/07	4	42.13		42.13 Exit
Legislature		Kin Moor Constition	0107017	670/3022	ь.	12.4	133.36	
		National Science Technology, Engineering and Innovation Skills Enhancement	210000	6730/2022	7	1.0		77.8 Exit
Science, Technology and Imporation		Market and Agricultural Trade Improvements Programme (MATIP 2)	200000	6/30/2022	7	1.0	109.8	110.756 Exit
18 Science, Technology and Impovation 18 Science, Technology and Impovation	novation 1360			- Carriera	4	1.0	59.5	60.502 Exit

61 1762	1761	1760	57 1758			53 1754			L		1748	1		14 1/43	1742	1741	41 1740 B	1759		37 1730 8	1735	35 1734 8	34 1733 R			30 1727 Re	1728			26 1723 Re				21 1720 Res					14 1713 Hotel	1712		1710	1709	09 170M Reto	Start	1701		01 1699 Desc	Code	
Potable Water Project	Strengthening Drought Resilience for Smaller beusehold farmers and the Postorius	Rural Development and Food Security in Northern Uganda	Retcoling of National Population Council	Retouting of Ministry of Kampalu City and Metropolitan Affairs	Schooling of Option Developing in Organization	Reposing of Mational Approximate Application	Retooning of Kultai Georgia Mandalan Arbeitan Services Secretarial	Retooting of the National Authority	Retooling of Dairy Development Authority	Retending of the National Council of Higher Education	Retogling of the Uganda Business and Technical Examination Beard	Retooling of National Council of Sports	Retooling of Mission in Washington -USA	Reporting Mission in Abu Dhubi	Reporting of Mission in Ottawa - Canada	Retwoling of Mission in DASIS - FRANCE	Retooling of Mission in New york - USA	Retooling of Mission in Moscow- Russia	Retooling Mission in Riyath- SAUDI ARABIA	Beteating of Mission in Copenhagen - Denmark	Retooning of Mission in Tehran: IRAN	Retooling of Altsgorn in Engineeria - Entopla	Retooling of Maxion in London - United Kingdom	Retooling of Mission in Cairo - Egypt	Repoling of Mission in Nutrobi - Kenya	Repoling of Mission in Dar ex stallam - Tanzania	Renonling of Mission in Abaja - Nigeria	Retooling of Mission in Addis Addis Addis - Chicagos	Retooling of Mission in Beijing - China	Retooling of Mission in Kagali - Rwanda	Releading of Mission in General - Switzerland	Retocling of Mission in Alpiets	Retoating of Mission in Rome - Italy	Repoiling of Mission in Kinshasa - D.R. Congo	Ketooling of Mission in Khanoum - Sudan	Retesting of Mission in Berlin Germany	Retooling of Mission in Kuslar Lumpur	Reposing of Mission in Quar Doha	Recooling of Mission in Mogadishu	Retooling Mission in ANX ARA	Reposing of Mission in Juna	Retooling of Ugunda Missign in Guungzhou	Rice Development Project Phase II	Repositing of Parliamentary Commission	Rehabilitation and Opgraning or Grown Source Employment Project (INVITE)	Development of Seurce of the Nice Project (Plane II)	Mt. Rwenzori Tourism Infrastructure Development Project (Phase III)	Development of Museums and Herrange Sites for Cultural Tourism (Phase II)	Project Name	
	Natural resources, Environment, Climate Change, Land and Water Mgt	Regional Development Climate Change, Land and Water Mgt	Public sector mannigement	Public sector management	Public sector management	Public sector management	Public sector management	Public sector trustingument	Public sector management	Public sector manugement	Public sector management	Public foots management	Public sector manuferment	Public sector management	Public seclar management	Public sector management	Public sector management	Public sector minuspendent	Public sector management	Public sector management	Public sector management	Public sector management	Public sector numigentant	Public sector management	Public sector number ment	Public sector management	Public sector numagement	Public sector management	Public sector management	Public leafor manuscripen	Public sector management	Public sector management	Public sector management	Public sector management	Public sector management	Public sector management	Public sector munagement	Public sector intrigrations	Public sector management			Public sector management	Dakie serter management	8	nentation	nfrustructure and Services		Televism Development		Distribute
Ministry of Lands, righting and promise and promise and promise and particular and promise and particular and p	Ministry of Water and Environment	Ministry of Water and Environment	Ministry of Local Government	National Population Council	Ministry of Kampala City and Metropolitan Affairs	Cotton Development Organization		National Appropriate Advisory Services Secretariat	Saliotal Saliota Authority	Diary Development Animatis)	National Council of Higher Education	Uganda Business and Technical Esamination bourg	1	Mission in Washington-USA	Mission at Abu Dhabi	Mession in Ottawa - Canada	15	Mission in New york - USA	Massion in Mescow- Russia	Missian in Riyadh- SAUDI ARABIA	Mission in Copenhagen - Denniurk	Mission in Tehran-IRAN	Marian in Editional - Didia	Mission in London - United Authors		Mission in Narrobi - Kenya	Mission in Dar et stalum - Tanzania	Mission in Abuja - Nigeria	Mission in Addis Ababi - Emiopia	Mission in Beijing - China	Mixion in Kigali - Rwanda	Mission in Coneya - Switzerland	Mission in Algiers	Mission in Rome - Italy	Mission in Kinshasa - D.R. Congo	Mission in Khanoum - Sudan	Mission in Berlin - Germany	Mission in Knalar Lumpur	Mission in Qatar Deha	Mission in Mogadisha	Mission in ANKARA	Mission in Juba	Uganda Mission in Guangelion	Ministry of Agriculture. Animal Industry and Fisheries	Parlianemary Commission	Ministry of Finance Planning and Economic Development	Ministry of Tourism, Wildlife and Transport	Ministry of Tourism, Wildiso and Amguiness	Ministry of Tourism. Wilding and Antiguing	Programme world and Automittee 43.32 0.000
167.84	\$9.0¢	78 70	150.17	170 17				12.36	10,96	30.29	16.04	6.16	1511	11.11	0.96	0.96	1.23	1.16	0.06	0.00	0.96	0,96	0.96	0.96	0.96	200	0.96	0.96	0.96	0.96	0.96	0.96	0.96	0.96	0.96	1.11	0.96	0.96	000	0.96	0.96	0.96	0.96	1 16	298,06	L	П	55-196	69.69	#32
	00.00							0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0000	0,00	0,00	0.00	0.00	0.00	0.00	0000	0,00	0.00	0.00	0,00	0.00	0.00	0,00	0,00	0.00	0.00	0,00	0.00	0.00	0.00	0.00	0,00	0.00	0.00	665.00	0.00	0.00	0.00	0.00
294.90	40,65	78.70	12.6	128.17				12.30	10,96	30.29	16,04	6.16	1511	3.47	1.11	0.90	1.23	1.16	0.96			0.96			П	0.96	0.96	0.96			0.96	T		П	0.96	T	0.96	100			0.96		0.96 7		600 7			90.55 72	69.69 7/	1000
7/1/2021	7/1/2021	7/1/2021		$\neg$	-	-	2012000					7/1/2021		$\neg$	7/1/2021	_	1	1				DIVINITE OF	_	1	-			7/1/2021 6/				10 1745/1//			-	10 1707/1/1	1	1	-		2012021 673		1		-	7/1/2021 6/3		1	7/1/2021 6/30	The state of
0/30/202610	6/30/2026 N		6/30/2025 N	6/30/2026 N		6/30/2025 R	6707025 Relooling	_				6/30/2025 Rd		-		6/30/202 Re		6/30/2925 Rat	6/30/2025 Ret	6/30/2025 Ref		6/30/2025 Ret	6/30/2023 Renorms	6/30/2035 Ret		6/30/2025 Res		6/30/2025 Retoding	6/30/2025 Rete	6/30/2025 Res	6/30/3025 Reto	6/30/2025 Reid				6/30/2025 Ratio	6/30/2025 Reto		6/30/2025 Retor	6/30/2025 Retooling No.	6/Th/2025 Retooling	6/30/2025 Retooting	6/30/2025 Retoc	6/30/2025 Retocking		6/30/2025 Retoo	U/1026 Non-	6/30/2026 Non-remol Yes	6/30/2036 Non-ration	
PLEAST NOU-LCOOK I CO	Non-retool Yes	Non-relool Yes	Non-retool Yes		-		clooling No		Retpoint No		Retooling No		-			Retooline No	Religion No.		Retoeling No		toding No		Remoine No	Retouting No	Retooling No	Retooling No	Reseding No		Retoding No			Retooling No	Retooling No			Betooling No A	Retocing No		Retoding No	sling No.		ome No		sime No	retool Yes	Retooling No	CLOOL 1CT	ctuol Yes	ration Yes	
- Const	No	No	No	No	No	No	No	No	No.	N. N.	No	No	No.	Z,o	Z.	Z <sub>o</sub>	No.	No	Z'o	7.0	No.	No.	No	No.	Z Z	No	No	Z.	No No	Z	No.	No.	N 76	8	No	1	2	S S	No	No.	Z'	200	2	No	N.	No	No	8	No	150

L			2//,049,2/3	9 101,057,202	1,206,584,859	Luwero District	532
4		<u> </u>			692,890,315	Lira District	531
ω					1,995,046,253	Kyenjojo District	530
ω	2,903,977,723				1,0/2,493,004	Kumi District	529
ω	2,434,472,343	2		_	1 672 403 664	Kotido District	528
ω	1,008,567,113	98,546,347	1		602,203,21	Kitgum District	527
000	1,252,014,348	122,333,396			860 139 702	KISOTO DISTITUTE	526
, u	1,008,567,113		159,097,602	58,032,849	692,890,315	Niboga District	225
, 0	1,000,507,113		159,097,602	58,032,849	692,890,315	Vibora District	10.1
٥١٥	1 000 567 113		156,354,540	57,032,282	680,943,931	Kihaale District	227
ع ارد	1,234,023,200		194,757,410	71,040,211	848,193,317	Kayunga District	573
٠ [ د	1 727 675 766		298,993,770	1	1,302,155,937	Katakwi District	522
	1 895 410 610		540,383,236		2,353,437,795	Kasese District	521
ω <u> </u>	3 475.650.368	22/ 717 765	200,760,6CT		692,890,315	Kapchorwa District	520
۳_	1.008.567.113	98 546 347	150,020,007		1,170,745,705	Kanungu District	519
7	1,704,130,640		170,005,051	62,035,114	740,675,854	Kamwenge District	518
٠,	1,078,123,466		170 060 851	60,040,000	955,/10,/80	Kamuli District	517
	1,391,127,053		719,444,969	6UE 5VU U8	205,000,341	Kalangala District	515
_	295,614,499	28,884,274	46,632,056	17,009,628	202 088 5/1	Kaberamaido District	514
	504,283,557	49,273,173	79,548,801	29,016,424	346 445 158	Kabarole District	513
1	904,232,584	88,351,897	142,639,230	52,029,451	621.212.007	Nabale District	715
	1,100,000,507	113,838,022	183,785,161	67,037,946	800,407,778	Vahala District	713
	1 165 068 907	442,020,020	93,204,112	34,019,256	406,177,081	linia District	511
-	591,228,998	57 768 548	03 364 113	42,023,787	501,748,159	Iganga District	510
(	730.341,703	71 361 148	115 200 600	25,021,100	65/,051,161	Hoima District	509
7	956,399,849	93,449,122	150,868,416	47,020,013	561,480,083	Gulu District	508
eg	817,287,144	79.856.523	178 973 919	62,035,114	740,675,854	Busia District	507
p	1,078,123,466	105.342.647	170,069,851	57,032,202	680,943,931	Bushenyi District	506
	991,178,025	96.847,272	156 354 540	130,070,027	1,553,030,017	Bundibugyo District	505
	2,260,581,461	220,879,743	356.598.074	120 073 627	1,170,745,705	Bugiri District	504
	1,704,130,640	166,509,345	268,820,087	98.055.503	1 170 7/15 705	Arua District	503
	556,450,821	54,370,398	87,777,988	32,018,123	387 784 312	Apac District	202
	591,228,996	57,/68,548	93,264,112	34,019,256	406,177,081	App District	102
	9/3,/88,93/	95,148,197	153,611,478	56,031,716	668,997,546	Adiumani District	בון בון
	בני מוד גדים	TOOLS	SIAFF COSIS	COSTS	REVOLVING FUND COSTS	VOTE NAME	VOTE
	TOTAL	GADGETS AND	CTAFF COCTS	ADMINISTRATIVE			

		134,410,045	3 49,027,752	585,372,853	Koboko District	563
857 065 320		, , c, t		668,997,546	Kiruhura District	562
973.788.937	95 148 197	Ī		1,039,335,473	Kaliro District	561
1,512,850,670	147.819.520	338 6/6 404		1,564,976,402	Isingiro District	560
2,277,970,549	222,578,818	359.341.136	_	1,013,442,700	Kaabong District	559
1,478,072,494	144,421,371	233,160,279		1 015 007,000	Ibanda District	558
695,563,527	67,962,998	109,722,484		777 855 390	Butaleja District	55/
1,321,570,700	129,129,696	208,472,720	76,043,043	907.925.241	number District	000
3,425,650,368		540,383,236	197,111,573	2,353,437,795	Viimbe District	ננט
1,/38,908,810		274,306,211	100,056,636	1,194,638,475	Wakiso District	555
2,695,308,665		425,174,627	155,087,786	1,851,689,636	Tororo District	554
2 505 200 565	91,750,047	148,125,354	54,030,583	645,104,776	Soroti District	553
020 010 761	380,592,788	614,445,913	2	2,675,990,183	Sironko District	552
2 805 155 7/0	110,439,872	178,299,037	65,036,813	776,515,008	Sembabule District	551
1 120 700 721	110,430,021	205,729,658	75,042,47/	895,978,856	Rukungiri District	550
1 304 181 617	124,052,471	200,243,534	73,041,344	872,086,086	Rakai District	549
1 269 403 436	124,020,745	246,875,590	90,050,972	1,075,174,627	Pallisa District	548
1 565 017 935	167 016 7/15	246,075,500	95,053,804	1,134,906,551	Pader District	547
1.651.963.375	161 /112 120	350 500 001	129,073,000	1,541,083,632	Ntungamo District	546
2.243.192.373	219 180 668	252 855 012	120,020,000	/16,/83,085	Nebbi District	545
1,043,345,290	101.944,497	164 583 727	60 033 981	747,707,100	Nakasongola District	544
1,182,457,995	115,537,096	186,528,224	68 038 512	012 35/ 163	Nakapırıpırıt District	543
608,618,086	59,467,623	96,007,174	35.019.823	118 173 466	Mukono District	542
1,530,239,758	149,518,595	241,389,466	88,049,840	1.051.281,858	Mulcon District	140
1,3/3,/3/,%	134,226,921	216,701,907	79,044,742	943,764,395	Muhanda District	5/1
9/3,/88,93/	95,148,197	153,611,478	56,031,716	668,997,546	Majer District	200
/82,508,96/	76,458,373	123,437,795	45,025,486	537,587,314	Movo District	530
702 509 057	64,564,848	104,236,360	38,021,522	453,962,620	Moroto District	538
755,050,050	78,137,440	126,180,857	46,026,052	549,533,698	Mbarara District	537
700 808 056	70 107 770	246,873,390	90,050,972	1,075,174,627	Mbale District	536
1 565 017 935	152 016 7/5	246 975 500	84,047,574	1,003,496,319	Mayuge District	535
1 460 683 406	1/2 772 796	720,417,717	40,020,032	549,533,698	Masindi District	534
799,898,056	78,157,448	126 180 857	16 026 052	540 533 500	Masaka District	533
313,003,587	30,583,349	49,375,118	18 010 194	215 02/ 925		-
TOTAL	TOOLS	STAFF COSTS	COSTS	REVOLVING FUND	VOTE NAME	VOTE
	GADGETS AND		A DAME TO A TIME			

007,404,400	84,955,747	137,153,106	7 50,028,318	597,319,237	Namavingo District	707
1,112,301,072				764,568,624	Luuka District	593
1 112 901 642		177,951,071		513,694,544	Kiryandongo District	592
747 730 791				585,372,853	Gomba District	591
852,065,320	83 75/1 677	134,410,042		453,962,620	Buvuma District	590
660 785 350	207,207,177	334,033,377		1,457,458,939	Bulambuli District	589
2 121 468 756	207 287 144	189,2/1,286		824,300,547	Alebtong District	588
1 199 847 083		167,326,789		728,729,470	Zombo District	587
1 060 734 378		145,382,292		633,158,392	Otuke District	586
921 621 673	_	235,903,342		1,027,389,088	Lamwo District	585
1,400,310,141	137,625,071	222,188,031		967,657,164	Kyegegwa District	584
1,269,405,456	124,032,471	200,243,534		872,086,086	Buyende District	583
1 369,061,735	52,671,323	85,034,925		370,337,927	Buikwe District	582
755,119,879	74,759,298	120,694,733	44,024,920	525,640,929	Amudat District	581
521,6/2,645	50,972,248	82,291,863	30,016,991	358,391,542	Lvantonde District	580
2,764,865,018	270,152,91/	436,146,876	159,090,051	1,899,475,175	Bududa District	579
2,643,141,401	258,259,392	416,945,441	152,086,086	1,815,850,481	Bukedea District	578
1,582,407,023	154,615,820	249,618,652	91,051,539	1,087,121,012	Maracha District	577
643,396,262	62,865,773	101,493,298	37,020,955	442,016,236	Buliisa District	576
C3C 20C CC2,T	120,634,321	194,/5/,410	71,040,211	848,193,317	Dokolo District	575
1,230,100,700	130 (34 331	304,479,894	111,062,866	1,326,048,707	Namutumba District	574
1 020 100 706	122,333,390	197,500,472	72,040,778	860,139,702	Abim District	573
1,200,732,327	125,751,540	202,986,596	74,041,911	884,032,471	Oyam District	572
1,321,370,700	129,129,696	208,472,720	76,043,043	907,925,241	Budaka District	571
1 221 570 700	98,540,547	159,097,602	58,032,849	692,890,315	Amuru District	570
1 000 567 113	120,034,321	194,/5/,410	71,040,211	848,193,317	Nakaseke District	569
1 72/ 625 260	120,430,021	205,729,658	75,042,4//	895,978,856	Mityana District	568
1 20/ 181 612	123,133,103	298,993,770	109,061,733	1,302,155,937	Bukwo District	567
1 895 /10 610	185 100 160	425,174,627	155,087,786	1,851,689,636	Manafwa District	566
7 605 308 665	160,200,420	2/1,563,149	99,056,069	1,182,692,090	Amuria District	565
1 721 510 728	169 209 420	233,160,279	85,048,140	1,015,442,703	Amolatar District	564
1 478 670 484	100LS	31AFF C0313	COSTS	_	VOTE NAME	CODE
TOTAL	GADGETS AND	STAFE COSTS	ADMINISTRATIVE			VOTE

L	-		252,361,714	7 92,052,105	1,099,067,397	Kasanda District	625
_	_	4	36,730,230		430,069,851	Bugweri District	624
			08 750 736		286,/13,234	Nabilatuk District	623
			65 833 491		585,372,633	Bunyangabu District	622
	852,065,320		134 410.043		700,4U1,333	Kyotera District	621
	1,147,679,819	112,138,947	181,042,099		700 /61 303	Rukiga District	620
	521,672,645	50,972,248	82,291,863		358 391 542	שוופטט טואנו וכנ	619
1	بر	103,643,572	167,326,789	61,034,548	728,729,470	Distance District	010
			131,666,981	48,027,185	573,426,468	Dakwach District	618
	7		447,119,124	163,092,316	1,947,260,714	Namisindwa District	617
	2 02/ 721 271	275 010 217	189,2/1,286	69,039,079	824,300,547	Rubanda District	616
	1 100 9/7 083	117,735,072	1/8,299,037		776,515,008	Omoro District	615
	1 130 290 731	110,402,070	220,000,007		1,254,370,398	Kakumiro District	614
	1 825 854 257	178 402 870	200 021 522		1,803,904,097	Kagadi District	613
	2.625.752.313	256 560 317	414 202 279	454 00F 500	1,206,584,859	Kween District	612
	1,756,297,904	171,606,570	277 049 273	101 057 202	1,397,727,013	Agago District	611
	2,034,523,315	198,791,769	320.938.267	117 066 264	107,55,750	Buhweju District	610
	1,182,457,995	115,537,096	186,528,224	68,038,512	812 354 163	Sheema District	609
	81/,28/,144	79,856,523	128,923,919	47,026,619	561,480,083	Chappa District	3
	434,727,744	42,476,874	68,576,553	25,014,159	298,659,619	Butambala District	808
	707,202,707	66,331,697	142,639,230	52,029,451	621,212,007	Kole District	607
	000 727 580	00 751 007	120,094,733	44,024,920	525,640,929	Nwoya District	606
_	765.119.879	7/ 759 798	130 604 733	92,032,030	1,099,067,397	Kibuku District	605
Y	1,599,796-111	156 314.895	252,351,714	07,052,202	680,943,931	Napak District	604
=	991,178,025	96 847 272	156 35/ 5/10	75,021,344	8/2,086,086	Ngora District	603
V	1,269,403,436	124.032.471	200 243 534	77 041 744	633,158,392	Rubirizi District	602
۱-	921,621,673	90.050.972	145 387 797	52,030,017	22,470,202	Mitooma District	601
	1,338,959,789	130,828,771	211 215 783	77 0/3 610	465,909,005	Bukomansimbi District	600
	678,174,438	66,263,923	106.979.422	39.077.088	357,567,527	Lwengo District	599
	782,508,967	76,458,373	123,437,795	45,025,486	537.587.314	Naturiga District	200
	643,396,202	62,865,773	101,493,298	37,020,955	442,016,236	Kalupau District	EDO
	100,300,30	202,189,919	326,424,391	119,067,397	1,421,619,785	Kvankwanzi District	597
	2,060,201,401	110,000,240	192,014,346	70,039,645	836,246,932	Serere District	596
	1 217 236 171	110 025 2/6	100,510,515	47,026,619	561,480,083	Ntoroko District	595
	817.287.144	79 856 573	170 072 010	CUSIS			CODE
	TOTAL	TOOLS	STAFF COSTS	ADIVINISTRATIVE	REVOLVING FUND ADVINUS INATIVE	VOTE NAME	VOTE
		GADGETS AND		- NATIOTE ATIVE			

313,003,307	30,383,343	49,3/5,118	5 18,010,194	215,034,925	Mubende Municipal Council	786
212 003 587				119,463,847	Koboko Municipal Council	785
173 890 882		27,00,001		131,410,232	Kitgum Municipal Council	784
191.279.970				1/9,195,//1	Mityana Municipal Council	783
260,836,322	Ì	41 145 932		05,024,053	Kisoro Municipal Council	782
121,723,617	11,893,525	19,201,435		02 627 693	Kira Municipal Council	781
104,334,529	10,194,450	16,458,373		71 678 30	Wakindye-Ssabagabo Wullicipal Codiicii	780
139,112,705	13,592,600	21,944,497		95.571.078	Malisalia Malicipal Council	6//
504,283,557	49,273,173	79,548,801	3 29,016,424	346,445,158	Nancana Municipal Colincil	770
208,669,058	20,388,899	32,916,745	12,006,796	143,356,617	Bukungiri Municipal Council	778
2/8,225,411	27,185,199	43,888,994	16,009,062	191,142,156	Bushenyi- Ishaka Municipal Council	777
139,112,705	13,592,600	21,944,497	8,004,531	95,571,078	Busia Municipal Council	776
120,112,705	10,194,450	16,458,373		71,678,308	Ntungamo Municipal Council	775
104 224 520	18,689,824	30,1/3,683	1	131,410,232	Masindi Municipal Council	774
101 279 070	18,085,024	30,1/3,683		131,410,232	Iganga Municipal Council	773
100,301,733		24,687,559		107,517,463	Mukono Municipal Council	772
156 501 703		49,3/5,118	18,010,194	215,034,925	Kasese Municipal Council	770
212 003 587	20 502 2/0	21,944,437		95,571,078	Tororo Municipal Council	764
139.112.705	13 597 600	71 0/0 /07		47,785,539	Moroto Municipal Council	762
69,556,353	6.796.300	10 977 748	72,000,755	143,330,017	Kabale Municipal Council	757
208,669,058	20,388,899	32.916.745	12 006 796	117 256 617	Entebbe Municipal Council	752
69,556,353	6,796,300	10,972,248	4,002,265	47 785 539	Terego District	636
730,341,703	71,361,148	115,208,609	42,023,787	501,748,159	Towns District	3
591,228,998	57,768,548	93,264,112	34,019,256	406,177,081	Kalaki District	635
643,396,262	62,865,773	101,493,298	37,020,955	442,016,236	Karenga District	634
649,898,053	78,157,448	126,180,857	46,026,052	549,533,698	Madi-Okollo District	622
200,000,000	93,449,122	150,868,416	55,031,150	657,051,161	Kitapwenda District	637
004,200,007	49,2/3,1/3	79,548,801	29,016,424	346,445,158	Rwampara District	631
EON 202 EE7	220,200,00	139,896,168	51,028,884	609,265,622	Kazo District	630
886 843 496	47,577,000	120,000,709	28,015,858	334,498,773	Obongi District	629
486 894 469	47,273,173	75,340,601	29,015,424	346,445,158	Kikuube District	628
504 283 557	10 272 173	TO 540 001	56,031,716	668,997,546	Kapelebyong District	627
973 788 937	05 1/8 107	152 611 470	49,027,732	585,372,853	Kwania District	626
852,065,320	83 754 677	13/ /10 0/3	40 027 752			CODE
TOTAL	STOOLS	STAFF COSTS	ADIVINISTRATIVE	REVOLVING FUND ADMINISTRATIVE	VOTE NAME	VOTE
!	GADGETS AND		- NAINIICTDATIVE			

16,990,749  45,875,024  35,680,574  35,680,574  27,185,199  15,291,675  6,796,300  39,078,724  191,750,047  39,078,724  39,078,724  44,175,949  42,476,874  343,490,655  352,800,000,000  372,185,199  3842,476,874  3842,476,874  3842,476,874  3842,476,874  3842,476,874  3842,476,874  3842,476,874  3842,476,874  3842,476,874	4,000,000,000			
0,621 16,990,749 2,677 45,875,024 4,304 35,680,574 1,242 33,981,499 1,7,248 6,796,300 1,0,429 39,078,724 18,180 32,282,424 19,615 44,175,949 17,602 98,546,347 10,043 83,254,672 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 10,043 83,254,674 10,043 83,254,674 10,044 84,476,8	4,000,000,000			C+T
0,621 16,990,749 2,677 45,875,024 4,304 35,680,574 1,242 33,981,499 1,7,248 6,796,300 0,429 39,078,724 18,180 32,282,424 18,180 32,282,424 19,615 44,175,949 19,615 44,175,949 19,602 98,546,347 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 10,043 83,254,672 17,833,490,655 18			LIBOS	1/12
0,621 16,990,749 2,677 45,875,024 4,304 35,680,574 8,994 27,185,199 1,7242 33,981,499 17,259 15,291,675 72,248 6,796,300 10,429 39,078,724 18,180 32,282,424 18,180 32,782,724 19,615 44,175,949 19,615 44,175,949 19,615 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 88,994 27,185,199 8,800,000,000	98,055,503	1,170,745,705	KCCA	122
0,621 16,990,749 2,677 45,875,024 4,304 35,680,574 8,994 27,185,199 1,7242 33,981,499 17,248 6,796,300 19,429 39,078,724 18,180 32,282,424 18,180 32,282,424 19,429 39,078,724 19,615 44,175,949 17,588 54,370,398 19,615 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 17,833,490,655 18			MolCT	000
0,621 16,990,749 2,677 45,875,024 4,304 35,680,574 1,242 33,981,499 1,7,559 15,291,675 2,248 6,796,300 0,429 39,078,724 18,180 32,282,424 18,180 32,282,424 19,615 44,175,949 19,615 44,175,949 19,6553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 77,185,199 88,994 27,185,199 79,913 17,833,490,655 18	2,980,000,000		MolG	011
0,621       16,990,749         2,677       45,875,024         4,304       35,680,574         1,242       33,981,499         1,242       33,981,499         2,248       6,796,300         0,429       39,078,724         18,180       32,282,424         18,180       32,282,424         18,180       32,750,047         19,615       44,175,949         19,615       44,175,949         19,615       42,476,874         10,043       83,254,672         76,553       42,476,874         10,043       83,254,672         76,553       42,476,874         10,043       83,254,672         76,553       42,476,874         10,043       83,254,672         76,553       42,476,874         10,043       83,254,672         76,553       42,476,874         10,043       83,254,672         76,553       42,476,874         10,043       83,254,672         10,043       83,254,672         10,043       83,254,672				
0,621 16,990,749 2,677 45,875,024 4,304 35,680,574 1,242 33,981,499 1,7,559 15,291,675 7,248 6,796,300 10,429 39,078,724 18,180 32,282,424 15,354 91,750,047 15,354 91,750,047 15,354 91,750,047 15,655 42,476,874 17,6,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 76,553 42,476,874 10,043 83,254,672 10,043 83,254,672 10,043 83,254,672 10,043 83,254,672	10,501,944,497 28,	125,389,254,295	Sub Total Local Government Votes	
16,990,749 45,875,024 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 42,476,874 98,546,347 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874 42,476,874	+	191,142,156	Hoima city	860
16,990,749 45,875,024 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 39,078,724 42,476,874 98,546,347 42,476,874 43,254,672 43,276,874 43,254,672	25,014,159	298,659,619	Soroti city	859
16,990,749 45,875,024 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 54,370,398 44,175,949 42,476,874 98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347 1,98,546,347		585,372,853	Lira city	858
16,990,749 45,875,024 35,680,574 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 54,370,398 44,175,949 42,476,874 98,546,347 1,	T	298,659,619	Masaka city	857
16,990,749 45,875,024 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 31,750,047 31,750,047 32,787,724 32,787,724 32,787,724 42,476,874 42,476,874		692,890,315	Mbale city	856
16,990,749 45,875,024 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 54,370,398 44,175,949 42,476,874		298,659,619	Fort-Portal city	855
16,990,749 16,990,749 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 54,370,398 44,175,949	25,014,723	310,606,003	Jinja city	854
16,990,749 16,990,749 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724 54.370.398	32,010,123	382,284,312	Gulu city	853
16,990,749 45,875,024 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047 39,078,724	37 018 173	207,700,010	Mibarara city	852
16,990,749 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424 91,750,047	23.013.026	274 766 849	Aluacity	100
16,990,749 45,875,024 35,680,574 37,185,199 33,981,499 15,291,675 6,796,300 39,078,724 32,282,424	54,030,583 1	645,104,776	A sing gifts	
16,990,749 45,875,024 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300 39,078,724	19,010,761	226,981,310	Kotido Municipal Council	797
16,990,749 45,875,024 35,680,574 35,680,574 27,185,199 33,981,499 15,291,675 6,796,300	23,013,026	274,766,849	Sheema Municipal Council	796
16,990,749 1: 45,875,024 4: 45,875,024 3: 35,680,574 3: 27,185,199 2: 33,981,499 3: 15,291,675 1		47,785,539	Bugiri Municipal Council	795
16,990,749 45,875,024 35,680,574 27,185,199 33,981,499		107,517,463	Nebbi Municipal Council	794
16,990,749 45,875,024 35,680,574 27,185,199		238,927,695	Apac Municipal Council	793
16,990,749 45,875,024 35,680,574		191,142,156	Njeru Municipal Council	792
16,990,749 45,875,024 25,680,574		250,874,080	Ibanda Municipal Council	791
16,990,749		322,552,388	Kapchorwa Municipal Council	790
16 990 749		119,463,847	Kamuli Municipal Council	789
		238,927,695	Lugazi Municipal Council	788
23 981 /199		16/,249,386	Kumi Municipal Council	787
28 /02 870 23 787 049 243,447,234				CODE
STAFF COSTS TOOLS TOTAL		REVOLVING FUND COSTS	VOTE NAME	VOTE